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    COMMITTEE ON OVERSIGHT AND GOVERNMENT REFORM
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   U.S. HOUSE OF REPRESENTATIVES,
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    WASHINGTON, D.C.
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    DEPOSITION OF: SEAN KOLMER
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                        Friday, April 15, 2016
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                           Washington, D.C.
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         The deposition in the above matter was held in Room
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    2247 of the Rayburn House Office Building commencing at
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    9:57 a.m.
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77		PAGE
78	EXHIBIT 11	Email String 4/7/14
79	EXHIBIT 12	Email String 4/8/14
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93	EXHIBIT 25	Texas Tribune article 3/4/15
94	EXHIBIT 26	Associated Press article
95		12/10/12
96	EXHIBIT 27	The Washington Post article
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103	EXHIBIT 29	Email String 5/23/14	
104	EXHIBIT 30	Email String 4/24/14	
105	EXHIBIT 31	Email String 4/6/14	
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107	. This is the deposition of Sean
108	Kolmer conducted by the House Committee on Oversight and
109	Government Reform. This deposition is occurring under
110	subpoena issued by Chairman Chaffetz as part of the
111	committee's investigation of Cover Oregon.
112	Before I get into my preamble, I'll mark the
113	subpoena as Exhibit 1 and enter it into the record.
114	(Exhibit 1 was marked and entered.)
115	Will the witness please state your name for the
116	record?
117	Mr. <u>Kolmer.</u> Sean Kolmer.
118	Thank you.
119	
	Chairman Chaffetz' committee staff, and I'll
121	ask everyone else from the committee at the table to please
122	introduce themselves as well.
123	
126	
129	
131	with the law firm

132 133 from the ranking member staff. We're 135 introducing ourselves for the record. You're up. 136 ranking member staff. 137 Because the witness is compelled 138 to be here by a subpoena, we are operating pursuant to the 139 140 committee rules, specifically Rule 15, which covers the guidelines for today's deposition. We have copies of the 141 rules here with us today, so we can all stay on the same 142 143 page if anyone has questions, but I'll also go over them 144 briefly for the record. The way the questioning proceeds is the majority 145 146 will ask questions first for up to an hour, and then the minority will have an opportunity to ask questions for an 147 equal period of time if they choose. 148 149 We will firmly adhere to the one-hour time limit 150 for each side, and I will manage the clock so we all know 151 exactly how much time is remaining in any given round. 152 Questions may only be asked by a member of the committee or staff attorney designated by the chairman 153 154 ranking member. We will rotate back and forth, one hour per side, until we are out of questions and the deposition 155 will be over. 156

As I mentioned, we are operating under As I mentioned, we are operating under compulsion, unlike under a voluntary-induced setting. The witness is required to answer all questions posed, except to preserve a privilege.

161 The witness or his counsel may object to a 162 question to preserve the privilege and not for any other 163 reason, such as if the answer would be uncomfortable or 164 confidential. If the witness objects to a question, the 165 objection should be stated clearly and in a 166 non-argumentative manner.

167 Members and committee staff are not permitted to 168 raise formal objections, only the witness or his counsel 169 may do so. The chairman will rule on the objection after 170 the deposition has adjourned, and there is a process in the 171 committee rules for adjudicating any objections.

With respect to objections, be advised that the House of Representatives and the committee do not recognize any purported nondisclosure privileges associated with common law, including, but not limited to, the deliberative process privilege, the attorney-client privilege, and attorney work product protections, and any purported contractual privileges, such as nondisclosure agreements.

As you can see, there's an official reporter taking down everything we say to make a written record, so we ask that you give verbal responses to all questions.

182 It's also important that we don't talk over one another so
183 the court reporter can take down a clear record.

184 Do you understand that?

185 Mr. Kolmer. Yes.

All witnesses who appear before the committee may be accompanied by counsel, and you're appearing here today with counsel. Your counsel introduced himself for the record. We want you to answer our questions in the most complete and truthful manner possible, so we'll take our time.

192 If you have any questions or if you do not 193 understand any of our questions, please just let us know. 194 If you honestly don't know the answer to a question or do 195 not remember, it's best not to guess. Please give us your 196 best recollection, and it's okay to tell us if you learned 197 information from someone else, just indicate how you came 198 to know the information.

And if there are things you don't know or can't remember, just say so, and please inform us who, to the best of your knowledge, might be able to provide a more complete answer.

203 We'd like to take a break whenever it's 204 convenient for you. This can be after every hour of 205 questioning, after a couple of rounds or whatever you 206 prefer. During a round of questioning, if you need

207 anything, water, a quick break, just let us know. We'll go 208 off the record and stop the clock. We'd like to make this as easy and comfortable as possible. 209 210 Committee Rule 15(e) requires a member of the 211 committee to be present during the deposition. It's my understanding that Mr. Kolmer waived that requirement for 212 today's deposition; is that correct? 213 214 That's correct. 215 In a moment, you will be placed under oath. Title 18, Section 1621 of the U.S. Code 216 requires that you answer questions truthfully when you are 217 218 under oath. Also, Title 18, Section 1001 requires you to 219 answer questions from Congress truthfully. Do you understand that? 220 221 Mr. Kolmer. Yes. 222 This also applies to questions posed by Congressional staff. 223 224 Do you understand that? 225 Mr. Kolmer. Yes. 226 Witnesses that knowingly provide 227 false testimony could be subject to criminal prosecution. 228 Do you understand that? Mr. Kolmer. Yes. 229 230 Is there any reason that you're unable to provide truthful answers to today's questions? 231

232 Mr. Kolmer. No. 233 Pursuant to the committee rules, the witness will be sworn in before providing testimony. 234 235 Whereupon, 236 SEAN KOLMER, 237 called as a witness, having been first duly sworn to tell the truth, the whole truth, and nothing but the truth, 238 was examined and testified as follows: 239 240 Mr. Kolmer. Yes, I do. Thanks. And I'll just wrap up by 241 242 noting that the content of what we discuss here today is 243 confidential, so we ask that you not speak about what we 244 discuss in the deposition to anyone who's not present today. 245 That's the end of my preamble. My colleague, 246 , will start the first hour of questions, and I'll 247 start the clock. 248 249 EXAMINATION 250 Good morning. Can you please state your name 251 Q 252 and current occupation for the record? Sean Kolmer. I'm currently the senior vice 253 Α 254 president of policy and advocacy for the Oregon Association 255 of Hospitals and Health Systems. 256 Thank you. 0

257 And what positions did you hold in the governor's office under former Governor Kitzhaber? 258 I was the governor's health care policy advisor. 259 А 260 0 Is that only the position that you held under 261 the former Governor Kitzhaber? 262 Α Correct. And how long did you hold the position as his 263 0 264 health policy advisor? I started there in March of 2011. I left in 265 Α late October of 2013, came back January 1 of 2014, and was 266 there through his resignation, February 18th of 2015. 267 268 And you said you left in late October 2013. 0 269 Where did you -- did you temporarily have another position, or why did you leave in October 2013? 270 271 А I accepted a position with the Oregon Health Authority. 272 273 Why did you go back to the governor's office on Q 274 January 1st, 2014? I was asked to come back by Chief of Staff Mike 275 А 276 Bonetto and the governor. 277 Did they give you a reason for asking you to Q 278 come back to the office? 279 А One of the reasons was to make sure that we had everybody that we needed to work through the issues that we 280 were having with Cover Oregon. 281

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282 Q Did you work on Kitzhaber's 2014 reelection campaign at all? 283 Α 284 No. 285 0 Did you assist in any capacity on his reelection 286 campaign? 287 Α No. 288 Have you held any other positions with the state 0 289 of Oregon? 290 Α Yes. 291 What else? What other positions have you held Q 292 for the state of Oregon? 293 А In the Office of Oregon Health policy and 294 Research, I was the research director. I was the deputy 295 director. 296 Did you hold those positions before or after 0 working for former Governor Kitzhaber? 297 Before. 298 Α Have you held any position for the state of 299 0 Oregon since leaving the governor's office? 300 Since leaving Governor Kitzhaber's office? 301 Α 302 Yes. Q 303 Α Yes. I was appointed to the same position of 304 health care policy advisor to the current Governor Kate 305 Brown. And how long did you hold that position? 306 0

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307 Α I held that position until August of 2015. 308 Q Thank you. What did you do to prepare for this deposition? 309 310 Α I met with counsel both here in D.C. and in 311 Oregon. 312 Thank you. Q Were you ever an employee of Cover Oregon? 313 314 Α No. Since leaving the governor's office, have you 315 Q 316 had any discussions with Michael Bonetto about Cover 317 Oregon? 318 А Not about Cover Oregon. Since leaving the governor's office, have you 319 0 320 had any discussions with Bruce Goldberg about Cover Oregon? 321 Not about Cover Oregon. А 322 Since leaving the governor's office, have you 0 had any discussions with Patricia McCaig about Cover 323 324 Oregon? Not about Cover Oregon. 325 А Since leaving the governor's office, have you 326 Q 327 had any discussions with Patricia McCaig about this committee's investigation? 328 329 А No. 330 Since leaving the governor's office, have you Q spoken with John Kitzhaber about Cover Oregon? 331

332 А No. Since leaving the governor's office, have you 333 Q had any discussions with Michael Bonetto about this 334 committee's investigation? 335 336 А Yes. 337 Q What did you discuss with Michael Bonetto about 338 this investigation? 339 А That he was subpoenaed as well. That's as far as it went. 340 341 Did you discuss his deposition with the 0 committee at all? 342 343 А No. 344 0 Did he say what he was subpoenaed for? Α 345 No. When did you first become involved in the Cover 346 0 Oregon project? 347 I believe when I was the deputy administrator at 348 Α the Office of Oregon Health Policy and Research as the 349 state was beginning to think about applying for 350 establishment grants. 351 352 And did you stay involved in the Cover Oregon Q 353 project throughout its duration? 354 А From a policy perspective and a direction 355 perspective, yes. Is it your understanding that the Oregon 356 0

357 legislators established Cover Oregon as a public

358 corporation with its own independent Board of Directors?
359 A Yes.

360 Q And what was the role of the Cover Oregon Board 361 of Directors?

A They were accountable for the oversight, the
 direction, and the implementation of our health insurance
 exchange.

365 Q And what was the role of the executive director 366 of Cover Oregon?

367 A To implement the wishes of the board and the368 enabling legislation.

369 Q And did the executive director of Cover Oregon 370 report to the governor in any capacity?

371 A He advised the governor, but he reported to the372 Board of Directors.

Q Did the Oregon legislature establish any requirements that the executive director of Cover Oregon advised the governor? Was he obligated to advise the governor in any way? Did the governor have any type of --A I don't believe he was obligated by statute.

378 Q And who did the executive director report to in 379 the organization?

380 A The chair of the Board of Directors and the381 board.

382 Q And were you familiar with Cover Oregon's 383 government structure and policy manual?

384 A To a degree.

385 Q Can you describe, to the extent that you are 386 familiar with the Cover Oregon government structure, how 387 you understood it to operate?

A I understood it to operate where the board set outcomes for the staff, and the executive director had authority to work within those outcomes and create any structure underneath him to make that work and to deliver on those outcomes.

393 Q As the governor's health policy advisor, were 394 you aware of any authority that the governor was given over 395 Cover Oregon by the Oregon legislature?

396 A Not to my knowledge.

397 Q Did the governor communicate with members of the398 Cover Oregon Board of Directors on a regular basis?

399 A I wouldn't say on a regular basis.

400 Q How frequently did the governor communicate with 401 members of the Cover Oregon Board of Directors?

402 A I don't remember.

403 Q Did you communicate with the Cover Oregon Board 404 of Directors on a regular basis?

405 A Probably not on a regular basis, but I did406 communicate with them.

407 Q Beginning in April 2014, how frequently did you 408 communicate with the Cover Oregon Board of Directors, so 409 throughout the month of April 2014?

410 A I don't remember.

411 Q Do you recall why Oregon decided to have a 412 state-based exchange?

A We felt, and the legislature felt, that it was really important for Oregon to control its own destiny and to use the opportunity of the ACA to expand health insurance coverage, and we thought it best for us to do it and for us to establish our own state-based exchange.

418 Q And can you describe the vision that Oregon had 419 for its state-based exchange?

A The overall vision was a seamless end-to-end, anyone could go with their laptop out in the sunny weather and enroll in coverage end-to-end and also connect them to any social services that they might need as well, so a one-stop shop for government services that are either offered through health insurance or through other services like TANF and food stamps and WIC and things like that.

427 Q And can you describe the role of the Oregon428 Health Authority in the Cover Oregon project?

A Oregon Health Authority is the state's Medicaid
agency. So the health insurance exchange was designed not
only for commercial coverage and enrollment in the

432 commercial market, but also allow people to enroll into
433 Medicaid as well and determine eligibility for Medicaid as
434 well.

435 Q And can you describe how the various agencies 436 that played a role in the Cover Oregon project worked 437 together on the project?

They worked closely together from what I 438 Α 439 remember. The initial establishment grant and the funding from the federal government came through the Oregon Health 440 Authority because Cover Oregon didn't exist for some of 441 that time period, so they had to work closely together not 442 443 only from that perspective, but also from a policy 444 perspective and a vision perspective of making that seamless for individuals to enroll into commercial coverage 445 446 and Medicare at the same time.

447 Q Did you ever experience any conflict between the 448 different agencies that worked on the Cover Oregon project?

449 A Conflict in what way?

450 Q Between the agencies, did they have different 451 competing priorities, OHA and the staff at Cover Oregon or 452 their goals?

A It was a very complicated project and a very big project that no one in the state had undertaken before. I know there were disagreements. I can't remember which ones they were specifically. But when you have those kind of

457 big decisions between a lot of people and a lot of458 agencies, there's going to be disagreements.

459 Q And so OHA, Oregon Health Authority, and Cover 460 Oregon played a role in the project. What other state 461 organizations played a role in the project?

A I believe the Department of Human Services, which is our social services agency. I believe the Department of Administrative Services, which is the administrative branch of state government. The Department of Consumer and Business Services, which is where our health insurance division is or insurance division lives. I believe those are the only agencies involved.

469 Q Did anyone ever express any concerns that there
470 was distrust between OHA and Cover Oregon to you?

471 A Not that I know of.

And can you describe how the scope for the 472 0 project changed over time throughout project development? 473 474 Α Well, the objective of Cover Oregon's establishment and our exchange establishment and the vision 475 476 of that didn't change. I believe as the project got more complicated and the timelines became more apparent, the 477 478 scope had to change in order for anything to work and for 479 things to happen at all.

480 Q You said as the timelines became more apparent.481 Can you elaborate on what you mean by, as the timelines

482 became more apparent?

A So as I remember, in the summer of 2013, I began to know from reports from Cover Oregon and the staff there that they might need to do a staged launch, and that's different than what we had heard previous to that point.

They still believed that we were on track. They still believed that we were going to launch in October for open enrollment, but that was the first indication of, at my level, scope changes on the project as we moved forward.

491 Q How often did the staff from Cover Oregon brief492 you on the project development?

493 A From what I recall, at least monthly during the494 work.

495 Q Monthly from what time period?

A Probably from its initial inception. So from
about 2011, we had a health care roundtable, for lack of a
better word, from the governor's office that involved Cover
Oregon. So it might have been policy issues. It might
have been implementation issues.

501 And then, obviously, as things began to get more 502 challenging over there, we met with them much more 503 frequently, both over the phone and in person.

504 Q And who did you meet with most frequently from 505 Cover Oregon?

506 A Probably most frequently Rocky King who was the

507 executive director at the time; Amy Fauver, who I don't 508 know what her official role was, but she was communications and marketing; and on occasion his other leadership team. 509 510 0 Rocky King's other leadership team? Yeah, Rocky King's leadership team. 511 Α 512 And when Rocky King left Cover Oregon, who did Q you meet with from Cover Oregon? 513 514 Α Same group except for Rocky, and then at that point when Rocky left, Dr. Bruce Goldberg assumed the role 515 516 of executive director of Cover Oregon. 517 And was there ever any concern that Oregon had 0 518 tried to accomplish too much, given the tight deadlines that were established under the Patient Protection and 519 520 Affordable Care Act? 521 А Yes. Did CMS ever raise any concerns about Oregon's 522 0 ambitious vision? 523 524 Not to me directly. Α Do you know if they raised concerns to -- did 525 0 you ever hear of them raising concerns to anyone else? 526 527 Not that I remember. Α 528 Were you involved in -- with the application 0 529 process for the federal grants for the Oregon Health 530 Insurance Exchange Corporation? I don't remember if I did them or not. 531 Α

Q Do you know if Cover Oregon received funding
from any other source other than the federal government?
A I don't believe so.
Q I'm introducing Exhibit 2 into the record.
(Exhibit 2 was marked and entered.)

Q So this is an email that Rocky King sent to you, copying David Barenberg and Mike Bonetto, in February 2013. Can you please describe your level of involvement with the Cover Oregon project at around this time?

A So at this time, I was the governor's health care policy advisor. I believe our Oregon legislature was in session at this point, and I believe this is a response from Bob Cummings, who was the legislative lead for IT projects, especially Cover Oregon, and I believe he raised some concerns that the Cover Oregon team was attempting to address from him and the speaker's office.

Q Can you clarify what you mean by, he raised some concerns that they were trying to address? Do you recall the concerns that Bob Cummings raised in February 2013?

A I don't recall them because most of the concerns that I remember about Bob were very technical, and I'm not a technical software person, or project management person, so those were usually his kinds of concerns that I saw and were expressed.

556 Q Okay. Well, then on the first page of the

557 email, Rocky King writes: "There is clarity on commitment. 558 As I've said to all that will listen and in writing (Gootee, Kotek, Conger, Cummings, Dewey, the board, staff, 559 560 Barney, Mike, etc.), I will make a decision on the specific time frame after we go live in October. Why? 561 Simple. Ι don't know if I will need another 3 months, 6 months or 1 562 year to stabilize this system, debug it, and what the 563 564 scheduled priorities are until we go live. That said, it 565 will be accomplished prior to expanding to larger groups in 566 2016.

567 Let's be direct here. This project is full of 568 risk, the time frames are nearly impossible and I'm not 569 sure we can make the time frames as it now stands. Our QA just gave a report to us stating they believe the IT side 570 571 is 2 to 4 months behind (we disagree, but it is not an issue of being behind, just a disagreement on how much). 572 Everyday we are reducing the scope of the project and I'm 573 574 not about to take 3 weeks of scarce resources to 575 retool/redesign the small group interface and shopping 576 experience prior to going live."

577 Did Rocky King often express concerns to you 578 about the status of the project and whether it would be 579 able to launch on October 1st, 2013?

580 A He always told me and us that they were going to 581 launch in October. I think Rocky, as you can see in this

582 email, expressed all kinds of concerns. This was a large 583 project, very complicated project, both on the IT side and 584 on the management side. So Rocky expressed concern to me 585 every time I talked to him, whether it was warranted or 586 not. He was anxious all the way through this.

Q So when he expressed concerns to you and was anxious, even though he may have said he felt it was going to launch on October 1, 2013, were you ever concerned that it wouldn't be able to launch, given how broad the project scope was?

592 A I didn't get concerned until we got closer to 593 October 1st.

594 Q And do you recall the project to build the 595 health insurance exchange being handed over from Oregon 596 Health Authority to Cover Oregon around May 2013?

597 A I believe so, yes.

598 Q And do you recall why the project was handed599 over from the Oregon Health Authority to Cover Oregon?

600 A I believe it was a financial move.

601 Q And can you elaborate on what you mean by, it 602 was a financial move?

A I believe the state OHA had the establishment grant and the federal funding to establish the exchange and were transferring those monies and that responsibility and that oversight over to Cover Oregon.

607 And do you remember at the time when it was 0 608 handed over there ever being any concern that OHA had less money in its budget than it had anticipated, so the project 609 610 should be handed over earlier than they expected, or was the site not developed as fully as they had anticipated? 611 612 Α Yes. I do remember them turning it over earlier, but I didn't know the details about why they were 613 614 doing it, and I don't remember those details. Did Rocky King talk to you about the details of 615 Q why they were turning it over earlier? 616 617 А I believe so, yes. 618 And do you recall what he told you about... Q I don't remember. 619 Α Did Bruce Goldberg tell you about them turning 620 Q it over earlier? 621 I'm sure he did. 622 Α 623 And do you recall what he said about ... Q I do not. 624 Α Do you believe that when OHA handed the project 625 0 over to Cover Oregon in May 2013, it was a functional 626 627 insurance exchange? 628 Α No, I do not. 629 Do you know if they believed it to be a Q functional insurance exchange? 630 631 I don't believe anybody thought it was a А

632 functioning exchange at this point.

633 Q Do you know if CMS delayed the issuance of any 634 guidelines or regulations that were important for project 635 development and resulted in a delay in the project's 636 timeline?

637 A I don't know.

638 Q Were you ever involved in any discussions about 639 feeling pressure to launch on October 1, 2013, regardless 640 of the status of the website?

641 A No.

642 Q So you never were involved in any discussion
643 about potentially feeling that there was pressure to launch
644 on October 1, 2013?

645 A No. I didn't feel like there was pressure to646 launch.

647 Q You talked about it a little bit already, but 648 can you describe when you first became aware that the 649 website might not be ready to launch on October 1, 2013?

A So in the summer, there was -- Rocky began to tell us indications of a staged launch, which meant only certain things were going to be open on October 1st, and then as we got closer to October 1st, I believe it was sometime at the end of September, early October, it was really clear that it wasn't going to launch as everybody had envisioned it to launch and not just be a staged

657 launch.

And then as October went through, every deadline that the contractor and the vendor and the IT vendor would give Cover Oregon was missed, and so we continued to delay the full launch of what was expected, which -- meaning an end-to-end enrollment process.

Q And so you said Rocky King gave you updates.
Was OHA still involved in the project even after they
handed it over to Cover Oregon?

666 A Yes.

667 Q And were they also involved in determining the 668 status of the website?

669 A Not to my knowledge.

Q And then can you describe how the website was
rolled out, beginning with what happened on October 1,
2013, until the portal was launched for agents and

673 community partners?

674 A Can you say that one again?

675 Q Can you describe how the website was rolled out, 676 beginning with what happened on October 1, 2013, how the 677 website was used on that date, until the portal was 678 launched for agents and community partners?

679 A To the best of my knowledge, it was essentially 680 a static website, that people could print a PDF and then 681 submit it, and then there would be a whole host of manual

682 processes to actually determine somebody eligible and then 683 enroll them into coverage, whether that be commercial 684 coverage or Medicaid.

685 Q And do you recall if the way the website686 operated between October 1, 2013, and April 2014, changed?

687 A Not to my knowledge.

Q You're not aware of it changing in its
operations and whether it opened to community agents and -A It may have. I don't remember when it did. It
may have. But it never did what it was supposed to do, is
what I mostly remember.

693 Q Do you know who would be responsible for making 694 the decision about whether the website did launch to 695 individuals?

696 A The ultimate decision was the Cover Oregon 697 board. They had the responsibility as the group that was 698 responsible for Cover Oregon and the health insurance 699 exchange.

Q So you said that the website didn't launch as anticipated on October 1, 2013. Can you describe, to the extent you're familiar with it, how the IT team responded to the failed launch in October 1, 2013?

704 A I don't recall how they responded. I'm not an705 IT guy.

706 Q Were you really involved with the IT details at

707 all, or were you just more on --

708 А No, I'm the policy guy. So my job was to make sure I had enough information to understand what was 709 710 happening and leaning on the IT experts, the folks that really knew the details of what was happening and whether 711 712 things were going to happen or weren't going to happen. So is it fair to say you really had no 713 0 714 first-hand knowledge of the status of the technical operations of the website, that you just heard through 715 716 other people? 717 А Correct. 718 Q Okay. Thank you. 719 And did you ever discuss whether the exchange could be financially sustainable in April 2014? 720 721 А Yes. And who did you discuss it with? 722 0 From who I remember, the staff at Cover Oregon, 723 Α 724 probably some board members, and governor's office staff. And did you guys believe that it could be 725 0 financially sustainable in April 2014? 726 727 Α I did not believe that. 728 Did anyone believe that? 0 729 А I don't know. Why didn't you believe it? 730 Q 731 At that point, we still didn't have a functional Α

732 exchange. We didn't have a technology or website that was 733 doing what it was supposed to be doing, and I believe by 734 that point we had some objective analysis of what the IT 735 system actually looked like.

It wasn't just the staff at Cover Oregon telling us it wasn't working. It was experts and outside experts saying it's not working, and looking under the hood and saying it's not working, and then them being able to tell us and tell me this is how much more expensive it's going to be if you're going to try and fix this.

So I didn't believe that it was sustainable
based on the financing of what we currently had versus what
we might have to pay to fix it.

745 Q Okay. Thank you.

746 A Yeah.

Q So I'm going to list some individuals, and I was wondering if you could please describe their role that each of the individuals played with the governor's office, and then also if they weren't involved in the governor's office, the governor's reelection campaign.

752 A Okay.

753 Q Michael Bonetto, was he -- did he work for the 754 governor's office?

755 A Yes.

756 Q And what did he do for the governor's office?

757 А He was initially my colleague as the health 758 policy advisor and then he was chief of staff. 759 And did he work for the governor's reelection Q 760 campaign to your knowledge? I don't think so. 761 А 762 Q Did Alex Pettit work for the governor's office? Not to my knowledge. 763 А 764 Q Did Alex Pettit work for the governor's reelection campaign? 765 766 Not that I know. Α 767 Did Kevin Looper work for the governor's office? Q 768 А Didn't work for the governor's office. 769 0 Did he work for the governor's reelection 770 campaign? 771 А I believe so. 772 Did Tina Evan work for the governor's office? 0 773 She worked for the governor's office in -- yes, Α March, I think it was. 774 Did she work for the governor's office before 775 0 776 March 2013? 777 А I believe don't so. Did she work on the governor's reelection 778 0 779 campaign? 780 А Not that I know of. Did Mark Wiener work for the governor's office? 781 0

782 А No. 783 Q Did Mark Wiener work for the governor's 784 reelection campaign? 785 А I believe so. Did Cylvia Hayes work for the governor's office? 786 0 787 Α I don't know. To your knowledge, did Cylvia Hayes work for the 788 0 789 governor's reelection campaign? 790 Not that I know of. Α 791 To your knowledge, did Bruce Goldberg work for Q 792 the governor's office? 793 А No. 794 0 To your knowledge, did Bruce Goldberg work for 795 the governor's reelection campaign? Not that I know of. 796 Α 797 To your knowledge, did Steve Bella work for the 0 798 governor's office? I don't know. 799 Α To your knowledge, did Steve Bella work for the 800 0 governor's reelection campaign? 801 802 Α I don't know. Did Christian Gaston work for the governor's 803 0 804 office to your knowledge? 805 Α I believe he did after the election. So after November 2014? 806 0

807 А Correct. 808 Did he work for the governor's office before Q November 2014 to your knowledge? 809 Not that I know of. 810 А Did Christian Gaston work for the governor's 811 0 812 reelection campaign to your knowledge? 813 А I believe so, yes. 814 0 Did Dan Carol work for the governor's office? 815 А Yes. What did Dan Carol do for the governor's office? 816 Q 817 А I don't remember his official title, but he did a lot of environmental work and energy work for the 818 819 governor. And for what periods do you recall that Dan 820 Q 821 Carol worked for the governor's office? 822 To the best of my knowledge, he worked there А from when I started in March of 2011 through the 823 824 resignation. And to your knowledge, did Dan Carol work on 825 0 Cover Oregon issues? 826 827 Not that I know of. А 828 Did Dan Carol work on the governor's reelection 0 campaign to your knowledge? 829 830 Α I don't know. Did Jan Murdock work for the governor's office? 831 0

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832 Α Yes. 833 Q In what capacity did she work for the governor's office? 834 She was his executive assistant. 835 А 836 Q And do you know how long she worked for the 837 governor's office as his executive assistant? For his entire term. 838 А 839 Q And do you know if Jan Murdock worked for the governor's reelection campaign? 840 I believe so, yes. 841 А 842 And during his reelection campaign, did she ever 0 843 stop working for the governor's office? 844 Α I believe she did, yes. Did you know when she stopped working for the 845 Q governor's office? 846 I don't remember. 847 А Okay. Thank you. 848 Q 849 And what was Tim Raphael's role with the governor's office? 850 He was the communications director. 851 А 852 How long was he the governor's communications Q 853 director? 854 А I believe he was the communications director 855 from the start of his term, I believe, until November, December 2013. 856

857 0 And what did Tim Raphael do when he left the 858 governor's office in November or December 2013? 859 I believe he was hired for a communications А 860 consulting firm. Do you know if he worked for the governor's 861 0 office at all after he left as communications director in 862 November or December 2013? 863 864 А I don't know. Do you know if Tim Raphael worked on the 865 Q governor's reelection campaign? 866 867 А I don't know. 868 Can you describe your understanding of Tim 0 869 Raphael's role as it relates to Cover Oregon? 870 He had a role when he was in the governor's Α That's the role I know about. 871 office. 872 Did you work with Tim Raphael at all on Cover 0 Oregon issues after he left the governor's office? 873 I didn't work with him. 874 Α Did you understand him to have a role in Cover 875 0 Oregon issues after he left the governor's office? 876 877 Yeah. Tim is a very smart communications А 878 expert, and when we began to have the tremendous challenges 879 that we were having with Cover Oregon, as we do with a lot 880 of other issues, we call the folks that we know and trust, whether inside or outside state government, to help us 881
882 think through issues.

883 Q Do you know who worked with Tim Raphael on Cover 884 Oregon issues?

885 A No, I don't know.

886 Q And what was Patricia McCaig's role with the 887 governor's office?

888 A As far as I know, she didn't have an official889 role.

890 Q Did you work with Patricia McCaig at all while 891 you worked for the governor's office?

892 A I talked with Patricia McCaig while I was in the 893 governor's office.

894 Q On what issues did work with Patricia McCaig?895 A Cover Oregon issues.

896 Q And approximately, do you recall what time 897 periods you worked with Patricia McCaig on Cover Oregon 898 issues? Was it throughout the entire Cover Oregon project 899 or did it start at a certain point?

A It wasn't through the entire Cover Oregon
project. Very similar to Tim's engagement, it was, you
know, the first couple months of 2014 probably, as far as I
can remember.

904 Q So you mostly worked with Patricia McCaig on
905 Cover Oregon issues then during the beginning of 2014?
906 A Right.

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907 Q Okay. Thank you. 908 And did you work with Patricia McCaig on any issues other than Cover Oregon? 909 910 Α Not to my knowledge. And to your knowledge, did the governor's office 911 Ο 912 use campaign funds to supplement its work at all? Not that I know of. 913 Α 914 Do you believe that the governor's office should 0 use campaign funds to supplement its work? 915 916 Α No. 917 Do you know if governors -- if staff from the 0 governor's office coordinated with members of the 918 governor's reelection team on different issues? 919 920 Not that I know of. Α Are you aware of any policies and procedures 921 0 established by the state of Oregon or the governor's office 922 923 in Oregon to limit the commingling of campaign activity 924 with official actions of the governor's office? Yes, I'm aware. 925 Α 926 0 And what policies or procedures are you familiar 927 with that limits the commingling of activity? 928 Α Generally, I remember being in a room just like 929 this, with a bunch of lawyers telling us we can't commingle 930 our state business and any campaign business that we would 931 be doing personally. So I don't remember the exact

932 policies, but it's pretty clear to us the lines.

933 Could you elaborate on what some of those lines Q were when you sat in that room, what they told you that you 934 935 were allowed to do and what you weren't allowed to do? I had two cell phones at the time. I 936 А Sure. 937 couldn't use one cell phone for personal business or campaign business. We had a state email address. 938 There 939 couldn't be any campaign activities, if we were engaged in the campaign at all, which I was not. We weren't allowed 940 to use state business for that. 941

We weren't allowed to advocate for a particular position that was going to be on the ballot. Those kinds of things were the kinds of things they said make sure you don't do these things if you're going to do them in your personal life.

947 Q Did that mean if you -- did they advise that if 948 it was a campaign issue, you should use your personal email 949 account?

950 A Yes, if we were engaged with the campaign.

951 Q And then were official staff for the governor's 952 office or Oregon employees allowed to brief and update 953 campaign staffers for the governor?

954 A Were we allowed to?

955 Q Was that something they discussed in your956 meetings of whether an official state employee was allowed

957 to work with the campaign staffers for the governor? 958 . Those are two different questions. Can you be a little more specific? 959 960 0 Sure. So did they discuss whether or not, in 961 your official capacity, the work that you did you could 962 talk to and brief campaign staffers on those issues and 963 keep them up-to-date on what was occurring in the 964 governor's office? So on state business, as long as it was state 965 А business, we could talk to anybody we needed to talk to for 966 967 advice or counsel or insight, regardless of whether they 968 had a role or not on a campaign. 969 And then are you familiar with a team that was 0 970 created by Michael Bonetto to address Cover Oregon issues? I'm not aware of any official team. 971 А Were you part of any sort of group that was 972 0 created by Michael Bonetto to talk about Cover Oregon 973 974 issues? I assume. We had a lot of groups at that point 975 А 976 in time. 977 Do you recall who you spoke with most frequently Q 978 about Cover Oregon issues? 979 А My chief of staff and the governor. Was there anyone else that you spoke with 980 Q frequently about Cover Oregon issues, other than the chief 981

982 of staff and the governor?

983 А Yeah. At that point, Dr. Bruce Goldberg in his role as the director of the Oregon Health Authority and 984 985 then as the interim director of Cover Oregon. Tina Edlund, who was the chief of policy at the Oregon Health Authority 986 987 and became the interim director of the Oregon Health Authority when Bruce left. I'm sure there's others. 988 Ιt 989 was a tumultuous time.

990 Q Did you communicate with Patricia McCaig 991 regularly in the beginning of 2014 on Cover Oregon issues?

992 A Yes.

993 Q Thank you.

994 I'm introducing Exhibit 3 into the record.995 (Exhibit 3 was marked and entered.)

996 Q So it looks like from this email chain on 997 February 2, 2014, you email a group of individuals and say, 998 "Talked to Mike about getting a call together with all of 999 us later this evening. I propose 8:30 using the following 1000 call in info."

1001 It looks like you sent this email from your 1002 personal email account; is that correct?

1003 A Yes.

1004QAnd did you send this to Bruce Goldberg, Mike1005Bonetto, Nkenge Harmon Johnson, Pat Wentz, and Tina Edlund?1006AYes.

1007 And did you send it to all of their personal 0 1008 emails addresses? 1009 А Yes. 1010 0 And do you recall why you were using your 1011 personal email account? 1012 Α I don't recall. I have all of their personal email accounts because I'm friends with all them in a 1013 1014 personal way. So I don't recall why I did it that way. And do you recall why you were -- why you would 1015 Q have been emailing to get a call together with this group 1016 of individuals? 1017 1018 А We frequently had a call with this group of 1019 individuals around the work that we were doing. And did you frequently schedule these calls by 1020 Q 1021 using your personal email? I don't recall if I did or not. 1022 Α And then Michael Bonetto, it looks like he sends 1023 0 1024 the email to Patricia McCaig and says -- asks if there's any chance that she can make the call later this evening, 1025 and he says that the plan is to discuss some Cover Oregon 1026 1027 media issues, want to make sure we have a handle on things. 1028 Did you know that he was going to invite 1029 Patricia McCaig to join the call? Α I don't remember. 1030 Do you recall if anyone else was invited to join 1031 0

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1032 the call, or did you have a lot of group calls with these 1033 individuals? With the individuals that I sent the email to? 1034 А 1035 0 Yes. А I had a lot of calls with those folks. 1036 Yes. And was there anyone else that often joined 1037 Q those calls that you had with that group of individuals 1038 1039 that are on this email chain? I'm sure, but I don't remember. 1040 Α Do you remember if Patricia McCaig often joined 1041 0 1042 those calls? 1043 А I know she was on some of the calls. Yeah. And do you recall if Tim Raphael often joined 1044 0 the calls that you had with this group of individuals? 1045 I don't recall Tim being on these calls. 1046 А Do you recall if Kevin Looper joined some of the 1047 0 calls you had with this group of individuals? 1048 I don't remember. 1049 Α 1050 0 Are you familiar with a team that was called the 1051 Area 51 Team? 1052 No, I'm not. Fun name, though. Α 1053 So is it fair to say you weren't a member of the 0 1054 Area 51 Team? Α Not to my knowledge. I've been called a lot of 1055 things. I don't know. 1056

1057 Q And are you familiar with the technology 1058 advisory group that was convened for Cover Oregon? 1059 A Yes, I am. I think I know what the group is. 1060 Yeah.

1061 Q Was it maybe the Technology Options Work Group? 1062 Is that...

1063 A I think that's -- I think I know what group 1064 you're talking about. Yes. Got a whole bunch of names. 1065 Yes.

And then can you describe what this group was? 1066 Q 1067 To the best of my knowledge, that group was А 1068 convened by Cover Oregon and the technology team to bring 1069 in outside experts from health systems, health insurers, technology people that didn't have intimate knowledge of 1070 1071 what was happening or how the system was built, but really to help them think through what do we do next, how do we 1072 1073 make this thing work, how do we change things, develop some 1074 options, and really have a group of outside experts do 1075 that.

1076 Q And do you recall who established this group?1077 A I don't recall.

1078 Q And were you a member of the technology advisory 1079 group?

1080 A I was not a member of it.

1081 Q Did you attend the technology advisory group

1082 meetings?

1083 A I believe so, yes.

Q So you say you weren't a member, but you attended the meetings. What was your role with the group? A My role was a listening role. Part of my job in the governor's office was to get as much information as humanly possible around a particular topic, and it was in that capacity.

1090 Q And were there other people that attended the 1091 meetings, to your knowledge, that also weren't members 1092 or...

1093 A I believe so, yes.

1094 Q And were the technology advisory group meetings 1095 open to the public?

1096 A I don't believe so.

1097 Q Do you recall if there were voting and nonvoting 1098 members of the technology advisory group?

1099 A I don't remember.

1100 Q Did you feel as though the Cover Oregon Board of 1101 Directors was relying on this technology group to make a 1102 recommendation to them about the technology solution for 1103 Cover Oregon?

1104 A Yes. That was the point of the group, from what1105 I remember.

1106 Q Do you remember if the technology group reported

1107 to the Cover Oregon Board of Directors? 1108 Α I don't remember how it worked. Do you remember whether meeting -- who 1109 0 1110 determined whether meetings were held for the technology 1111 advisory group? Α I don't remember. 1112 Do you remember how membership was determined 1113 0 1114 for the technology advisory group? I don't know. 1115 Α Do you remember if the technology advisory group 1116 Q 1117 made a recommendation at the end of March for the Cover 1118 Oregon technology option? I don't remember when. I know they made a final 1119 Α recommendation that eventually went to the board. 1120 Okay. So do you remember before the final 1121 0 recommendation if they made a preliminary recommendation? 1122 I believe so. 1123 Α 1124 Do you recall what that preliminary 0 recommendation was? 1125 I believe it was a two-track recommendation, 1126 А 1127 where I think Alex said it best. It's a 100-day sprint of 1128 whether they could fix what Cover Oregon currently had, 1129 with very clear milestones and trigger points, and if any one of those things weren't met on those deadlines, then 1130 the recommendation would be to transition to the Federally 1131

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1132 Facilitated Marketplace.

1133 Q Okay. Thank you.

1134 I'm introducing Exhibit 4 into the record.

1135 (Exhibit 4 was marked and entered.)

I'd like to direct your attention to the email 1136 0 that begins on the page with the Bates Stamp No. 1137 GOV HR00051184, that Bruce Wilkinson sent on March 28, 1138 1139 2014. So Bruce begins the email saying, "Bruce, thank you 1140 for this opportunity. I do plan to participate and very much appreciate the opportunity to contribute to this 1141 1142 ongoing work toward the success of Cover Oregon. I did not 1143 have a lot to add to Thursday's meeting as I agreed with 1144 almost everything that was discussed. In that spirit, I will say that I fully support the consensus decision of the 1145 group (option 9+2 or, as Sue rechristened it, option 11). 1146

However, one possible concern that we might well 1147 consider for a minute or two fairly soon is this: Now that 1148 we have decided to mitigate the risk of Option 2 by setting 1149 1150 a trigger date of late May or early June for invoking 1151 Option 9 as a contingency, it seems reasonable to infer that the risk of a successful Option 9 rises incrementally 1152 1153 from day-to-day between now and the trigger date, unless we 1154 are doing something to develop that option. Of course, working on parallel fronts also has a cost. Based on the 1155 group response to my question about a 'two front war' (that 1156

1157 we have decided to only work on Option 2 until the end of 1158 May), I inferred that we have chosen to believe that the 1159 risk increment accruing to Option 9 during the next two 1160 months is negligible relative to the cost of a parallel 1161 attack."

1162Do you recall who Bruce Wilkinson is?

1163 A I believe he works for Providence.

1164 Q And do you recall if he was a member of the 1165 technology advisory group throughout the duration of the 1166 group?

1167 A I know he was a participant. I don't know if it 1168 was for the duration.

1169 Q And so is it fair to interpret what I just read 1170 as Mr. Wilkinson stating that at its March 27, 2014, 1171 meeting, the technology advisory group had initially 1172 recommended to continue with the existing technology and 1173 have the FFM as a backup but not to work on the two plans 1174 simultaneously?

1175 Does that sound familiar, it sounds like?1176 A It sounds fair.

1177 Q And then do you remember having this discussion 1178 in the March 27, 2014, technology advisory group --

1179 A I don't remember.

1180 Q -- meeting about whether to do them

1181 simultaneously or separately?

1182 A I don't remember specifically.

Q Okay. But do you recall if on the March 27th meeting before making its preliminary recommendation, the technology advisory group had recommended just continuing to work on developing and deploying the existing technology and holding off on doing anything with the federal exchange until May?

1189 A I don't remember.

1190 Q Okay. Thank you.

1191 So before the email, you had discussed a little 1192 bit that you do remember the preliminary recommendation of 1193 the technology advisory group to work on the existing 1194 technology with the FFM as a contingency.

1195 Are you aware of Alex Pettit briefing anyone 1196 about the technology advisory group's preliminary 1197 recommendation?

1198 A I know he briefed me.

1199 Q He briefed -- you attended the meetings, 1200 correct?

1201 A Correct.

1202 Q So he briefed you as well. Was that in a1203 separate meeting he briefed you?

1204 A It was usually in a separate meeting, but I was 1205 in most of those meetings, from what I remember.

1206 Q So why did he brief you? Did he brief you on it

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1207 separately from the group as well?

1208 A Yes.

1209 Q And was anyone else attending that briefing?
1210 A I'm sure there were people on that briefing
1211 other than me. I know there were.

1212 Q So why was that briefing being held?
1213 A Frankly, I'm not a technology guy. So as
1214 they're going through their three or four hours of
1215 technology, I needed the dumbed-down version of what
1216 they're actually talking about and what they're actually
1217 doing and why one is better than another.

1218 Q Do you remember if there was a certain group 1219 that this briefing was being given to? Was it for the 1220 governor's office? Do you know who Alex Pettit -- you said 1221 you don't recall what members, who was at the briefing, 1222 but...

A So in my role, Alex reported to the governor's office in his old role as the CIO of the state, and he felt an obligation to continue to make sure we understood what was going on in the governor's office and for the governor.

1227 Q Do you recall if Michael Bonetto was at the 1228 briefing?

1229 A I assume he was at some of them.

1230 Q So can you -- so there were multiple briefings1231 on...

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1232 А I don't remember. 1233 Was Bruce Goldberg at the technology advisory Q group meetings that you recall? 1234 1235 А I believe he was at some. 1236 0 Did he also brief you on the technology advisory 1237 group's work? From what I remember. 1238 А 1239 Did you brief anyone about the technology Q 1240 advisory group's recommendation or work in early April 2014? 1241 1242 А Yes. Who did you brief? 1243 Q 1244 Α Governor and chief of staff. And do you recall what you told them during that 1245 Q 1246 briefing? I don't remember. 1247 Α 1248 Did you have any concerns about the technology Q advisory group's preliminary recommendation? 1249 1250 Α No. I just had concerns generally about where 1251 we were on that process. The overarching message that I 1252 kept receiving from the technology group and the briefings 1253 about them is time was not on our side. The system that we 1254 had was innately broken, and every minute we wasted was going to put more pressure on any option we chose. 1255 1256 Do you know if the governor had any concerns 0

1257 about the technology advisory group's preliminary 1258 recommendation? I don't remember if we did or not. 1259 А 1260 0 Do you remember if Michael Bonetto had any 1261 concerns about the technology advisory group's preliminary recommendation? 1262 I don't remember. 1263 А

1264 Q And can you describe the role of the governor's 1265 office in deciding that Cover Oregon should switch from the 1266 state supported IT platform to healthcare.gov?

1267 A It wasn't the governor's decision.

1268 Q But to the extent that the governor was 1269 involved, in your opinion, what was the governor's office 1270 role?

1271 A Our role was to take all the information in, and 1272 it was clear we had a preference, and it was clear we had a 1273 recommendation, but that was it. The Cover Oregon board 1274 had all the responsibility to change the direction of what 1275 Cover Oregon was doing.

1276 Q And you said it was clear you had to preference.1277 What was the preference of the governor's office?

1278 A The preference for us was to move to the
1279 Federally Facilitated Marketplace for the 2015 open
1280 enrollment period.

1281 Q Do you know when that became the preference of

1282 the governor's office?

1283 A I don't remember.

1284 Q To your knowledge, did former Governor Kitzhaber 1285 ever believe that he would be the one that had to make the 1286 decision for Cover Oregon's technology?

1287 A I don't know if he felt that or not.

1288 Q Did Michael Bonetto ever tell you that Oregon 1289 did not need an IT platform that was going to be highly 1290 scrutinized over the next several years?

1291 A I don't remember.

1292 Q Did former Governor Kitzhaber ever tell you that 1293 Oregon did not need an IT platform that was going to be 1294 highly scrutinized over the next several years?

1295 A I don't remember.

1296 Q Were you concerned about having an IT platform 1297 that was going to be highly scrutinized over the next 1298 several years?

1299 A Yes.

1300 Q Is that one of the reasons that you preferred 1301 that Oregon switch to the Federally Facilitated 1302 Marketplace?

A My preference was to make sure we could enroll people into coverage, and at that point, we hadn't been able to do that with the system that we paid for.

1306 Q Okay. Thank you.

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I'm introducing Exhibit 5 into the record.
(Exhibit 5 was marked and entered.)
Q This appears to be an email chain from March 26,
2014, with you, Michael Bonetto, and Governor Kitzhaber
included on the chain. Would you agree?

1312 A Yes.

1313 Q And so in the middle of the first page, you ask
1314 former Governor Kitzhaber if he will be joining tomorrow at
1315 10 for tech team.

Kitzhaber responded to your email and said, "10 1316 a.m. works. However, I would you to set up the meeting at 1317 1318 the beginning with the attached risk assessment (really a 1319 summary of what Bruce put together yesterday) which lays out what I think is the single most essential question we 1320 need to answer: what is our degree of confidence that our 1321 current technology platform is the right platform; that it 1322 will work, that we can get it up soon enough; and that it 1323 will perform reliably and be within our budget." 1324

1325Do you know why Governor Kitzhaber had asked1326Bruce Goldberg to put information together on the1327technology options for him?

A So he could understand what was happening.
Q And do you know why this work was being
discussed outside of the technology advisory group?
A So he could understand what was going on.

1332 And then do you recall if Governor Kitzhaber 0 1333 attended the technology advisory group meeting? I don't remember. 1334 Α 1335 0 If you turn back to the -- I believe it's the 1336 risk assessment, beginning on the page with Bates Stamp No. MBG2037567. Is it your understanding that this is the risk 1337 assessment that Governor Kitzhaber was referring to in his 1338 1339 email? I don't know if this is the one that he's 1340 А referring to. 1341 1342 Do you know who created this document? Q 1343 Α I don't remember. 1344 If you'll go to the middle of the portion that's 0 highlighted in yellow that begins with "So... Central 1345 Question, " the page says, "The entry level technology 1346 question really hinges on whether we believe we can get the 1347 current code and technology architecture up and running, 1348 how soon, how reliable, and how much the cost. I think it 1349 1350 is a mistake to hedge our bets with the federal exchange as 1351 the 1352 backup." 1353 Do you know what was meant by, I think it is a 1354 mistake to hedge our bets with the federal exchange as the backup? 1355 1356 I don't know what he meant here. А

1357 Did you have any discussions about that 0 1358 statement with anyone? I don't remember. 1359 А 1360 0 Do you know if the governor, did he ever express 1361 any concerns to you that it was a mistake to hedge your bets with the federal exchange as the 1362 1363 backup? 1364 А Not that I remember. Do you recall if you discussed the statement 1365 Q with Michael Bonetto? 1366 1367 Not that I remember. А 1368 I'm introducing Exhibit 6 into the record and 0 1369 see if that helps refresh your memory. (Exhibit 6 was marked and entered.) 1370 So in this email from you to Michael Bonetto, 1371 0 sent on March 27, 2014, you write: "I was re-reviewing his 1372 take on where he is. Caught this sentence that I missed 1373 before. 1374 I think it is a mistake to hedge our bets with the federal exchange as the backup. Call me prior to 8." 1375 1376 Do you remember why this particular sentence may 1377 have caught your attention? 1378 Α I don't remember. 1379 And so do you recall whether you and Mike Q Bonetto discussed this statement on March 27, 2014? 1380 1381 А I don't remember.

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1382 Q Okay. Thank you. 1383 Do you recall how Alex Pettit was chosen to serve as the interim chief information officer of Cover 1384 1385 Oregon? 1386 А I believe he was asked by the governor. Did you have any involvement in the process? 1387 Q I believe I didn't, until it was already done. Α 1388 1389 So what involvement did you have after it was Q 1390 already done then, I guess? As I was with a lot people there, I was a 1391 Α 1392 liaison for the governor and his representative, as Alex 1393 needed me for anything. 1394 0 So you worked with Alex once he served in that role, not that you had any --1395 Correct. I didn't know Alex before, correct. 1396 Α And do you recall if Sara Miller went with Alex 1397 0 Pettit to Cover Oregon? 1398 I believe she did. Yes. Α 1399 1400 0 And do you know what role Sara Miller was going to serve at Cover Oregon? 1401 1402 I don't know what her official role was. Α 1403 And do you know how it was decided that she 0 1404 would go with Alex Pettit to Cover Oregon? Α If I remember, it was Alex's request. 1405 Do you recall if Sara Miller had any involvement 1406 0

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1407 in the project to transition to healthcare.gov? 1408 А Yes, she did. And what role did she serve? 1409 Ο 1410 Α I believe she was the lead project manager. Ι don't know what her official title was. 1411 And do you know what her responsibilities were 1412 Q as the lead project manager? 1413 1414 Α I believe it was to make sure it got done. And at that time, was she still working in Cover 1415 Q Oregon, or did she transition into another office to serve 1416 1417 in that role? 1418 А I don't remember. 1419 And did anyone else assist her with her role as 0 the lead project manager to assist with the transition to 1420 1421 healthcare.gov? There was a lot of people that helped her do it. 1422 Α Were there any individuals that were the primary 1423 Q individuals that helped her in that role? 1424 1425 А The primary responsibility from the governor's office was Tina Edlund at that time. 1426 1427 And how was Tina Edlund selected for that role? Q 1428 She was the best person for the job. Α 1429 Q And do you know who selected her for that role? Α It was a joint decision and a recommendation 1430 from myself and Mike Bonetto to the governor. 1431

1432 Q And did the Cover Oregon Board of Directors 1433 participate in that decision to select her to serve as the person who was in charge of the project to switch to 1434 1435 healthcare.gov? 1436 Α I don't recall. We will take five minutes and 1437 1438 rotate chairs. 1439 (Off the record.) 1440 EXAMINATION 1441 1442 Thank you again for being here. I wanted to ask Q 1443 briefly about your position in the governor's office. How would you describe your responsibilities? 1444 I advise the governor on policy, on his health 1445 Α care agenda, and implementation of his health care agenda. 1446 Did you ever act as a liaison to other state, 1447 0 federal agencies, or entities --1448 1449 Α Yes. 1450 0 -- in that capacity? 1451 Did you act as a liaison to Cover Oregon after 1452 it was established? 1453 Α Yes. 1454 And who did you most frequently communicate Q with? 1455 Most frequently, Rocky King. 1456 Α

1457 Q And how did you view the purpose of that, of 1458 your liaison role?

Cover Oregon and the health insurance exchange 1459 Α 1460 was a central component to the governor's health care It was really important for him to get people 1461 aqenda. coverage, and in order to do that, Cover Oregon and the 1462 1463 health insurance exchange had to work, and my role was to 1464 make sure it was continuing down that path from a vision perspective, from a policy perspective, and then as Cover 1465 Oregon needed stuff or needed conversations with our state 1466 legislature, our delegation, federal partners, I could help 1467 1468 assist in that way.

1469 Q What other agencies did you communicate with in 1470 this way?

1471 A State or federal?

1472 Q State.

A State. The Oregon Health Authority, which is our Medicaid agency. Department of Human Services, Department of Consumer and Business Services, which is where our insurance division is, and then any other state agency that had a role at any point.

1478 Q And you mentioned that you would occasionally 1479 consult with outside experts?

1480 A Uh-huh.

1481 Q What was the purpose for doing that?

1482 That I need smart people and smart advice. Α 1483 There was a lot of times where we would get somebody who had -- was a retired executive of some health care industry 1484 1485 or was a really smart researcher from another place, that we just needed ideas from and conversations with. 1486 We knew we weren't the smartest people on everything, so we needed 1487 to make sure we were, and bringing in outside people to do 1488 1489 that was usually the best way, whether they were inside or 1490 outside state government.

1491 Q And would you say you regularly did that on a 1492 regular basis --

1493 A Uh-huh.

1494 Q -- for a variety of issues?

1495 A Yes.

1496 Q Do you know how the concept for Oregon's health 1497 insurance exchange first came about?

A I don't recall the exact moment, but Oregon had been on a path since about 2007 to develop its own health insurance exchange well before the ACA. So the ACA created a tremendous opportunity for us to do that.

1502 Q And why did Oregon want to develop its own 1503 exchange?

A We believed it was the best way to provide to coverage for people who didn't have coverage. At that point in time, Oregon had about a 17% uninsured rate, and

1507 we, as a small state, were having a real challenge in 1508 figuring out to cover those folks. We believe that was a necessary first step in the reform efforts. 1509 1510 0 And where were you working when Oregon first 1511 began developing its insurance exchange after the ACA was 1512 enacted? I believe I was still at the Oregon Health 1513 А 1514 Authority as the deputy director of the policy SHOP. And what was your level of involvement at that 1515 Q time, in the early phases of the insurance exchange 1516 1517 development? 1518 It was really policy goals, policy objectives, Α what we were attempting to achieve, and then how that 1519 translates into what legislation would look like for the 1520 state to have its own. 1521 1522 0 And were you aware of the IT component of that project at the time? 1523 I was aware of it. Yes. 1524 Α 1525 0 To what extent were you involved in that 1526 component? 1527 I wasn't involved, as far as I know. Α 1528 Just aware and kept informed? 0 1529 А Aware that we needed IT to make it all work. 1530 Yeah. Do you know when Oregon decided to contract out 1531 0

1532 the development of its insurance exchange website? 1533 Α I don't remember the exact time. Do you know why Oregon decided to contract out 1534 0 1535 the development of the website? 1536 А I believe they felt it was the best option to deliver technology on time and on budget. 1537 At a high level, do you know how Oregon came to 1538 0 1539 select Oracle to do that work? 1540 Α I don't remember, no. Do you know if any other vendors submitted bids 1541 Q 1542 to develop the exchange website? 1543 Α I don't remember. Do you know why Oracle was selected? 1544 0 I believe that the group that selected them 1545 Α believed they could do the work and that Oracle said they 1546 could do the work in the scope that was described and on 1547 the timelines that we all knew were there. 1548 1549 Are you aware of any representations Oracle made 0 at the time about the level of customization that would be 1550 1551 required to develop the exchange website technology? 1552 Yes. To the best of my knowledge, they А 1553 essentially said it was off the shelf, and then as reports 1554 later would come to note, that it wasn't off the shelf. Ιt was highly customizable, which I think created challenges 1555 on the technology side to deliver what they said they would 1556

1557 deliver.

1558 Q I'd like to show you a document marked Exhibit 1559 7.

1560 (Exhibit 7 was marked and entered.)

Q And this is the First Data Cover Oregon Website IS62 Implementation Assessment dated April 23rd, 2014. Are you IS63 familiar with this document?

1564 A I am.

1565 Q And who is First Data?

1566 A I believe they are a consulting firm.

1567 Q And do you know why they put together this 1568 report?

1569 A I believe they were asked by the governor and 1570 the state to do an analysis, an objective analysis, of what 1571 went wrong and how we could do better moving forward.

If you turn to page 5, the second to last 1572 0 paragraph on that page, the report reads: "It should be 1573 noted that the amount of Oracle software customization 1574 1575 required has been significantly more than anticipated. 1576 Although the Oracle software was reported to meet 95% of 1577 the original requirements without customization, a HIX-IT 1578 Project Assessment Report from May 2013 estimated the 1579 system to be 60% COTS" -- which is Commercial Off the Shelf -- "and 40% custom configuration." 1580

1581 Were you aware that First Data had made this

1582 finding about Oracle software?

1583 A I am.

1584 Q What's your interpretation of the finding?

A That the arrangement that the state went into with Oracle to deliver on its head wasn't correct. They promised that it wasn't going to be customizable, they didn't think it was, and turns out it was highly customizable.

1590 Q Why would it have been preferable to Oregon that 1591 only 5% of Oracle's product was customizable as opposed to 1592 40%?

A Well, this was a very large project, a project that we hadn't encountered before, that no one had encountered before, and the less customization, the better so it could be on time and it could work the way that we needed it to work.

Every time you go in and try to customize something, something else is going to change. And clearly, in this case, a lot of that customization created a lot of the challenges that the technology never worked, and it wasn't what the state signed up for.

1603 Q Do you know when individuals within Cover Oregon 1604 or OHA or elsewhere came to the realization that the 1605 technology was much more customizable than they thought? 1606 The First Data report references a May 2013 assessment

1607 report.

1608 Do you know if this is -- if that's the date 1609 they became aware?

A I don't know if that's the exact date. I think when I got more engaged at the end of the summer, early fall of 2013, and hearing from experts and getting objective eyes inside the system, they kept telling me over and over that it's more of a mess than we thought, it's more customizable than we thought.

1616 Q And who are "they" that you're referring to? 1617 A Well, one example is Alex Pettit, I think when 1618 he came, and he wasn't from the state. He just got there. 1619 He was an expert. He was a respected expert in the field 1620 and kept advising us that it's more of a mess than we had 1621 anticipated.

And he and others were learning this information 1622 0 from outside experts that were brought in or from Oracle? 1623 1624 Α They were learning it from outside objective 1625 observers who are technology experts, who were looking at 1626 the technology and saying it doesn't work, of course it doesn't work because of this. Those are the folks that 1627 1628 were doing it, not folks like me.

1629 Q Do you know what Oracle -- what representations 1630 Oracle was making about the level of customization at that 1631 time?

1632 A From what I remember, they continued to say that 1633 it should work, it does work. I never witnessed it ever 1634 working the way that it was supposed to work.

Q When were you made aware of the October 1st, 2013, deadline for Oregon's exchange website to go live to the public? In other words, to have a fully functional exchange website that could be used by the public to enroll in health care insurance?

1640 A My expectation would have been October 1.

1641 Q And when did you become aware of that deadline?1642 A The deadline, that that was the deadline?

1643 Q Yes.

1644 A When the ACA passed, right, everybody knew that 1645 deadline.

1646 Q So you just answered my next question. But was 1647 this a deadline that, in your opinion, was widely known by 1648 individuals working on the exchange project?

1649 A Absolutely.

1650 Q Is this a deadline that you would have expected 1651 Oracle to be aware of?

1652 A Yes.

Q Was it your understanding that Oracle had committed to completing a fully functional exchange website that could be used by members of the public by October 1, 2013? 1657 A Yes.

1658 Q And what was the basis of your understanding?
1659 A That they were the contractor that was supposed
1660 to deliver that.

1661 Q And why was it important for the exchange to go 1662 live by October 1st?

A That was the date of open enrollment. That was the first date that people could get health insurance that couldn't afford it, that didn't have it. We had a huge need in Oregon. 17% uninsured. And they were waiting for October 1st to come so they could enroll.

1668 Q And they were planning to do that by going 1669 online to the website that Oracle was building?

1670 A Correct.

1671 Q At a high level, what was your understanding of 1672 Oregon's expectations for what the end product of the 1673 website would look like?

A The end product of the vision that Oregon had, and the vision that was the reason we contracted with Oracle, was anyone could take a laptop, as long as they had an Internet connection, could sit down without help from anybody else and enroll, shop, buy, enroll in coverage end-to-end in half an hour, 45 minutes, an hour.

1680 And again, to the best of my knowledge, that 1681 never happened.

1682 0 Do you know whether Oregon communicated that 1683 expectation to Oracle? I don't know, but I hope so. 1684 Α 1685 0 Would it be your assumption that that 1686 expectation was communicated? Yes, it is my expectation. 1687 Α Are you aware of any actions Oracle took that 1688 0 1689 would have suggested it did not understand Oregon's expectation for the end product of the website? 1690 Not that I know of. 1691 Α 1692 To your knowledge, before filing its lawsuit, 0 1693 did Oracle ever dispute the expectation that it would 1694 deliver a fully functional website that could be used by members of the public by October 1, 2013? 1695 1696 А Not to my knowledge. So in the months leading up to the October 1st 1697 0 go live date, what was your level of involvement in the 1698 1699 development of the website? I had no involvement in the development of the 1700 А 1701 website, but I was briefed by the Cover Oregon staff on the 1702 progress to date on whether they felt like we were going to 1703 open on October 1st, and then as I stated previously, what 1704 that was going to look like, and so then how we could talk about it and how we could prepare the public for what was 1705 1706 going to happen on October 1st.

1707 Q Who at Cover Oregon and OHA were providing these1708 updates to you?

A Predominately, it was Rocky King and his
leadership at Cover Oregon, and at that time, it was still
Bruce Goldberg and his leadership team, Oregon Health
Authority.

1713 Q And in the summer months leading up to 1714 October 1st, generally speaking, what were you hearing from 1715 Rocky King and others at Cover Oregon and those at OHA 1716 about how the website was coming along?

1717 A It was a high-risk project, it was a
1718 high-risk project the moment they started, but we're on
1719 track. We're assured by our contractors and by our IT
1720 folks that we're on track.

1721 Q Sorry. When you say "our contractors," who were 1722 you referring to?

1723 A I'm referring to Oracle.

1724 Going back to the First Data report, if you turn 0 to page 63, so this is a timeline of key events that was 1725 1726 prepared by First Data, it says at the top of the page 1727 If you look at the next page, page 64 and go to the there. entry dated June 19, 2013, it reads: "Governor's office 1728 1729 briefing meeting on IT project with Sean Kolmer, Mike Bonetto, Rocky King, Aaron Karjala, Erinn Kelley-Siel, 1730 Bruce Goldberg, and Carolyn Lawson. Update - Project on 1731

1732 Track."

1733 Can you briefly tell me who the individuals1734 listed here are, apart from yourself?

1735 Α Sure. Mike Bonetto was the health care advisor with the governor. Rocky King, the executive director of 1736 Cover Oregon. Aaron Karjala was the chief information 1737 officer of Cover Oregon. Erinn Kelley-Siel was the 1738 1739 director of the Department of Human Services. Bruce Goldberg was the director of the Oregon Health Authority, 1740 and Carolyn Lawson was the chief information officer of the 1741 Oregon Health Authority. 1742

1743 Q Do you recall attending this meeting?

1744 A I don't recall attending this meeting.

Q Do you know what the purposes -- from reading the description here and from your general recollection of being briefed at the time, do you know what the purpose of this meeting would have been?

1749 A The purpose of this meeting was a usual and 1750 consistent update that these team members had to the 1751 governor's office, to make sure we understood where they 1752 were on the project, progress to date, any challenges, and 1753 let us know, like it says here, that the project is on 1754 track.

1755 Q And what was your understanding of what "on 1756 track" meant?

1757 А "On track" to me at that time period meant the website was going to be fully functional and fully 1758 operational on October 1st. 1759 To your knowledge, did "on track" pertain to the 1760 0 1761 status of Oracle's work on the exchange website? Α 1762 Yes. And who was telling you that the project was on 1763 0 1764 track at these meetings? The Cover Oregon team and the OHA team, 1765 Α especially the IT experts in that group. 1766 1767 And what was the basis of their belief that the 0 1768 project was on track? 1769 А I believe and I understand that they were hearing that from Oracle and other contractors that they 1770 1771 had. If you turn to page 65, are three descriptions 1772 0 at the top of the page. The first two are dated July 12, 1773 1774 2013, July 27, 2013. They both read: "Governor's office 1775 briefing meeting on IT project with Sean Kolmer, Mike 1776 Bonetto, Rocky King, Aaron Karjala, Erinn Kelley-Siel, 1777 Bruce Goldberg and Carolyn Lawson. Update - Project on 1778 Track." 1779 Do you recall attending any of these meetings in July of 2013? 1780 I don't recall them specifically, but I was 1781 Α
1782 clearly in these meetings.

1783 Q And what was your understanding of what "on 1784 track" meant?

1785 A We were going to have a fully functional health1786 insurance exchange website on October 1st.

1787 Q And who was telling you that the project would 1788 be on track?

1789 A Cover Oregon and Oregon Health Authority.

1790 Q And what did you understand to be the basis of 1791 their belief that the project was still on track at this 1792 time?

A I believe they were hearing from contractors,
Oracle specifically, around whether they were going to
deliver the project on time and on budget.

Q The next entry is dated July 31, 2013, reads:
"Governor's office brief meeting on IT project with Sean
Kolmer, Mike Bonetto, Rocky King, Aaron Karjala, Erinn
Kelley-Siel, Bruce Goldberg and Carolyn Lawson.

1800 Update - May need to do a stage launch but project on 1801 track."

1802 Do you recall this meeting?

1803 A I don't recall the specific meeting.

1804 Q Do you recall first being informed that the
1805 website would -- may need to do a stage launch?
1806 A Yes.

1807 Q Do you recall what was conveyed to you about 1808 what had changed between the prior meetings when the 1809 project was simply on track and in this meeting when the 1810 website would have to be staged?

1811 A My recollection of staged doesn't mean it's not 1812 going to be done. It means it might not be done 1813 October 1st. So my expectation out of that meeting was 1814 things were still on track to have a fully functional 1815 website that Oracle was going to deliver. It just might 1816 not happen on October 1st.

1817 Q And do you know whether staged launch pertained 1818 to who could actually use the website when it did open, for 1819 example, just a member of the general public versus an 1820 agent or a community partner?

A Yes, and that was my expectation of a staged launch. And what I was being told at that point in time was, open it up to folks who could navigate through it and help other people navigate it through it, to fix things if there were things that weren't working and then be able to open it up to the general public.

1827 Q And was it your understanding that the more 1828 limited website, which could be used by agents and 1829 community partners, would still be live October 1st? 1830 A Yes.

1831 Q And who told you about the staged launch, do you

1832 recall?

1833 A The Cover Oregon staff and the Oregon Health1834 Authority.

Q What explanation did they provide? A They continued to say that the contractor, Oracle specifically, had confidence that they were going to get to October 1st and, even with the staged launch, would be able to open up a fully operational exchange that the general public could use.

1841 Q And at this point in time, in July 2013, what 1842 was your level of confidence in Oracle's ability produce a 1843 functional website by October 1st, 2013?

1844 A In July?

1845 Q Uh-huh.

1846 A I was as confident as I could be at that time. 1847 Again, it was a large scale project, but everything I was 1848 hearing from the experts was that we were going to launch 1849 and that we were going to be open for business October 1st.

Q By "experts" there, do you mean Cover Oregon?
A The Cover Oregon team, OHA team. And they were
hearing it from Oracle and other contractors that things
were going to work.

1854 Q Please go to the next page, page 66, to the
1855 entry dated September 3, 2013. This entry reads:
1856 "Governor's office briefing meeting on IT project with Sean

1857 Kolmer, Mike Bonetto, Rocky King, Aaron Karjala, Erinn 1858 Kelley-Siel, Bruce Goldberg and Carolyn Lawson. Update - Will be a staged launch but project on track." 1859 1860 Do you recall attending this meeting? 1861 Α I don't recall the specific meeting, but I know 1862 the content. At this point in time, on September -- you know, 1863 0 1864 roughly, September 2013, was it still your understanding

1865 that the website project was on track notwithstanding the 1866 staged launch?

1867 A Yes.

1868 Q And what was the basis of your understanding at 1869 that time?

1870 A Was hearing from the Cover Oregon team and the 1871 Oregon Health Authority team, which was hearing from Oracle 1872 and other contractors that it was just a delay in time, not 1873 that it wasn't going to be delivered, and these are things 1874 that could be expected and that it would work.

1875 Q And when you say it would be delivered --1876 A Health insurance exchange, where the general 1877 public could go online and enroll without the help of 1878 somebody.

1879 Q Okay. Please turn to page 68, the entry dated 1880 September 28, 2013. This entry reads: "Cover Oregon 1881 conducts an internal website end-to-end test with Oracle

1882 leadership that fails. Rocky declared at that meeting that 1883 'he was pulling the plug' on the website."

1884 Do you know what the end-to-end test referenced here 1885 was?

1886 A My belief is the end-to-end test is the general 1887 public could go on to a website and shop, buy, and enroll 1888 in health insurance coverage end-to-end without somebody's 1889 help.

1890 Q Were you aware of this test at the time?

1891 A I was aware of the test at the time.

1892 Q And were you aware that the test failed?

1893 A I was aware that it failed.

1894 Q What was your reaction to that?

1895 A Astonishment, disbelief, 'cause everything that 1896 we had heard, that I had heard up to this point was things 1897 were on track, don't worry, it was going to work.

1898 Q You had heard that from?

1899 A From the Cover Oregon team, the Oregon Health
1900 Authority team, who was hearing it from the contractors,
1901 Oracle specifically, who was building the website.

1902 Q Do you know what Oracle's response to the 1903 failure of this test was?

1904 A I don't know.

1905 Q What was the response of individuals that you 1906 worked with at Cover Oregon and OHA?

1907 Α I think they all shared my disbelief and then, 1908 frankly, turned to concern very quickly. We had a large campaign to get people into coverage. People were waiting 1909 1910 to get into coverage, and we were two days out from October 1st, and Oracle and the IT folks were telling us it 1911 1912 wasn't going to work. And was this the first time that you became 1913 0 1914 aware that it wasn't going to work? 1915 Α Yes. To your knowledge, was this the first time that 1916 Q 1917 individuals at Cover Oregon and OHA became aware that it 1918 wasn't going to work? 1919 Α I believe so, yes. I'm sorry. When I say "it," I mean the website. 1920 Q 1921 А Correct. Did the website, in fact, launch to agents and 1922 0 partners on October 1st? 1923 I don't recall if it was October 1st or not. 1924 Α Do you know when the website went live to the 1925 0 general public as initially planned? 1926 1927 I don't believe it ever did. Α 1928 What was your reaction to Oracle's inability to 0 1929 have the website ready to launch on October 1st? Α My reaction was disbelief. They appeared to be 1930 a very capable IT company that the state had expectations 1931

1932 on, and they said they could do it, and they didn't 1933 deliver.

Q So after the website failed to launch as planned on October 1st, did you still at that point in time believe that Oracle would eventually produce a fully functional website that could be used by members of the public to enroll in insurance?

1939 A Yes.

1940 Q Why?

A Oracle continued to tell the Cover Oregon staff that they needed more time, that they needed a little bit of this or a little bit of that to fix it and get it up and running. So every indication that I was receiving was that it would be up, it was just a matter of time.

Q So it was your understanding that officials at Cover Oregon and OHA still believed at this point in time that Oracle would eventually produce a fully functional website that could be used by members of the general public?

1951 A Yes.

1952 Q And again, what did you understand to be the 1953 basis of their belief?

1954ABecause Oracle kept telling them they would do1955it.

1956 Q Okay. I'd like to show you a document marked

1957 Exhibit 8.

1958 (Exhibit 8 was marked and entered.) 1959 Q So this is an email from Rocky King to you and 1960 Mike Bonetto and others on November 20, 2013. Do you 1961 remember receiving this email?

1962 A I don't remember receiving it.

1963 Q This email is dated November 20th, which is 1964 almost two months after the website failed to launch; is 1965 that correct?

1966 A Correct.

1967 Q Had the website subsequently gone live by this 1968 point, November 20th, 2013?

1969 A To the best of my knowledge, it had not gone1970 live to the general public as it was supposed to.

1971 Q And who is Rocky King?

1972 A Rocky King was the executive director of Cover1973 Oregon.

1974 Q Mr. King appears to be forwarding an email chain 1975 between himself and Edward Screven. I may not be 1976 pronouncing that correctly.

1977 Do you know who Edward Screven is?

1978 A He's an Oracle employee.

1979 Q Turn to the last page of the document, Bates 1980 numbered GOV_HR0006828. This is the first e-mail in the 1981 chain from Mr. Screven to Mr. King. Mr. Screven writes:

1982 "For the time being, the team is to focus exclusively on 1983 issues that block 'go live.' Working on an enhancement 1984 will need my approval."

How do you interpret Mr. Screven's comment that Oracle was focusing solely on issues that blocked going live at this point in November 20th, 2013?

A It was my understanding that go live meant the general public would be able to enroll into coverage on a publicly facing website and then go live, that's the reference to go live.

1992 Q And in your opinion, did Mr. Screven's email 1993 give any indication that the website would not go live to 1994 the general public?

1995 A No.

1996 Q If you can turn back to the first page of the 1997 email chain, this is Bates number ending 68276. This is an 1998 email from Mr. King to Mr. Screven. He writes: "I concur 1999 with no new requirements, scope, functionality, etc., 2000 unless related specifically to our goal of a functioning 2001 system 12-9 and 12-16."

2002 Are you with me?

2003 A Yeah, I hear you. I was waiting for a question. 2004 Sorry.

2005 Q What do the numbers 12-9 and 12-16?

2006 A December 9th and December 16th, I believe.

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2007 Q And do you know what those dates referred to? 2008 A These dates referred to the dates that the 2009 Oracle told the Cover Oregon staff that they would have the 2010 go live system, fully functional system.

2011 Q And by "fully functional system," you mean? 2012 A A fully functional health insurance exchange 2013 website that the general public can enroll into health 2014 insurance coverage.

2015 Q And when you were receiving this email in 2016 November 2013, would you have been under the impression 2017 that the website would go live at some point in December 2018 from the content of this email?

2019 A Yes.

Q And was it your understanding at this point in time that Oracle's sole focus was working on the core goal of getting the website to go live by the December dates of 12-9 and 12-16?

2024 A That was my understanding. Yes.

Q The next paragraph down, Mr. King writes: "It is also important to note that the October 1st deliverable included end-to-end individual, SHOP and their supporting interfaces, as well as a significant number of dashboards (CSR, agents, carriers, etc.). At Oracle's request, we have continually cut initial launch scope over the last 4 months in an attempt to bring up the basic portal site."

2032 What is your understanding of what "end-to-end" means? 2033 А Where the general public can go to a computer and, without assistance, shop and enroll into health 2034 2035 insurance coverage. And what does SHOP refer to, S-H-O-P? 2036 0 2037 Α The small business exchange. And were you told at this point why Cover Oregon 2038 0 2039 had, quote, continually cut launch scope as Mr. King wrote? 2040 Α Say that again. Did you have an understanding at this point in 2041 0 2042 November 2013 of why Cover Oregon had continually cut the 2043 launch scope, as Mr. King writes in his email? 2044 Α Yes, 'cause I believe it was clear to him that the contractor, namely Oracle, wasn't delivering on 2045 2046 specific pieces of the contract. 2047 0 So the need to cut the scope was because Oracle was not producing everything that --2048 2049 Α Correct. -- would be needed for, you know, an original 2050 0 fully functional website --2051 2052 Α Correct. 2053 0 -- intended? 2054 At the bottom of that paragraph, Mr. King "So while I support 'drawing the line' I just 2055 writes: think it is important to say that we have been moving that 2056

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2057 line (in the broadest sense) continually in support to 2058 bring up the 'basic' portal functionality."

2059 What did you understand Mr. King's remark to 2060 be -- to mean here?

2061 A That Cover Oregon was continually allowing 2062 Oracle to miss deadlines on other things in order to make 2063 the general public website and interface operational on 2064 October 1st.

2065 Q And what was your understanding of why Cover 2066 Oregon was letting Oracle miss those deadlines on other 2067 things in order to make the public facing website go live? 2068 A Because we had people who needed health 2069 insurance.

2070 Q So was it your understanding that Cover Oregon 2071 was prioritizing the basic portal functionality so that 2072 individuals could enroll in insurance at the expense of 2073 other features that may have been included in the 2074 initial --

2075 A Yes.

2076 Q -- expectation of the project?

2077 And at this point in time, did you still believe 2078 that Oracle would be able to produce a fully functional 2079 website that could be used by members of the public? 2080 A Yes.

2081 Q What was the basis of your belief at that point?

2082 Α The Cover Oregon team and the Oregon Health 2083 Authority team, through communications with Oracle, kept telling us that. 2084 2085 0 When you say "through communications with 2086 Oracle," what do you mean by that? 2087 А Well, this email indicates they kept telling us, 2088 Oracle kept telling us they were going to deliver. 2089 Okay. I'd like to show you another document Q marked Exhibit 9. 2090 2091 (Exhibit 9 was marked and entered.) 2092 So if you take a look at the second email on the 0 2093 first page, which is Bates numbered GOV_HR00071459, this is an email from Bruce Goldberg to John Kitzhaber, Mike 2094 Bonetto, yourself and others, on January 12th, 2014. 2095 The 2096 subject line "Internal Advisory." 2097 Who is Bruce Goldberg? 2098 Bruce Goldberg, I believe, at this time was the Α interim director at Cover Oregon. 2099 Do you recall receiving this email in January of 2100 0 2014? 2101 2102 I don't recall receiving it. А 2103 Dr. Goldberg appears to be forwarding an email 0 2104 chain between himself and someone named Ravi Puri. Do you know who Ravi Puri is? 2105 He's an Oracle employee. 2106 А

2107 Had the website gone live to the general public 0 2108 by this date, which is January 12, 2014? Α 2109 No. 2110 0 If you turn to the last page of the document, Bates number ending in 71461, the email at the top of the 2111 page is from Dr. Goldberg to Mr. Puri on January 11, 2014. 2112 He writes: "Any sense of when I will get the plan for 2113 2114 2/3?" What does 2/3 mean? 2115 February 3rd of 2014, I believe. 2116 А And what do you understand Dr. Goldberg to be 2117 Q 2118 referencing here? 2119 Α He was asking when Oracle would deliver the go live fully functional website that they continued to 2120 2121 promise. And do you know what the plan for February 3rd 2122 0 2123 was? 2124 Α The plan to launch the website on February 3rd. 2125 0 Go back one page to the Bates number ending in 2126 71460, Mr. Puri responds to Dr. Goldberg on the same day, January 11, 2014. He writes: "Regarding the plan, a 2127 2128 meeting has been scheduled with you, Aaron, Joli and Brad 2129 Sachar for Tuesday (1/14) and Thursday (1/16) to review the plan in anticipation of the 2/3/14 date." 2130 Do you know who these individuals referenced 2131

2132 here are?

2133 A I believe Aaron is likely Aaron Karjala, the CIO 2134 of Cover Oregon at that time. I don't know who the other 2135 two are.

2136 Q And what is the plan that Mr. Puri is referring 2137 to?

A I believe it's the plan for the expectation that Oracle set to have a go live, fully functional website on February 3rd of 2014.

2141 Q And by "fully functional," you mean?

2142 A General public can go online anywhere and shop2143 and enroll in health insurance coverage.

Q Now, let's go to Dr. Goldberg's email to you and others on January 12th, which is on Bates number ending 71459, the first page of the chain. He writes in the first paragraph: "Governor, Oracle has committed to a 2/3 deliverable. I have continued to ask for a clear plan with milestones that we can track to assure we will be successful on 2/3."

2151 Again, what was your understanding of the 2/32152 deliverable.

2153 A The 2/3 deliverable was a fully functional
2154 website where the general public could shop and enroll in
2155 health insurance coverage.

2156 Q Why do you think Dr. Goldberg was looking for "a

2157 clear plan with milestones" in advance of this go live 2158 date?

A My understanding is at that point Oracle had continued to offer dates that they were going to deliver a fully functional website, and they hadn't done that to this point. And Bruce had anxieties, we all had anxieties, about their ability to deliver based on their past performance.

2165 Q Do you know whether the plan for "2/3" was one 2166 that was proposed by Oracle or one that was developed by 2167 Cover Oregon?

2168 A I don't remember.

Q So in the next paragraph, Dr. Goldberg writes: "When I asked once again for the plan for a 2/3 go live... I was not given the plan, but rather, once again, the bills for work done to date, and work that will be done through 2/3, that I mentioned to you previously (see attached). This really concerns me and angers me."

2175 Do you know why Dr. Goldberg would have been 2176 concerned and angered by this.

2177 A Yes, 'cause we continued to get commitments from 2178 Oracle to deliver on the product they said they were going 2179 to deliver, and we weren't getting a fully fleshed out plan 2180 with milestone deliverables from them.

2181 Q And at the time that you received this email on

2182 January 2014, did you share Dr. Goldberg's concern? 2183 Α Yes. Did you agree with Dr. Goldberg's assessment 2184 0 2185 that Oracle was providing bills rather than a clear plan or 2186 a functioning website? 2187 Α Yes. And were you disturbed by the fact that Oracle 2188 0 2189 was providing bills rather than a plan? 2190 Α Yes. So at this point in time, despite all the 2191 Q previous missed deadlines, was it still your impression 2192 2193 that your contacts at Cover Oregon and OHA still believed 2194 the website would eventually go live and be fully functional to members of the public? 2195 2196 А Yes. And was it your understanding that the website 2197 0 would still be fully functional and go live to members of 2198 2199 the public? 2200 А Yes. 2201 Q And what was your understanding of the basis of 2202 their belief that the website would go live? Oracle continued to tell the state contacts that 2203 Α 2204 it was going to work. I'd like to show you one more document marked 2205 0 Exhibit 10. 2206

2207 (Exhibit 10 was marked and entered.) 2208 I'm sorry. Bear with me one second. Q So, again, this is an email from Dr. Bruce Goldberg to yourself and 2209 Mike Bonetto, dated February 12, 2014. This is page Bates 2210 number GOV_HR00082871. 2211 2212 Do you recall receiving this email? I don't recall. 2213 Α The date of this email is a little over a week 2214 0 after the website was scheduled to go live on February 3rd, 2215 2014, as referenced in the prior email chain; is that 2216 2217 correct? 2218 Α Correct. 2219 Do you know if the website had gone live for the 0 general public at this point? 2220 It had not. 2221 А The subject of the email is "Forward R1.1 1:00 2222 0 PM status call notes," and it appears to be an email 2223 forwarded from David Ford, with notes from the 1:00 p.m. 2224 call. 2225 Do you know who David Ford is? 2226 2227 I don't know who David Ford is. Α 2228 And were you aware of the status call that the 0 2229 email refers to? I'm aware of it. Yeah. 2230 Α What was it? 2231 0

2232 A I believe they had calls like this on a fairly 2233 regular basis with the IT teams at Cover Oregon and the 2234 Health Authority and the Oracle staff.

2235 0 Dr. Goldberg writes in his cover note to you, "Tech details re" -- means regarding -- "system for you 2236 tech savvy guys. The first few paragraphs tell it all." 2237 If you turn the page, page Bates number 82872, the 2238 2239 notes read in the first full sentence there: "Troubleshooting continues for Cherry Avenue/5503 (people 2240 doing manual application processing). These are the three 2241 2242 main issues that we are tracking."

2243 Do you know what Cherry Avenue is?

A Cherry Avenue is a location in Salem where -- because the Oracle system never worked and because we never had a fully functioning website, we had to manually process every application we got, not only for commercial health insurance but also for Medicaid.

2249 Q And what did that mean, "manually process"? 2250 A We had to hire over 200 people. We had to use 2251 faxes and copy machines and paper to do eligibility and 2252 enrollment into health insurance.

2253 Q Do you know what the main issues identified 2254 besides numbers one, two and three refer to?

2255 A I don't know what they refer to.

2256 Q Did you understand them to be errors with the --

2257 A Yes.

2258 Q -- website process?

2259 A Yes.

2260 Q In your opinion, were these issues that would 2261 have been created by user error?

2262 A Not that I'm aware of. These are errors that 2263 are caused by the underlying technology that we were trying 2264 to use in our manual process.

2265 Q So a bit farther down the page, the note states: 2266 "In addition to the three main issues, the Triage Team is 2267 continuing to track the following issues."

2268 Do you know what the Triage Team was?

2269 A The Triage Team was a combination of Cover 2270 Oregon staff, Oregon Health Authority staff, other state 2271 staff, who are in charge of the manual process, and daily 2272 met to make sure that we could continue to enroll people 2273 into health insurance coverage.

2274 Q I'm sorry. Did you say Oracle was --

2275 A Oracle was not, as far as I know, part of that 2276 team.

2277 Q And I counted here 11 bullets reflecting 2278 additional issues with the website. Is it your 2279 understanding that all of these additional issues pertain 2280 to the hybrid manual application process you were 2281 describing earlier? 2282 A Yes.

2283 Q And again, is it your understanding that these 2284 issues would have been caused by user error?

A No. These are Oracle technology errors that even though we didn't have a fully functional website on October 1st, and we never had one, we continue to have problems with software they did build even though our manual process.

2290 Q So despite all of these issues, was it still 2291 your understanding and belief that the website would 2292 eventually go live to the public?

2293 A Yes.

Q Do you know what representations Oracle was making at this point about whether and when the system would go live to the public?

2297 A They continued to tell us that it would go live, 2298 that Oracle told us it would go live. I don't recall at 2299 this point whether they gave us a date or not.

2300 Q Did Oracle produce a fully functional website
2301 that could be used by members of the public by October 1st,
2302 2013?

2303 A No.

2304 Q Did Oracle produce a fully functional website 2305 that could be used by members of the public by December 9th 2306 or December 12th, 2013?

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2307 Α No. 2308 Did Oracle produce a fully functional website by Q February 3rd, 2014? 2309 2310 Α No. Did Oracle produce a fully functional website in 2311 0 2312 March of 2014? 2313 Α No. 2314 Oracle has claimed that it produced a fully 0 functional website in February 2014. What is your response 2315 2316 to that claim? 2317 I never saw a website that worked the way that А 2318 it was supposed to work. 2319 Do you know whether anyone, besides Oracle, 0 considered the website to be fully functioning and ready 2320 for the public's use at any time during the 2014 open 2321 enrollment period? 2322 Not that I know of. 2323 Α 2324 I'd like go back briefly to Exhibit 2. So when 0 2325 you were discussing this email with -- and 2326 again, this is an email from Rocky King to you and others 2327 on February 12th, 2013, first page, Bates number 2328 GOV_HR00017625, you mention that despite Mr. King's 2329 anxieties about the website, which are illustrated in this email, he still believed that the website would go live on 2330 2331 October 1st.

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2332Do you know what the basis of his belief was?2333AMy understanding is he was continually assured2334by Oracle that that would happen.

2335 Q Even though Mr. King obviously had concerns 2336 about the website, which are contained in this email, it 2337 was your understanding that he still believed the website 2338 would go live?

2339 A Correct.

2340 Q And this was in February 2013?

2341 A Correct.

2342 Q And do you know whether this email pertains2343 specifically to issues with the pediatric dental benefit?

A It looks like the original email title was thestand-alone pediatric dental benefit.

Q In the first paragraph of Mr. King's email in the second line, he says, "I will make a decision on the specific time frame after we go live in October."

Do you know what he's referring to here? A I believe he was referring to there's some state decisions about our health insurance market around the product that's offered, not the technology, and he wanted to make sure that that decision on pediatric dental benefit happened after the technology and the website went live October 1st of 2013.

2356 Q So is it your understanding that at the time

2357 Cover Oregon was prioritizing getting a fully functional 2358 website that could be used by members of the public before 2359 addressing additional issues like this standalone pediatric 2360 dental benefit?

2361 A Yes.

2362 Q I'd like to ask you a few questions about the 2363 Technology Options Work Group that you were discussing 2364 earlier. Do you recall who decided to convene the 2365 Technology Options Work Group?

2366 A I believe it was Cover Oregon.

2367 Q In your opinion, why was the work group 2368 convened?

A I think they felt, and frankly I felt, we needed an objective view of the technology that we had from folks who understood technology to do an objective assessment of what we had so that the Cover Oregon board could decide how to move forward.

2374 Q And how would you describe the work group? 2375 A The work group was an amazing amalgamation of 2376 technology experts who left their full-time jobs for long 2377 four-, five-, six-hour meetings with their colleagues for a 2378 sense of purpose because they understood the need and the 2379 desire to make sure this worked.

2380 Q And were work group members selected for2381 particular expertise or experience in their fields that

2382 they were working in?

2383 A Correct. Most of them, if I remember correctly, 2384 were chief information officers for large health systems, 2385 large health insurers, or had a very extensive background 2386 in technology.

2387 Q And you mentioned earlier that you participated 2388 in the meetings of the work group. What was your role in 2389 the work group?

2390AMy role was to be a liaison for the governor's2391office and to listen and to understand their

2392 decision-making process as they develop their

2393 recommendations, so I could understand what they were 2394 doing, how they were doing their work, and what the end 2395 result of that work was going to look like.

2396 Q And why was it important for you to understand 2397 what they were doing?

A Because it was really important for the governor to understand what was happening, because even though he wasn't the decision maker on any of this, he was going to be held publicly accountable for all of this anyway.

2402 Q So why did the governor need to understand what 2403 the work group was doing?

A This was about getting people health insurance coverage. It was a pillar of his legacy. It was a pillar of the work we were trying to do. This was a key

2407 component. So it really was going to shape what we were 2408 going to do moving forward, and that was really important. Were you the only member of the governor's 2409 Q 2410 office that participated in the work group? I don't believe so. I believe Mike Bonetto had 2411 А joined at one time or another. At that point, he was the 2412 2413 chief of staff. So I was the primary point of contact for 2414 the group. Did you vote on the work group's ultimate 2415 Q recommendation to switch to the federal technology? 2416 2417 I don't believe so. А 2418 Did the work group solicit and receive expert 0 2419 input from other sources? 2420 Α I believe so, yes. 2421 0 Do you know which sources those might have been? I believe Deloitte was a primary developer of 2422 А options but ultimately not a recommender. The group did 2423 2424 the recommendations. 2425 0 That leads me to my next question. What was the 2426 objective of the work group? 2427 The objective of the work group, to the best of А 2428 my understanding, was to objectively analyze the technology

2429 that we had, with the goal being how do we most effectively 2430 and efficiently enroll people into coverage, and we needed 2431 to make sure that we had the lowest risk, on time, least

2432 costly option for open enrollment November of 2015. 2433 And how did the group carry out its objective? Q 2434 Α They met regularly. I don't know what the pace 2435 of them was. I don't remember. They met regularly for I believe they had conference calls. 2436 multiple hours. They asked staff to do work at -- the IT staff at Cover Oregon. 2437 They leaned on expertise of Deloitte to bring them options, 2438 2439 and they asked anybody else that they needed to for information to make an objective decision about the 2440 functionality of the technology that was currently 2441 2442 available.

Q I think I'm going to really let you win and stop here, because I want to make sure I get through -- I want to talk about the report that the work group put together, but I want to make sure I can do it all in one setting. You get six minutes of your life back.

2448 A Okay.

2449 (Off the record.)

2450

EXAMINATION

2451

Q Sorry. I don't mean to jump around on timing. My questions are going to go back to sort of the beginning of April 2014 when you were working on evaluating the different technology options for Cover Oregon. I had an exhibit. I'm entering Exhibit 11 into the record.

2457 (Exhibit 11 was marked and entered.) This email chain indicates that a call was held 2458 Q on April 5th, 2014, about Cover Oregon, would you agree, if 2459 2460 you look at the email from Bruce Goldberg that he sent on Sunday, April 6th to Alex Pettit, Mike Bonetto, Patty 2461 Wentz, and you? 2462 2463 Α Yes. It says, "Following up on our call from 2464 Q 2465 yesterday." Α 2466 Yes. 2467 So do you recall if, in the beginning of April, 0 2468 you participated in a lot of calls with this group of individuals? 2469 I believe so, yes. 2470 Α Do you recall this call that you had on 2471 0 April 5th with Bruce Goldberg, Alex Pettit, Mike Bonetto, 2472 and Patty Wentz? 2473 I don't remember the call. 2474 Α Do you remember discussions that you had with 2475 0 this group of individuals during this weekend? 2476 2477 I don't remember specifically, no. Α 2478 Do you recall what you would have been 0 2479 discussing with this group of individuals? Well, based on this email, yeah. 2480 Α So can you describe what you would have been 2481 0

2482 discussing with them?

2483 A I believe it's the progress of the technology2484 work group that Cover Oregon had convened.

Q Do you recall -- it says, "Alex, email tech team
Monday morning to postpone meeting for a week."

2487 Do you recall why Alex Pettit was being asked to 2488 postpone the tech team meeting?

2489 A I don't know.

2490 Q And then it also says, "Alex, costs of moving to 2491 Connecticut system."

2492 Do you recall why Alex was exploring the cost of 2493 moving to the Connecticut system?

A I believe it was one of the options that wasbeing considered by the technology group.

Q Do you know if in this period, in early April,you were still exploring that option with this group?

2498 A I don't remember.

Q During these discussions, were you exploring different options or what exactly were you doing with -- so you were updating them on the progress of the technology advisory group, you said. But what was Alex and Bruce,

2503 what were they presenting to you?

A I don't know what they were presenting on any of these calls. What was happening at that time was they were making sure we understood the conversations and the options

2507 that the technical advisory group was walking through, so
2508 we understood what was happening and could help wherever we
2509 could.

Q If you'll turn to the page with the Bates Stamp No. GOV_HR00049298, I believe it's an email from Patty Wentz, and she says, "Sorry for not sending this sooner. Was offline most of today but I did recall something Alex mentioned on the call yesterday, which is that he is planning to give contractors their 30-day notice."

2516 Do you recall why Alex was planning on giving 2517 contractors their 30-day notice?

2518 A I don't recall.

2519 Q Do you recall what contractors he was giving the 2520 30-day notice to?

2521 A I don't.

2522 Q Do you recall the discussion about giving 2523 contractors a 30-day notice?

2524 A I don't remember.

Q So the email indicates also that Bruce is going to gather the Cover Oregon budget and remaining funds by Monday morning. Do you recall the discussions that you were having about the Cover Oregon budget at this time?

2529 A I don't recall specifics, no.

2530 Q And Mike Bonetto emails Bruce and says, "I'm 2531 going to keep the 9 a.m. call scheduled for tomorrow," in

2532 his email he sent on April 6, 2014, near the top of the 2533 page. Do you recall what conversation or telephone 2534 2535 call Michael Bonetto would been keeping scheduled? I don't recall. 2536 Α 2537 I'm introducing Exhibit 12 into the record. Q (Exhibit 12 was marked and entered.) 2538 2539 Q So in this email that was sent on April 8th, 2014, Bruce Goldberg is emailing Mike Bonetto and you, and 2540 he says, "Sean and I were on a call with Marilyn Tavenner 2541 2542 today regarding timeline for decision making about our 2543 exchange." 2544 Do you recall what your conversation was with Marilyn Tavenner about the timeline for decision making 2545 2546 about the exchange? I don't recall specifically, no. 2547 А 2548 Do you know why you were having a call with Q Marilyn Tavenner? 2549 А 2550 I would routinely have calls with our partners, whether they were federal or not, to make sure they 2551 2552 understood where the technology group was going or was 2553 going to recommend and what implication that might have on 2554 our relationship with our federal partners. And were you working a lot with CMS during the 2555 Q month of April? 2556

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2557 A I was communicating with CMS during the month of2558 April.

2559 Q And did you -- do you recall telling them about 2560 the technology work group's preliminary recommendation? 2561 A I don't remember, no.

Q And so in this email, Bruce Goldberg also said there was a new piece of information regarding the federal exchange. He says, "Two weeks ago Teresa Miller and team were very clear that states who choose to go to the FFM will not get any funding, etc. They have now reconsidered that.

2568 Should we choose to go to the FFM... they would 2569 like to consider any state that goes to the FFM a 2570 state-based market. In that regard, there will be funding 2571 for some functions through 2015."

2572 Do you recall learning that they changed their 2573 position?

A I don't recall, but the email says that.

2575 Q So you don't recall whether Teresa Miller2576 explained why they changed their position?

2577 A I don't remember, no.

2578 Q Did you ever discuss whether Oregon would be 2579 able to retain their premium assessment fee if it switched 2580 to healthcare.gov with CMS?

2581 A Yes.

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2582QWhen did you start discussing that possibility2583with CMS?2584AI don't remember.2585QDo you recall when you learned that Oregon would

2586 able to retain their premium assessment fee if it switched 2587 to healthcare.gov?

2588 A I don't remember.

2589 Q Do you know what Oregon anticipated doing with 2590 the premium assessment fee if they retained it?

2591 A To the best of my knowledge, we were going to2592 continue to operate our state-based exchange.

2593 Q Can you elaborate what you mean by, continue to 2594 operate your state-based exchange?

2595 A So Cover Oregon was a state-based exchange, both 2596 designation from the federal government and based on our 2597 state legislation, and any fee assessment would continue to 2598 be used as it was previously being used.

2599 Q And do you know how -- was Oregon able to retain 2600 its premium assessment fee?

2601 A From what I remember, yes.

2602 Q And do you know how Oregon used it?

2603 A Not that I know.

Q Do you recall when CMS made the decision to allow Oregon to retain its premium assessment fee? A I don't remember.

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2607 Q I'm introducing Exhibit 13 into the record. (Exhibit 13 was marked and entered.) 2609 Q So on April 8, 2014, you emailed Mike Bonetto: 2610 "To be clear, we will have to run the hybrid process 2611 through December in any scenario."

2612 Do you remember what you meant by that 2613 statement?

A We were currently running a hybrid manual process because the Oracle technology didn't work as it was supposed to, so I wanted to make sure that, as conversations were happening, everyone was clear that all the information that I was receiving, that we have to continue that process through 2014.

Q Do you know why you felt the need to have to clarify it to Michael Bonetto? Was there any discussion where somebody believed there would be a different option? A I don't know what others believed, but Mike was my boss at that time.

2625 Q Did you seem to think that he wasn't 2626 understanding that you would need to run the hybrid process 2627 through December?

A I don't know what he believed, but I wanted to -- I believe I wanted to make sure he understood all of the scenarios as we were understanding what was the process moving forward.

2632 And then on the email below your email, it's an 0 2633 email from Patricia McCaig, and she's discussing a call that was going to occur on April 8, 2014. 2634 2635 Do you recall if you participated in this call? 2636 А I don't recall. Do you recall if you participated in any phone 2637 Q calls with Patricia McCaig and Tim Raphael and this group 2638 2639 of individuals in April? Not that I recall. 2640 Α Do you know why Michael Bonetto would 2641 0 have -- did Michael Bonetto forward this email to you that 2642 2643 Patricia McCaig sent to the group? I don't know. It appears so, but I don't -- it 2644 А doesn't look like it. 2645 Did Michael Bonetto ever discuss the 2646 0 conversations that he was having with Patricia McCaig about 2647 Cover Oregon with you? 2648 Α Yes. 2649 What did he tell you about his conversations 2650 0 2651 with Patricia McCaig? 2652 Patricia was a communications expert, and he А 2653 wanted to make sure that as we were getting information, he 2654 was also getting counsel and advice, and we were also getting the best counsel and advice we could, to then 2655 deliver that information to Cover Oregon and others for the 2656

2657 process of moving forward.

Q And when you say you were getting the best counsel and advice, what -- who were you getting counsel and advice from?

A Could have been from people in state government, could have been Cover Oregon, could have been old executives that are no longer a part of health systems, a whole range of people were helping us on Cover Oregon.

2665 Q And what was Patricia's role exactly?

2666 A She didn't have an official role, as far as I 2667 know.

2668 Q So he worked with Patricia McCaig. Can you give 2669 an example potentially of how he utilized Patricia McCaig?

2670 A I can't tell you how Mike used her.

2671 Q Did you ever collaborate with Patricia McCaig on 2672 issues?

2673 A Yes.

2674 Q And what did you collaborate with Patricia 2675 McCaig on?

A One of the things I collaborated with her on is once the technology advisory committee made their recommendation and the board was going to make their recommendation and their decision about how to move forward, I seeked out her counsel and advice about how to talk about it, how to communicate it in the non-technology
2682 way and in the non-policy walkway, so the general public 2683 could understand what we were doing and why we were doing 2684 it.

Q And so you said you sought out her advice after the board had made their recommendation. Do you mean after the board had -- the technology advisory group had made their recommendation? Do you mean after the technology advisory group made their preliminary recommendation or when they made their final recommendation on April 24th?

2691 A I don't remember.

2692 Q Did Michael Bonetto ever discuss his 2693 conversations Tim Raphael with you?

2694 A I'm sure he did.

2695 Q Do you recall what he said about his 2696 conversations?

2697 A I don't remember.

2698 Q Did you have any conversations with Tim Raphael?
2699 A When?

2700 Q In April 2014?

2701 A I'm sure I did.

Q What would you have talked to Tim Raphael about?
A My recollection is the same kinds of
conversations I would have with Patricia or with a
communications director at Cover Oregon, to help us think
through how we talk about it with the public so they

2707 understand what we were going to do.

2708 During this time in April 2014, do you know if Q Patricia McCaig was updating former Governor Kitzhaber 2709 about the technology options for Cover Oregon? 2710 I don't know. 2711 Α 2712 Were you updating the former governor about Q technology options for Cover Oregon? 2713 2714 Α Yes. Did Patricia McCaig participate in those 2715 Q conversation with you? 2716 2717 I believe she might have participated in some. А 2718 Do you believe that -- did Tim Raphael Q 2719 participate in those conversations with you? 2720 Α I believe so. And did Mark Wiener participate in those 2721 0 conversations between you and the governor? 2722 Not that I remember. 2723 Α 2724 Did Kevin Looper participate in those 0 conversations? 2725 Not that I remember. 2726 А 2727 Do you recall the April 10, 2014, Cover Oregon Q 2728 board meeting? 2729 Α I don't. Did anyone ever discuss staging the April 25, 2730 Q 2014, Cover Oregon Board of Directors meeting with you? 2731

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2732 А Say that again. 2733 Did anyone ever discuss staging the April 25, Q 2014, Cover Oregon Board of Directors meeting with you? 2734 2735 Α I don't know what staging means. 2736 Q Did anyone talk about how to prepare for the 2737 April 25, 2014, Cover Oregon Board of Directors meeting? 2738 А Yes, I'm sure. 2739 Who would have discussed preparing for the Board 0 of Directors meeting with you? 2740 The director of the -- of Cover Oregon, Bruce 2741 Α Goldberg. 2742 2743 Do you recall anyone else discussing preparing 0 2744 for the Cover Oregon Board of Directors meeting with you? 2745 Α I don't recall. Did anyone ever discuss preparing for the final 2746 0 technology advisory group meeting on April 24, 2014, with 2747 2748 you? Α Yes. 2749 Who discussed preparing for the meeting with 2750 0 2751 you? 2752 Bruce Goldberg, as the director of Cover Oregon Α 2753 at the time. 2754 Did Alex Pettit discuss preparing for the Q April 24, 2014 --2755 2756 I assume, but I don't remember. А

2757 And how long was Bruce Goldberg involved in 0 2758 Cover Oregon work? As the director? 2759 Α 2760 0 Yeah. So you said he helped you prepare for the April 24th, 2014, technology advisory group meeting. I was 2761 2762 wondering how long did you work with him on Cover Oregon issues? 2763 2764 А Well, he was the director of the Health Authority from its inception, so he was always involved in 2765 those conversations or a lot of those conversations, and he 2766 2767 was the interim director starting in January, and I don't 2768 remember when his resignation date was. But you do remember working with him to prepare 2769 0 for the final technology advisory group meeting? 2770 2771 А Yeah. Do you remember how you worked with him? 2772 0 I don't remember. 2773 Α I'm introducing Exhibit 14 into the record. 2774 Q (Exhibit 14 was marked and entered.) 2775 So did you send this email to Michael Bonetto, 2776 Q copying Patricia McCaig, Tim Raphael, Patty Wentz and 2777 Dmitri Palmateer on April 16, 2014? 2778 2779 А Yes. And who is Patty Wentz? 2780 Q Patty Wentz at that time, I believe, was the 2781 Α

2782	communications director at the Oregon Health Authority.	
2783	Q	And who is Dmitri Palmateer?
2784	А	He was the legislative director for the
2785	governor.	
2786	Q	And just for the record, who was Tim Raphael?
2787	А	Tim Raphael was a private citizen at that point.
2788	Q	And who was Patricia McCaig?
2789	A	Patricia McCaig was a private citizen at that
2790	point.	
2791	Q	And who was Mike Bonetto?
2792	А	He was the governor's chief of staff.
2793	Q	And the subject line of the email reads: "Draft
2794	from Alex."	
2795		Do you recall what draft from Alex was being
2796	referred to in the subject line of the email?	
2797	А	I don't.
2798	Q	Do you remember who Alex was that was being
2799	referred to in the subject line?	
2800	А	I believe it's a reference to Alex Pettit.
2801	Q	Do you recall if the draft from Alex that you
2802	were referring to in the subject line is a draft of a	
2803	PowerPoint	presentation for the final technology advisory
2804	group meeting?	
2805	А	I don't, I don't know.
2806	Q	Did you discuss the final PowerPoint

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2807 presentation for the technology advisory group meeting with 2808 this group of individuals that are copied on the email? 2809 Α I believe so, yes. And so in the email, you say, "Budget - talked 2810 0 with BG yesterday" --2811 2812 Who is BG? I believe BG is Bruce Goldberg. 2813 А 2814 Q -- "yesterday and here is where I think we are." 2815 Why are you emailing this group about your discussion with Bruce Goldberg about the Cover Oregon 2816 budget? 2817 2818 А This group of individuals has expertise and 2819 insight and counsel that we needed during this process. What type of expertise do they have that you 2820 Q 2821 needed? The Cover Oregon board was going to be making a 2822 А fairly monumental decision, and the public was watching, 2823 2824 and we needed to make sure that they had all the tools that they needed to effectively communicate that. 2825 2826 0 And next to number three, you say, "Bottom line: 2827 We should not have AP only present IT budget as the reason for the decision. He should get those 20% estimates to 2828 2829 also use and then it can be part of the whole package for CO Board." 2830 2831 Who is AP?

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I believe it's Alex Pettit. 2832 А 2833 Q And what was his role? I believe he was the chief information officer 2834 А 2835 at Cover Oregon at the time. 2836 0 And do you recall what you meant by the comment 2837 that "We should not have AP only present the IT budget as the reason for the decision"? 2838 2839 А I don't recall. 2840 Q Do you recall what decision you were referring to in the email? 2841 2842 А I don't. 2843 Do you refer -- do you remember what 20% Q 2844 estimates you were asking for? Α I don't. 2845 And under number 2, at the end, you say, "We 2846 0 should have Clyde ask for that work as well." 2847 Do you recall who Clyde is? 2848 Α I believe it references Clyde Hamstreet. 2849 And who was he? 2850 0 He was a contractor that the Cover Oregon board 2851 А 2852 brought in to help with Cover Oregon. 2853 Did he have a specific position at Cover Oregon? 0 2854 А I don't believe at this time he did. Although, he became the interim director of Cover Oregon. 2855 2856 Okay. Thank you. 0

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2857 I'm introducing Exhibit 15 into the record. 2858 (Exhibit 15 was marked and entered.) So in this email that you sent to Patricia 2859 Q 2860 McCaig, copying Mike Bonetto on April 19th, 2014, you say towards the end of the email, "I talked to MB but wanted to 2861 2862 make sure you know as well. We will have just a quorum on Friday and won't have either chair or vice chair in the 2863 2864 room. Liz could join by phone. I will have Cover Oregon hold the time for the members for Friday." 2865 2866 Do you recall if you're referring to the April 25th, 2014, Cover Oregon board meeting? 2867 2868 Α I don't recall. 2869 0 Who's MB? I believe that's Mike Bonetto. 2870 Α 2871 0 So do you remember whether or not you talked to Cover Oregon board members before their April 25th, 2014, 2872 2873 meeting? I believe I have, but I don't remember the 2874 А specific instance. 2875 What conversations do you recall having with the 2876 0 2877 Cover Oregon board members before the final meeting on April 25th, 2014? 2878 2879 А I don't remember. Do you remember if there was a reason that you 2880 Q would have wanted to have the Cover Oregon board meeting 2881

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2882 the week of April 19th, 2014? 2883 Α I don't remember. Did you play any role in scheduling Cover Oregon 2884 Ο 2885 board meetings? I don't recall if I did. 2886 Α 2887 To your knowledge, did former Governor Kitzhaber 0 call or meet with any of the Cover Oregon board members 2888 2889 before the April 25th, 2014, meeting? I don't remember. 2890 Α Did he often speak to Cover Oregon board members 2891 Q 2892 before board meetings? 2893 He would speak to board members. I don't know А 2894 if they were before board meetings specifically. Okay. 2895 Q Thank you. I'm introducing Exhibit 16 into the record. 2896 (Exhibit 16 was marked and entered.) 2897 So is this an email chain between you, Michael 2898 Q Bonetto, and Patricia McCaig from April 22, 2014? 2899 2900 А Yes. So on April 22, 2014, it looks like you emailed 2901 Q 2902 the group and say, "I want to send CMS the IT draft today. 2903 Any concerns? I want them to weigh in on any dog whistles 2904 for them. They are wanting us to frame 'continue working with our federal partners' which allows us to own the 2905 decision but does not box them in." 2906

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2907 Do you recall what draft you wanted to send to 2908 CMS? I don't, but I assume it was about the decision 2909 А 2910 that the Cover Oregon board was going to make. 2911 0 And do you know why you would be sending it to 2912 CMS? 2913 Because they have a significant stake in our Α 2914 shared success. And do you recall the conversations you were 2915 Q having with CMS about the IT decision? 2916 2917 I don't recall specifically. No. А 2918 Do you recall any general details about the 0 2919 conversations you were having with CMS? My role was to make sure that CMS was informed 2920 Α about the decisions that the Cover Oregon board was 2921 planning on making and when they would make them and any 2922 insight and guidance they had for us that would be helpful. 2923 2924 Do you know why you were emailing Patricia 0 McCaig and Mike Bonetto, asking whether they had any 2925 concerns if you send CMS the IT draft? 2926 2927 I sent it to Mike Bonetto as my boss. А He was 2928 chief of staff at that time. And again Patricia is a 2929 communications expert and wanted make sure that the PowerPoint made sense and if she had any feedback or 2930 insight that I could consider. 2931

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2932 And do you recall if you asked anyone else about Q 2933 sending the draft to CMS? I don't recall. 2934 Α At the bottom of the email, you say, "They heard 2935 0 from us this was likely to happen before our D.C. trip but 2936 2937 talking with them today made it real so they will give us more attention." 2938 2939 Do you know what they heard was likely to happen before your trip to D.C.? 2940 I believe it's a reference to the Cover Oregon 2941 Α 2942 decision. 2943 And so what did they hear was likely to happen 0 2944 before your trip to D.C.? А I believe this is a reference to the meeting 2945 2946 that going to happen. So the meeting they anticipated to be -- would 2947 0 Did you know at this point what the outcome of the 2948 happen. meeting was going to be? 2949 I don't recall. 2950 Α 2951 Q Okay. Thank you. 2952 So after the April 25, 2014, meeting, did any 2953 members of the Cover Oregon Board of Directors express any 2954 interest to you in keeping the door open and potentially returning to having a state based IT platform? 2955 2956 А Yes.

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2957 0 Do you recall what members of the Cover Oregon 2958 board wanted to keep the door open? 2959 I believe George Brown. Α 2960 0 Do you know if any other members wanted to keep 2961 the door open? 2962 Α I don't remember. 2963 Did you have discussions with him about his 0 2964 desire to keep the door open? 2965 Α Yes. And what did you discuss with him? 2966 Q 2967 My conversation with George was, what we were А 2968 hoping for is they would choose the least risky, lowest 2969 cost, on-time option. And what did George respond to your statement? 2970 Q I don't remember what he said. 2971 Α Do you know if Alex Pettit ever expressed any 2972 0 interest in keeping the door open and potentially returning 2973 to having a state-based IT platform to you? 2974 I don't remember. 2975 Α I'm introducing Exhibit 17 into the record. 2976 Q 2977 (Exhibit 17 was marked and entered.) 2978 Α Small print. 2979 Q Sorry. That's how it was produced. At the bottom -- this is an email chain between 2980 you, Patricia McCaig, and Michael Bonetto; would you agree? 2981

2982 A Yes.

2983 Q From April 30th, 2014, and a few days before 2984 that date, starting on April 28th, 2014?

2985 A Yes.

2986 Q And so on April 28th, 2014, you say, "Apologies 2987 for the call tonight. Not as tight as needed to be and 2988 understand the frustration of what you all heard. Will put 2989 something for us to review the next time we get together 2990 versus the free form format that does not lend itself to 2991 clarity of what we have already agreed we were doing and 2992 what we are doing moving forward."

2993 What had you guys already agreed that you were 2994 doing?

2995 A I don't remember.

2996 Q Do you remember at this point what your plan was 2997 to do moving forward?

A Our plan moving forward, what do you mean? Q So I guess I would start with -- you say "apologies for the call tonight." Do you remember having a call with Patricia McCaig and Michael Bonetto around this period, April 28th, that you would be apologizing for not being as tight as it needed to be?

A I don't remember, but apparently, I was so...
Q And so Patricia McCaig, she responds to your
email and says, "Yep, I'm very worried about creep... Mike,

3007 I think you need to talk to the governor again, if 3008 possible, before he talks to George Brown. May be too 3009 late. I do not think we are/were clear on the future of 3010 Cover Oregon. I regret that I wasn't more direct with him 3011 on that call."

3012 Do you remember what Patricia McCaig meant by 3013 "the creep"?

3014 A I don't.

3015 Q Were you concerned about George Brown discussing 3016 his interest in keeping the door open with the governor?

3017 A I wasn't concerned about the governor talking to3018 George Brown.

3019 Q Were you concerned about George Brown discussing
3020 his desire to keep the door open on the technology options?
3021 A Not that I remember.

Q So in the email a few lines up, on April 29th, 2014, Patricia McCaig wrote in the chain: "Obp just announced Liz Baxter on think out loud. I thought we put a stake in that on Friday and Clyde was going to call her," and you respond seeming surprised by that statement.

3027 Do you recall why you would be surprised that 3028 "Obp just announced that Liz Baxter on think out loud?" 3029 A I don't remember.

3030 Q Do you remember if there was any discussion 3031 about limiting the amount of people that talk to the media

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3032 after the April 25, 2514, Cover Oregon board meeting? 3033 А Yes. And what were those discussions? 3034 Ο 3035 Α I collectively believed that we needed to speak with one voice when the Cover Oregon board made the 3036 3037 decision and wanted to make sure that we could do that the best we could do. 3038 3039 And do you remember who -- did you identify Q somebody as the one voice that would speak for Cover 3040 Oregon? 3041 3042 I don't remember. А 3043 Was it Liz Baxter, or seemingly from the email Q 3044 chain, by being surprised that she was talking to Obp? I don't know, but she was the chair of the board 3045 А at that time. 3046 Do you know who participated in those 3047 0 conversations of wanting to limit the number -- the amount 3048 of people who talked to the media after the Cover Oregon 3049 board meeting on April 25th? 3050 I don't remember. 3051 А 3052 Do you remember after the board meeting, so Q 3053 starting around in May 2014, any members of the Cover 3054 Oregon Board of Directors expressing concern with whether or not the governor's office is becoming heavily involved 3055 3056 in Cover Oregon?

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3057 А Yes. 3058 Do you recall what board members expressed Q concern? 3059 3060 Α I don't remember which board members, but they 3061 expressed concern. 3062 Do you remember their concerns? Q 3063 I don't specifically, no. А 3064 Do you remember speaking about their concerns Q 3065 with anyone? 3066 I'm sure I did, but I don't remember Α 3067 specifically. 3068 Did the board have any reaction to Tina Edlund 0 3069 getting selected to lead the transition project to 3070 healthcare.gov? А I don't remember what their reaction was. 3071 Do you recall if you talked to Patricia McCaig 3072 0 about the concerns of the Cover Oregon Board of Director 3073 members? 3074 3075 Α Say that one again. Do you remember if you talked to Patricia McCaig 3076 Q 3077 about any concerns that members of the Cover Oregon Board 3078 of Directors were having in May 2014? 3079 А I don't remember. I'm introducing Exhibit 18 into the record. 3080 Q (Exhibit 18 was marked and entered.) 3081

So is this a June 6, 2014, email that you sent 3082 0 3083 to Mike Bonetto and Patricia McCaig? Α 3084 Yes. 3085 0 And was the subject of the email preparing for 3086 an upcoming Cover Oregon Board of Directors meeting? 3087 Α Yes. 3088 And so in the Item No. 3 in the email, you say, 0 3089 "ED search: They will be recommending Aaron in the morning 3090 at the Search Committee and approving moving forward at the PM: Aaron is an exec at Kaiser and on board for 3091 Board. where we want to go." 3092 3093 In this item, are you discussing Aaron Patnode 3094 being brought on to Cover Oregon as the executive director? Α 3095 Yes. 3096 0 And how do you know that they will be recommending Aaron in the morning? 3097 I believe it was a conversation with members of 3098 Α the Search Committee. 3099 3100 0 And then you say, "PM: Aaron is an exec at 3101 Kaiser and on board for where we want to go." 3102 Are you telling -- is PM, Patricia McCaig? 3103 I assume, yes. Α 3104 And do you recall what you meant by, Aaron is on Q board for where we want to go? 3105 He understood what we wanted to achieve and what 3106 Α

3107 we wanted to accomplish by enrolling people in the 3108 coverage.

Q And why did you feel the need to tell Patricia McCaig that he was on board with where you wanted to go? A Patricia isn't a health care person. She doesn't know these people, and Aaron was an unknown quantity to her, so I felt important for her to know who she was -- or who he was, excuse me.

3115 Q And why was it important for her to have that 3116 knowledge about who Aaron was?

3117 A 'Cause this was a very important topic that we 3118 were working on.

3119 Q And what was Patricia McCaig's involvement in 3120 June 2014 with Cover Oregon?

She had no official involvement in Cover Oregon. 3121 А So at the bottom of the email, you say, "I have 3122 0 Clyde not wanting to talk with Board about legal actions at 3123 the Board meeting but getting small groups of the Board to 3124 get briefed by legal. Don't know if this will hold but we 3125 3126 need to keep this conversation away from the Board 3127 meeting."

3128 Do you recall why you wanted to keep the 3129 conversation away from the board meeting?

3130 A I don't recall specifically, no.

3131 Q Do you recall any details about why you may have

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3132 wanted to keep it away from the board meeting? 3133 Α I don't recall. Did you ever discuss with Patricia McCaig and 3134 0 3135 Michael Bonetto the need to try and shut down Cover Oregon? 3136 А Yes. And can you elaborate on what you mean by the 3137 Q need to shut down, why you would have discussed shutting 3138 3139 down Cover Oregon? From a policy perspective, my recommendation to 3140 Α the governor eventually was that it wasn't working, the 3141 3142 current structure didn't work, and it needed to be brought 3143 back into state government. 3144 And did you discuss the need to shut down Cover 0 Oregon with Clyde Hamstreet at all? 3145 3146 А Yes, I assume I did. Do you recall Clyde Hamstreet's opinion on 3147 0 whether Cover Oregon needed to be shut down? 3148 3149 Α I don't remember his opinion. 3150 0 Thank you. I'm introducing Exhibit 19 into the record. 3151 3152 (Exhibit 19 was marked and entered.) 3153 So is this an email that you sent on July 17, 0 3154 2014, to Patricia McCaig, Tim Raphael, Dmitri Palmateer, Nkenge Harmon Johnson, Tina Edlund and Mike Bonetto, with 3155 comments about an upcoming Cover Oregon Board of Directors 3156

3157 meeting? 3158 Α Yes. And who is Nkenge Harmon Johnson? 3159 Q She was the communications director for the 3160 Α 3161 governor at the time. 3162 Q Thank you. And do you recall why you were sending this 3163 3164 information from your personal email account? I don't recall why. 3165 Α Do you remember the times you -- why you would 3166 Q 3167 choose to use your personal email account for work-related 3168 business? I don't recall. But I knew the rules of 3169 А engagement and never had any expectation of this not being 3170 public. It was public work. 3171 3172 0 Okay. Thank you. I was just wondering if there were certain 3173 reasons, certain times you did use your personal email 3174 account and other times using your work account. 3175 Did you ever email Patricia McCaig from your 3176 3177 work account? I don't recall if I did. 3178 Α 3179 Did you ever email Tim Raphael from your work Q account? 3180 3181 Α When?

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3182 After he left the governor's office, so I guess 0 3183 after December 2013. I don't remember if I did or not. 3184 А 3185 0 Okay. Thank you. 3186 So at the bottom of the email on the page with Bates Stamp No. MBG2008316, you state: "Main worries. 1. 3187 I still have not seen material and sounds like Clyde has 3188

3189 been heavily involved in most of them. When I get them, I 3190 will send. Main area of concern the 'economic framework' 3191 that my gut tells me is Clyde making his business pitch to 3192 save this thing."

3193 So do you remember what you meant by, you were 3194 concerned that Clyde has been heavily involved in most of 3195 the materials?

3196 A I don't recall.

3197 Q And were you worried in July 2014 that Clyde 3198 Hamstreet was going to make a business pitch to save this 3199 thing?

A Apparently, I was, 'cause that's in the email.
Q Do you recall anything about what you were
worried he was going to make a pitch to save?

3203 A I believe I was talking about Cover Oregon as an3204 entity.

3205 Q And do you remember if there were discussions at 3206 this time about whether or not to retain Cover Oregon as an

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3207 independent entity?

3208 Α I don't remember. 3209 Q Okay. Thank you. 3210 I'm introducing Exhibit 20 into the record. (Exhibit 20 was marked and entered.) 3211 So in this July 20, 2014, email that you sent 3212 Q Tim Raphael, Tina Edlund, Dmitri Palmateer, and Mike 3213 3214 Bonetto, copying Patricia McCaig, you say, "Here is a new version with edits I have gotten. I still think we need to 3215 get stronger that the tech decision has been made and the 3216 3217 only real work is about the remaining functions." 3218 And do you remember within the summer of 2014 there was still some ambiguity about whether the tech 3219 decision had been made for Cover Oregon? 3220 Not that I remember. 3221 А Do you remember why you were saying in this 3222 0 email that you thought you needed to get stronger that the 3223 3224 tech decision has been made and the only real work done is about the remaining functions? 3225 I don't remember. 3226 А 3227 Do you recall if in this email you are Q 3228 discussing an upcoming Cover Oregon Board of Directors 3229 meeting?

3230 A I believe so.

3231 Q And on the page with the Bates Stamp No.

3232 MBG2005793, it appears there's a draft of a letter to Chair 3233 Baxter. Do you recall this letter? 3234 3235 Α Yes. 3236 Q Do you recall who drafted this letter? 3237 А I don't. Do you recall the purpose of the letter? 3238 0 3239 А The purpose of the letter was to communicate to the chair of Cover Oregon the governor's preference. 3240 And what was the governor's preference in the 3241 Q 3242 summer of 2014? 3243 А Was to move commercial enrollments to the 3244 federal exchange. Okay. Thank you. 3245 Q And so was the governor's office ever concerned 3246 about how the media was discussing Cover Oregon? 3247 3248 А Yes. What were their biggest concerns? 3249 0 3250 А That it was on the front page of every paper for 3251 six months. 3252 And who in the governor's office was most Q 3253 concerned about the way that the media was covering Cover 3254 Oregon? А I think everybody in the governor's office. 3255 3256 Did you ever have any conversations directly 0

3257 with the governor about the way the media was covering 3258 Cover Oregon? 3259 А Yes. 3260 0 And did he give you any strategies or directions on how to address the media coverage of Cover Oregon? 3261 3262 А I assume that he did, but I'm not the media -- I wasn't the media interface. 3263 3264 Q And who was the media interface for the governor's office? 3265 The communications director, I believe at the 3266 А 3267 time was Nkenge. 3268 How long did Nkenge work at the governor's Q office? 3269 I don't know exactly when she left. 3270 Α Do you know around the time that Nkenge left the 3271 0 governor's office? 3272 I don't remember. 3273 А 3274 Do you remember why she left the governor's 0 office? 3275 3276 Α No. 3277 Did the governor's office have a media strategy Q 3278 with respect to Cover Oregon? 3279 А Yes. Did you participate in developing the media 3280 Q strategy with respect to Cover Oregon? 3281

3282 A Yes.

3283 Q And can you elaborate on what the media strategy 3284 was?

A To make sure we could effectively communicate what it was going to mean for Oregonians to get coverage on this new path. They had seen nothing but failure from a technology standpoint to get people enrolled, and we wanted to assure the public that we believed that Cover Oregon made the right choice to move to the federal technology.

3291 Q And do you remember who was involved in 3292 developing the media strategy for the governor's office? 3293 A I don't remember.

Q Were you involved in the process of bringing Clyde Hamstreet on to serve as the interim executive director of Cover Oregon?

3297 A Not that I remember.

3298 Q Do you know who was involved in the process of 3299 bringing Clyde Hamstreet on to serve as the interim 3300 executive director of Cover Oregon?

3301 A I know the governor was.

3302 Q Do you know who initiated the process of 3303 reaching out to Clyde Hamstreet?

3304 A I don't.

3305 Q Do you recall why Bruce Goldberg resigned from3306 his position as the director of the Oregon Health Authority

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3307 and the interim executive director of Cover Oregon? 3308 А You'll have to ask him. But do you recall within the governor's office 3309 Ο 3310 any discussions about whether there was a need to ask Bruce Goldberg to resign from his positions? 3311 3312 Α None that I was a part of it. Do you recall if there was any discussions about 3313 0 3314 firing Bruce Goldberg if he did not resign? Not that I know of. 3315 Α I'm introducing Exhibit 21 into the record. 3316 Q 3317 (Exhibit 21 was marked and entered.) 3318 So from this email chain, it looks like on 0 3319 April 17th Michael Bonetto emailed you to let you know that something Patricia and he discussed with Bruce's 3320 involvement in Cover Oregon moving forward, and Michael 3321 Bonetto said that Patricia and Tim are very nervous about 3322 anything that might entail a new contract for Bruce (like 3323 Clyde mentioned today). 3324 3325 Do you recall this discussion with Clyde 3326 Hamstreet about potentially having a new contract for Bruce 3327 Goldberg? 3328 Α Yes. 3329 And do you know if Bruce Goldberg did continue Q working at Cover Oregon and enter into a new contract after 3330

3331 this date?

3332 A I don't know if he entered into a new contract.
3333 I know he continued to help at Cover Oregon at Clyde's
3334 request.

Q And so in the email, you say, "I thought we have always been clear this is Clyde's call. Frankly, we need him during this time and that letter for him at Cover Oregon was always about him staying until a new Ed is on board and the transition time is good."

Why did you believe that it was important forBruce Goldberg to remain in Cover Oregon work?

3342 A He was an incredible asset to help that3343 organization and help Clyde in the transition.

Q And do you know why Patricia and Tim were very nervous about anything that might entail a new contract with Bruce?

3347 A I don't know.

3348 Q Did you have a conversation outside of this
3349 email exchange with Michael Bonetto about their concerns?
3350 A Not that I remember.

3330 A NOU CHAU I TEMEMBEL.

3351 Q Do you know why Michael Bonetto was telling you 3352 about Patricia McCaig and Tim Raphael's concerns about 3353 anything that might entail a new contract for Bruce?

3354 A You'll have to ask Mike.

3355 Q Do you know if Clyde Hamstreet was asked to3356 provide an oral report rather than a written report about

3357 his observations of Cover Oregon? 3358 Α I only understood he had a final report to deliver. 3359 3360 Ο Did Clyde Hamstreet deliver a final oral report? 3361 Α I believe so, yes. 3362 Did you attend the oral report that Clyde Q Hamstreet presented about Cover Oregon? 3363 3364 А I believe it was a phone call. Do you know who else either attended the report 3365 Q in person or was on the phone? 3366 I remember Aaron. I don't remember if there was 3367 Α 3368 anybody else on it. 3369 0 Aaron Patnode? Patnode. 3370 Α Do you recall if there were any members of the 3371 Ο Cover Oregon Board of Directors on the call? 3372 Not that I remember. 3373 Α 3374 And was there anything about his presentation 0 that stuck out to you as new information about Cover Oregon 3375 or that you found particularly insightful? 3376 3377 Not that I remember. Α Do you recall if, during this presentation, 3378 0 Clyde Hamstreet ever advised that they needed to get 3379 politics out of the picture? 3380 3381 Α I don't remember, but I assume he said it.

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3382 0 Why are you assuming he said it? Did he say 3383 that frequently? Α 3384 Yes. And what did he mean by, there was a need to get 3385 0 politics out of the picture? 3386 3387 Α He's a businessman. That's all. And so did he think that --3388 0 3389 Α This was a brand new space for him being in the public eye like this. 3390 We will take a break here. 3391 3392 (Off the record.) 3393 EXAMINATION 3394 So in the last round of questioning, you talked 3395 Q a little bit about how there was sort of sustained media 3396 attention on Oregon's exchange and the failure to go live 3397 in October and November and December, et cetera. 3398 3399 In your view, would it have been politically favorable for the website to go live as planned on 3400 October 1st? 3401 3402 Would it have been politically favorable? А 3403 Absolutely. 3404 Would it have been politically favorable for the Q general public to have been able to enroll in insurance on 3405 October 1st? 3406

3407 A Yes.

Q Did the governor receive criticism or negative media attention from the fact that the website failed to go live on October 1st?

3411 A Yes, quite a bit.

3412 Q And did the governor receive criticism, negative 3413 attention for the fact that the general public was unable 3414 to enroll in insurance at that time?

3415 A Yes.

3416 Q Was it politically favorable to have sustained 3417 media attention on the decision to switch to the federal 3418 technology?

A I don't think so. I think it was a policy decision. We wanted to make sure people got coverage. At that point, we weren't worried about whether it was politically motivated or not.

Q And so the sustained attention, media attention, on this decision to switch back to the federal technology that the board made was not something that the governor's office sought out or --

3427 A Correct.

3428 Q -- appreciated?

3429 Do you know who made the ultimate decision to 3430 switch to the federal technology?

3431 A The Cover Oregon board.

Q And to your knowledge, did any of the members of the board hold public office at the time they made that decision?

3435ANot that I'm aware of.Although, there's ex3436officio members on the board that are state employees.

Q To your knowledge, were any of the members of the Board of Directors themselves up for reelection at the time they made the decision to switch back to the federal --

A Not that I'm aware of.

3442 Q So in your view, was the board's decision to 3443 switch back to the federal technology politically 3444 motivated?

3445 A No.

3446 Q Why do you believe the board decided to switch 3447 back to the federal technology?

It was the only option that we had, that they 3448 Α had, to ensure they could enroll people and coverage with a 3449 publicly facing website. The federal exchange worked. We 3450 3451 knew it worked. The system that Oracle built for Cover 3452 Oregon didn't work, and it was going to be too costly and 3453 too long of a time period to try to fix it based on the 3454 technical expertise.

3455 Q Are you aware that the state of Kentucky also 3456 decided to establish its own state-based exchange?

3457 А Yes. 3458 And are you aware that Kentucky successfully Q established a working exchange website? 3459 3460 А Yes. 3461 0 And are you aware that Kentucky's exchange has actually been hailed as a example of a website that worked 3462 really well? 3463 3464 Α Yes. Do you know how many people approximately have 3465 Q been enrolled in health insurance through Kentucky's 3466 3467 exchange website? 3468 А I don't know. 3469 Are you aware that the state of Kentucky 0 recently elected a new governor? 3470 Α 3471 Yes. 3472 0 And are you aware that Governor Bevin opposes the ACA? 3473 3474 Α Yes. Are you aware that Governor Bevin ran his 3475 0 3476 campaign for governor on a pledge that he would dismantle 3477 the Kentucky insurance exchange and switch back to the 3478 federal marketplace? 3479 А Yes. Are you aware that another of Governor Bevin's 3480 Q campaign pledges was to roll back Kentucky's Medicaid 3481

3482 expansion?

3483 A Yes.

3484 Q And what is -- can you explain what the Medicaid 3485 expansion was?

A It was the opportunity to partner with the
federal government to expand Medicaid coverage to
individuals up to 138% of poverty.

3489 Q And did Governor Bevin's predecessor make the 3490 decision to accept the Medicaid expansion?

3491 A I believe so, yes.

3492 Q Are you aware that in his first press conference 3493 after being elected, the governor identified dismantling 3494 the exchange as one of his top priorities?

3495 A I wasn't aware of that.

Q Were you aware that the other priority Governor Bevin articulated in that press conference was issuing an executive order that would allow county clerks to refuse to issue marriage licenses to same sex couples?

3500 A I was aware of that.

3501 Q I'd like to enter into the record Exhibit 22.
3502 (Exhibit 22 was marked and entered.)

Q This is a letter that Governor Bevin sent to Secretary Burwell on December 30th, 2015. Are you aware that in December 2015 the governor notified the secretary of HHS that he intended to, quote, wind down and cease

3507 operation of the Kentucky exchange and switch back to the 3508 federal exchange, quote, as soon as practicable? 3509 Α No, I wasn't aware. 3510 0 Are you aware of any current Congressional 3511 investigations into Governor Bevin's decision to switch 3512 back to the federal exchange? 3513 Α No, I'm not aware. 3514 I want to go back quickly to a discussion you Q were having about the rule that you were 3515 and aware of around the use of official resources for campaign 3516 3517 So you mentioned that you were made aware of the purposes. 3518 rules that apply to you as a state employee; is that 3519 correct? 3520 Α Correct. 3521 Q And are you an ethics expert? 3522 Α No. Are you a lawyer? 3523 Q 3524 Α No. Is it fair to say that you were made aware of 3525 0 3526 the rules around state campaign resources that apply to you 3527 in your capacity as a state employee? 3528 Α Correct. Is it fair to say that any other knowledge or 3529 Q opinions or understanding you would have about rules that 3530 did not apply to you would be speculation by you? 3531

3532 A Yes.

Q I'd also like to ask about your use of personal email, which has come up a few times today. You touched on this a little bit in the last hour, but under what circumstances would you typically use your personal email for state business?

3538 A I don't remember, but based on the record, it 3539 was folks that I have personal relationships with and were 3540 friends with or colleagues with.

Q Would you say that you ever purposely used your personal email account rather than your state email account?

3544 A No.

3545 Q Was it your understanding at the time -- I'm 3546 sorry.

3547 What was your understanding at the time of 3548 whether these emails you were sending on your personal 3549 account would be preserved in the public record?

A It was an expectation of mine that they would be preserved and that I would preserve them, and anything I talked about work related on any medium or any device is public record and available to the public.

Q Is it your understanding that your personal emails or the emails that you wrote on your personal account have now been made public as part of this

3557 investigation and other investigations? 3558 Α Yes. Did you send emails through your personal 3559 Ο 3560 account to the hide them from the public or make them 3561 secret? Α No. 3562 Have you purposely deleted any official emails 3563 0 3564 from your personal email account? Not that I'm aware of. 3565 Α At the time you were sending these emails, were 3566 Q 3567 you aware of any laws that prohibited Oregon state 3568 employees from using their personal email accounts? 3569 Α Not that I'm aware of. Were you aware of any policies or procedures in 3570 Q 3571 the governor's office that would have prohibited you from using your personal email account? 3572 Not that I'm aware of. 3573 Α Would it surprise you to learn that officials in 3574 0 3575 the other states have used personal email accounts to conduct official business? 3576 3577 It wouldn't surprise me. А I'd like to introduce Exhibit 23. 3578 0 3579 (Exhibit 23 was marked and entered.) This is an article from the Wichita Eagle 3580 Q titled, "Governor Sam Brownback also used private email 3581
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3582 address to communicate with staff," dated May 16, 2015. 3583 Have you seen this article before? 3584 Α I have not. 3585 0 If you go to the first paragraph of the article, 3586 it reads: "Governor Sam Brownback uses a private email address to communicate with his staff and others, meaning 3587 that many of his communications would fall outside the 3588 3589 bounds of the state's open records law." 3590 From this article, it appears that Governor Brownback used his personal email to conduct official 3591 business. Would you agree? 3592 3593 А Yes. 3594 0 Does this surprise you? 3595 Α No. 3596 Q On the next page, second paragraph, the article "'The Governor prefers to communicate in person or 3597 reads: on the phone whenever possible, ' Hawley said in an email. 3598 'However, when he does use email, he uses a personal email 3599 3600 account.'" 3601 And then the fourth paragraph reads: "The Eagle reported in January that Brownback's budget director, Shawn 3602 3603 Sullivan, had used a private email address to send a draft 3604 of the state budget several weeks before it was released to lawmakers." 3605

3606 What do you make of the revelations in this

3607 article?

3608 A I'm not surprised.

3609 Q Are you aware of any Congressional 3610 investigations into Governor Brownback's use of personal 3611 email?

3612 A I'm not aware of any.

3613 Q I'd like to introduce Exhibit 24.

3614 (Exhibit 24 was marked and entered.)

This is an article in the International Business 3615 Q Times titled, "Chris Christie Had Two Private Email 3616 3617 Accounts; New Jersey Governor Blocks Release Of Any 3618 Messages He May Have Sent To Government Officials." On page 2, the second paragraph of the article reads: 3619 "'When I'm president of the United States, you'll have a right to 3620 know what your president is doing, and we have the 3621 obligation to be held accountable for what we're doing,' he 3622 declared. Yet, back in New Jersey, the Republican 3623 governor's administration is asserting executive privilege 3624 to block the release of any emails he may have sent to 3625 state officials from two private email accounts." 3626

3627 So in addition to using personal email, it 3628 appears from this article that Governor Christie was also 3629 taking steps to prevent those emails from being released. 3630 Is that your interpretation of the article?

3631 A Yes.

3632 Q Does this surprise you?

3633 A No.

Q If you turn the page again to page 3, at the bottom of the page, it reads: "Christie said in March that 'there is no law in New Jersey that requires you to do state business on a state email account.' However, his office has required since last year that officials use government email addresses for state business, Christie said."

3641 So according to Governor Christie, New Jersey 3642 law does not require official business to be conducted via 3643 state or official email, or at least it did not. Is that 3644 your interpretation?

3645 A Correct.

3646 Q Does that surprise you?

3647 A No.

3648 Q Are you aware of any Congressional3649 investigations into Governor Christie's use of personal

3650 email?

3651 A No.

3652 Q I'd like to introduce Exhibit 25.

3653 (Exhibit 25 was marked and entered.)

Q This is an article from The Texas Tribune titled, "Et tu, Rick? Perry Has Own Private Email Trail, dated March 4, 2015. 3657 Have you seen this article before? 3658 А I have not. If you go to the third paragraph on this second 3659 0 3660 page, it reads: "'In reviewing non-confidential documents related to the UT Board of 3661 Regents investigation and reviewing public testimony by 3662 Regent Brenda Pejovich of the UT Board of Regents, it's 3663 3664 clear to me based on that review that 3665 then-Governor Perry was using a private email account to communicate with members of the Board of Regents.'" 3666 3667 And then if you move to the last paragraph on "The emails, in which Perry is 3668 the same page, it reads: identified as only 'RP,' show him corresponding with a 3669 number of UT regents as well as Jeff Sandefer, a prominent 3670 Republican donor and informal advisor to Perry." 3671 So this article appears to reference 3672 then-Republic Governor Rick Perry's use of a personal email 3673 to communicate with his personal advisor; is that correct? 3674 3675 Α Yes. 3676 Q Does this surprise you? 3677 Α No. 3678 Are you aware of any Congressional investigation 0 3679 into Governor Perry's use of personal email? 3680 Α No. I'd like to introduce Exhibit 26. 3681 0

3682 (Exhibit 26 was marked and entered.) 3683 This is an AP story titled, "Bobby Jindal aides Q used personal email to strategize on Medicaid cuts." 3684 This 3685 is dated December 10th, 2012. The first paragraph of the first page reads: "Top officials in Louisiana Governor 3686 Bobby Jindal's administration used personal email accounts 3687 to craft media strategy for imposing hundreds of millions 3688 3689 of dollars in Medicaid cuts - a method of communication 3690 that can make it more difficult to track under public records laws despite Jindal's pledge to bring more 3691 transparency to state government." 3692 3693 The next paragraph reads: "Emails reviewed by 3694 The Associated Press reveal that non-state government email addresses were used dozens of times by state officials to 3695

3696 communicate last summer about a public relations offensive 3697 for making \$523 million in health care cuts."

3698 Does it surprise you that Governor Jindal's 3699 aides were using their personal email accounts to develop a 3700 PR strategy around -- for his proposed Medicaid cuts? 3701 A No.

Q If you go to the first paragraph of the next page, second sentence, "Though Jindal wasn't included in the email discussions reviewed by the AP, his spokeswoman said the governor uses a private email account to communicate with immediate staff."

3707 According to this article, Governor Jindal uses 3708 his personal email account to discuss official business 3709 with his staff. Is that your reading?

3710 A Yes.

Q Moving to the fifth paragraph of this page, starts with, "While governor in Massachusetts, Romney used two private email addresses to communicate with aides, develop policy and political strategy, and edit op-ed articles and press releases."

3716 Do you know which governor this section is 3717 referring to here?

3718 A I believe former Governor Romney.

3719 Q So former Republican Governor Mitt Romney used 3720 his personal email accounts to conduct official business; 3721 is that correct?

3722 A That's what it says. Yes.

3723 Q The article continues, "The communications were 3724 legal under Massachusetts law, but state public officials 3725 deemed them public records and subject to archiving."

3726 Is that a similar approach, from your reading of 3727 this article, that Oregon took?

3728 A Yes. This was always my expectation as a state3729 employee in Oregon.

3730 Q Are you aware of any Congressional

3731 investigations into Governor Jindal's use of personal

3732 email?

3733 A No.

3734 Q Are you aware of any Congressional 3735 investigations into Governor Romney's use of personal 3736 email?

3737 A No.

3738 Q I'd like to introduce Exhibit 27.

3739 (Exhibit 27 was marked and entered.)

Q This is a Washington Post article titled, "As governor, Jeb Bush used email to discuss security, troop deployments." It's dated March 14, 2015. The first paragraph on page 1 reads: "Jeb Bush used his private email account as Florida governor to discuss security and military issues such as troop deployments to the Middle East and the protection of nuclear plants."

3747 Does it surprise you that former Governor Bush 3748 used his personal email account to discuss security and 3749 military issues?

3750 A No.

Q The last paragraph on the page reads: "As governor, Bush used his account, jeb@jeb.org, to conduct official, political and personal business, including plans to woo new businesses to the state, judicial appointments and military matters, the email records show."

3756 I'm sorry, that's on the following page.

3757 Are you aware of any Congressional 3758 investigations into former Governor Bush's use of his 3759 personal email account?

3760 A No.

Q So is it fair to say that many governors, including Republican governors, view the use of personal email to conduct official business, as appropriate, in the absence of a law or policy prohibiting the practice?

3765 A Yes.

Q Now, I'd like to go back to the technology work group. So on the last round, we were discussing your involvement in the work group. Can you just briefly, so we get back on the same page, describe your role in the work group, how you viewed your role in the group?

A My role was a listening role, an understanding role, a question-asking role, but I did not have any decision-making authority, nor a vote on the work group; that was the technical people that were appointed to the work group.

3776 Q And why did you not have decision-making 3777 authority or a vote?

3778 A 'Cause I'm not a technical expert.

3779 Q I'd like to show you Exhibit 28.

3780 (Exhibit 28 was marked and entered.)

3781 Q This is a document entitled, "Cover Oregon Final

3782 Report May 8, 2014." Do you recognize this document? 3783 А Yes. What is it? 3784 0 3785 А I believe it's the final report of the 3786 technology group's recommendation to the board. 3787 And who is Alex Pettit? Q At this time, I believe he was the interim chief 3788 А 3789 information officer at Cover Oregon. And why was the report issued under his header 3790 Q at the top of the page? 3791 I don't know. You'll have to ask him. 3792 А 3793 Was it your understanding, when you began 0 3794 participating in the work group, that the work group would eventually prepare a report like this to convey its 3795 recommendation to the Cover Oregon board? 3796 Yes. That was the expectation. 3797 А 3798 Do you know why that was the approach that was Q 3799 taken? I don't remember why. 3800 А Are you confident in the information contained 3801 Q 3802 in the report? I'm confident in the process, and I'm confident 3803 А 3804 in the result. I'd like to ask about the various technology 3805 0 alternatives that the work group considered. Do you recall 3806

3807 how many technology alternatives were initially on the 3808 table for the work group?

3809 A Not initially, no.

3810 Q Do you recall how the various technology 3811 alternatives that were initially on the table were 3812 identified by the work group?

3813 A Say that one again.

Q Do you recall how the alternatives were sort of -- how they came to be discussed by the work group? In other words, how did the work group decide that these were the alternatives that they were going to start with to consider and then ultimately come to their recommendation?

A I believe the initial batch of options were created by Deloitte, an objective third party, and then if I remember correctly, options were put on the table by the work group members themselves, as things that they would recommend us considering and the board considering, being technology experts.

3825 Q And do you remember how the work group assessed 3826 each of the different options or alternatives?

3827 A They asked for as much information as they could 3828 around the risk of being successful, how much each of the 3829 options would cost, and how long each option would take.

3830 Q So if you had to articulate those criteria, are 3831 risk, schedule, and cost a fair summary?

3832 А Yes. 3833 Do you recall when the work group dismissed the Q option of staying the course and keeping the current 3834 3835 technology? 3836 А I don't remember the exact date. 3837 Do you remember why that alternative was Q dismissed? 3838 3839 А Because it didn't meet the risk, time, and cost objectives that they set forth in their 3840 decision-making process. 3841 And do you remember why the other alternatives 3842 0 3843 were eventually dismissed? 3844 Α For the same reasons. Do you recall which of the original options or 3845 Q 3846 alternatives the work group started with were left over at the end, the final -- there were three final options? 3847 3848 Α I don't remember specifically the three options. If you go to page 6, under "Final Three 3849 0 Alternatives," the first sentence of the second paragraph 3850 "The transfer of another state's solution (Transfer 3851 reads: 3852 SBM) alternative was considered an 'on the bubble' option." 3853 What is your understanding of what "on the 3854 bubble" means here? My understanding is "on the bubble" means we 3855 Α didn't know enough about how to do it, whether it would 3856

work. If I remember the conversations correctly at the technology group, there was a lot of concern that nobody had done something like that before, and we'd already been down that kind of path, and so it was an intriguing option, but they didn't know enough about whether it could work or not.

3863 Q And is that why the option was eventually 3864 dismissed?

3865 A I believe so, yes.

Moving to the next page, under "Preliminary 3866 Q 3867 Recommendation, " the report reads: "Based upon the 3868 information provided to the work group by the Cover Oregon 3869 staff and consultants, the TOW recommended that Cover Oregon should continue development and deployment of the 3870 3871 current technology solution with a new vendor while actively retaining the ability to migrate to the FFM 3872 solution as a contingency if key Cover Oregon milestones 3873 3874 were missed."

3875 What does TOW stand for?

3876 A I believe it's the technology options work3877 group.

3878 Q And what does FFM mean?

3879 A Federally Facilitated Marketplace.

3880 Q So in your own words, what was the group's 3881 preliminary recommendation?

A Bring in a new contractor to fix the technology that never worked that Oracle built; if it could be fixed in 100 days with specific milestones and deliverables, we would stay that course, but the second that one of those milestones is missed, then we would transition the commercial enrollment functions to the FFM.

3888 Q And do you know whether this recommendation 3889 reflected the consensus of the work group at the time? 3890 A I believe it did.

Q So asking about the 100-day plan that you referenced, can you just describe what that was? You just briefly mentioned it just now.

A One of the things that I know the work group talked a lot about was all of the missed deadlines from October, all the promises that Oracle made about when things would be done, and not having a clear timeline, milestones, and deliverables.

And they wanted to be really clear around any recommendations they made had those aspects built into the plan, and then it would be an objective choice to go to the FFM. It wouldn't be a favor. There would be objective analysis about whether to go or not.

3904 Q Why was it called the 100-day plan?
3905 A I don't remember. I assume it took 100 days.
3906 Q Fair guess. Was there a next deadline that

3907 everyone was working towards, a next event or deadline that was sort of the on the horizon? 3908 Not that I remember. 3909 А 3910 0 Do you know when the next open enrollment period 3911 was? 3912 I believe it was November 15th. Α 3913 If you go back to the paragraph under 0 3914 "Preliminary Recommendation," the last sentence says, "The State of Oregon's Chief Information Officer would monitor 3915 the achievement of milestones and if not met, would shift 3916 3917 to deployment of the FFM for 2015 open enrollment and 3918 maintain the current Cover Oregon exchange technology 3919 through December 31, 2014 to support 2014 QHP enrollment." What does OHP stand for? 3920 Oualified Health Plans. 3921 А 3922 0 And these are the plans that are allowed to participate in --3923 3924 In the exchange, the commercial. Α Do you know whether the milestones that were set 3925 0 3926 in the 100-day plan were met? 3927 They were not met. Α 3928 Do you know if the work group considered how 0 3929 costly it would be to keep the current technology within the new vendor? 3930 Yes, I do. 3931 А

3932 0 Okay. If you turn to the next page, the bottom 3933 of the page, the report reads: "Deloitte's estimate for the total level of effort to achieve stabilization, 3934 3935 completion of the current enrollment solution, and development of new functionality to support renewal and 3936 3937 change of circumstances is 390,000 hours. At \$200 per hour 3938 blended rate, the cost to Oregon was estimated to approach 3939 \$78 million, which does not include the core costs of hardware, software, licensing, and staff that Cover Oregon 3940 currently supports." 3941

What was your interpretation of Deloitte's assessment of the cost to stay with the current technology? A This was an amazing amount of cost for something that we had been told for a long time was really close to being done. So it was a cost that I couldn't believe, to be honest.

3948 Q And just for the record, this is something that 3949 you were -- Cover Oregon and OHA had been told was close to 3950 being done beginning in October 2013?

3951 A Correct.

3952 Q And this report was dated May 8, 2014?

3953 A Correct.

3954 Q And was the website working at this time?

3955 A No.

3956 Q Do you know whether the work group considered

3957 how risky it would be to keep the current technology with 3958 the new vendor?

3959 A Yes.

3960 0 So if you go down to the last full paragraph on 3961 that page -- oh, I'm sorry. Go down to the second paragraph on that page first, reads: "In summary, the 3962 3963 timeline necessary introduces substantial risk to the 3964 project while assuming capabilities which Cover Oregon does not currently have, and allows little margin for error. 3965 Not all the necessary functionality can be completed by the 3966 3967 November 2014 deadline. Finally, this option exceeds the 3968 resources of Cover Oregon. This option failed the 3969 reasonable gap analysis trigger previously identified."

3970 Do you know what the reasonable gap analysis 3971 trigger is?

3972 A I believe it was the objective analysis from the
3973 technology advisory group to weigh the options and
3974 recommend options to move forward.

3975 Q And this assessment that I just read reflects 3976 the option of keeping the current technology; is that 3977 correct?

3978 A Correct.

3979 Q And do you know why the option of keeping the 3980 current technology failed the reasonable gap analysis 3981 trigger?

3982 A It cost too much money, they weren't going to be 3983 able to deliver it by November of 2015, and they were still 3984 tremendous risks to being able to actually build it.

3985 Q And what was occurring in November of 2015?3986 A Open enrollment for 2015.

3987 Q Do you know whether the work group also analyzed 3988 how much it would cost and how risky it would be to use the 3989 federal technology?

3990 A I believe so, yes.

Okay. So now under the heading "Utilize the 3991 Q 3992 Federal Technology," the last full paragraph on the page 3993 reads: "Enrollment, renewal, and change of circumstance 3994 functionality are currently available throughout the FFM, providing the lowest risk option to Oregon. 3995 All functionality will be available before November 2014, and 3996 the preliminary cost estimate from Deloitte of \$4 million 3997 to 6 million is within available Cover Oregon resources." 3998 3999 What was your understanding of why enrollment,

4000 renewal, and change of circumstance functionality were 4001 already currently available through the FFM?

4002 A 'Cause the FFM worked.

4003 Q Whereas the --

4004 A Whereas our exchange that Oracle built didn't 4005 work.

4006 Q In your view, why did the work group believe

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4007 that switching to the federal technology was ultimately the 4008 lowest risk option for Oregon? It was the lowest risk because we knew it 4009 А It was a known entity. People were currently 4010 worked. enrolling on it. It was well within budget, and there was 4011 4012 timeline to get there. 4013 So what was the work group's ultimate 0 4014 recommendation to the board of Cover Oregon? Was to transition the commercial enrollments of 4015 Α the exchange to utilize the federal technology of the FFM. 4016 4017 Do you know when this recommendation was 0 4018 reached? 4019 А I don't remember the exact date. Do you know whether it was a unanimous decision? 4020 Q I believe was. 4021 А Did you vote on this recommendation? 4022 0 I did not. 4023 Α 4024 Did you ever instruct the work group to 0 disregard any of the technology alternatives that were 4025 originally on the table? 4026 4027 А No. 4028 Did any individuals outside the work group 0 4029 influence the work group's ultimate decision to switch to the federal technology? 4030 Not that I know of. 4031 А

4032 0 To your knowledge, did any of the governor's 4033 advisors or staff instruct the work group to disregard the other technology options? 4034 4035 А Not that I know of. To your knowledge, did the governor instruct the 4036 Ο work group to disregard the other technology options? 4037 4038 Α No. 4039 To your knowledge, did any of the governor's 0 advisors or staff ever instruct the work group to make the 4040 recommendation to switch to the federal technology? 4041 4042 А No. 4043 To your knowledge, did the governor ever make 0 4044 the recommendation or instruct the work group to make the recommendation to switch to the federal technology? 4045 4046 А No. Would you say that Governor Kitzhaber's upcoming 4047 0 reelection factored into the work group's decision to 4048 switch to the federal technology? 4049 4050 Α No. 4051 Q I want to ask quickly about Exhibit 5. 4052 Oh, here it is. Α 4053 So this is the email from John Kitzhaber to you 0 4054 and others on March 26, 2014. In your discussion with , you mentioned that Governor Kitzhaber wanted to 4056 know what was going on with the technology work group and

4057 with sort of the recommendation, how the process was coming 4058 for the recommendation.

Why did the governor want to know about that? 4059 4060 Α It was a hugely important topic in our state. We had been working for almost three and four years to 4061 expand coverage to people who didn't have coverage. 4062 Ιt wasn't happening how any of us wanted it to happen. 4063 And he 4064 wanted to make sure he understood what we were doing moving forward so we could continue to do that. 4065

4066 Q Do you think he wanted to know what was going on 4067 so that he could influence the ultimate recommendation? 4068 A No.

4069 Q I want to ask about the Cover Oregon Board of 4070 Directors.

4071 A Sure.

4072 Q You mentioned this before, but what was your 4073 understanding of the purpose, function of the Cover Oregon 4074 Board of Directors?

4075 A The Cover Oregon board had full authority to 4076 implement the powers that the legislature gave them as an 4077 organization to enroll people into health insurance 4078 coverage.

4079 Q And what decision-making authority did the board 4080 have?

4081 A They had full decision-making authority over any

4082 Cover Oregon activity.

4083 Q Did the executive director of Cover Oregon have 4084 the authority to overrule a decision made by the board? 4085 A No.

4086 Q Did the governor have the authority to overrule 4087 a decision made by the board?

4088 A No.

4089 Q You mentioned that the governor would 4090 occasionally speak to board members. Under what 4091 circumstances and why would the governor communicate with 4092 board members?

A The board members were governor-appointed, Senate-confirmed positions, so he had conversations with them as appointees, and he would talk to them about preferences and would advise them on certain things, whether it was about Cover Oregon or not.

4098 It was a very diverse board that had other 4099 interests, other than the work of Cover Oregon, that he 4100 would work with them on.

4101 Q Was it your understanding that the governor 4102 would communicate with board members in order to influence 4103 their decisions about Cover Oregon or other matters or 4104 direct them to make a certain decision?

4105 A He would never direct them. When I would have 4106 conversations with them on his behalf, I would make it

4107 clear our preferences, but it was their ultimate authority 4108 to make a decision.

4109 Q You mentioned that you occasionally attended 4110 board meetings?

4111 A Uh-huh.

4112 Q Why did you attend those meetings?

4113 A To understand what was happening in the 4114 meetings. They were public meetings. I was a member of 4115 the public unless I was invited by the board to participate 4116 or to present.

4117 So would you say that, except for those 0 4118 circumstances in which you were invited to participate or present, you were not an official member of the board? 4119 I was not an official member of the board. 4120 Α What was your role at the board meetings? 4121 0 Sometimes they would ask me to present. 4122 Α Sometimes they would ask me to sit at the table and have a 4123 4124 conversation with them, as counsel, as advice, but no more 4125 than that.

4126 Q Did anyone else from the governor's staff4127 typically attend the board meeting?

A I believe so, but it wasn't until later, when
Tina Edlund was officially a part of the governor's team.
Q Did any of the governor's personal advisors
attend the board meeting?

4132 A I don't think so.

Q So is it fair to say that, as the governor's health policy advisor, it was your job to keep the governor apprised of what the board was doing, as well as offer your expert sort of counsel and opinion to the board as they were considering various options before them?

4138 A Yes.

4139 Q Do you know what information the board 4140 considered before making the decision to switch to the 4141 federal technology?

4142 A I don't know all of the information. I know 4143 they used the technical advisory work group's

4144 recommendations and work, and the work that is in front of 4145 us here from Alex.

4146 Q Was there particular -- what work from Alex are 4147 you referring to?

4148 A The Cover Oregon final report, May 8, 2014, from 4149 Alex Pettit.

4150 Q And do you know whether the board received any 4151 type of presentation from the technology options work group 4152 before it made the decision to switch?

4153 A I don't remember.

4154 Q Did you attend the meeting at which the board
4155 made the decision to switch to the federal technology?
4156 A I believe so, yes.

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Do you recall approximately when this meeting 4157 Q 4158 took place? Α I don't remember. 4159 What was the technology options work group's 4160 0 recommendation to the board at that meeting? 4161 It was to recommend transitioning the commercial 4162 А enrollment functions to the Federally Facilitated 4163 4164 Marketplace. And what was the reason for the work group's 4165 Q recommendation? 4166 4167 It was the least risky, lowest cost, on-time А option that was available to us at the time. 4168 4169 0 To your knowledge, was the board required to come to the same conclusion as the technology options work 4170 4171 group? Α 4172 No. Who made the final decision to switch to the 4173 Q federal technology for commercial insurance? 4174 The Cover Oregon board. 4175 А When was this decision made? 4176 Q 4177 I believe it was in the spring of 2014. А 4178 How was the decision made? 0 4179 А It was made in a public setting, as they make all of their decisions. I'm assuming there was a rollcall 4180 vote by the chair, and there was a record of them all 4181

4182 voting.

4183 Q Do you know whether the vote was unanimous to 4184 switch?

4185 A I believe it was.

4186 Q Did you have any reason to believe that the 4187 Cover Oregon board had been coerced or pressured into 4188 voting to switch to the federal technology?

4189 A No.

4190 Q Some have claimed that the board was acting as a 4191 pass-through or a rubber stamp rather than having real 4192 independent authority. How would you respond to that 4193 allegation?

A They're an independent board. A lot of them are very independent-minded people. They created a process to inform them on their decision making. I made it very clear, as a representative of the governor, what I believed was the right path and what the governor believed the right path was, but that was just one piece of information for them as they made their decision.

4201 Q You laughed in response to that question. Why 4202 did you laugh?

A They're an independent board. The governor didn't have the authority to make the decision. We didn't have the authority to make the decision. The legislature made it very clear in enabling -- the enabling legislation

4207 of Cover Oregon board had all the authority to make these 4208 decisions.

4209 Q Was it your view that the governor believed he 4210 had the authority to make the decision rather than the 4211 board?

4212 A I don't know what he believed, but we knew he 4213 didn't have the decision-making authority on it.

4214 Q Did he ever say anything to you to communicate
4215 that he thought he had the decision-making authority?
4216 A No, he did not.

4217 Q I'd like to go back to Exhibit 14. Sorry to 4218 make you dig through. It's an email from Mr. Kolmer with 4219 the subject, "Draft from Alex." So as you recall, this is 4220 an April 16, 2014, email from you to Mike Bonetto, copying 4221 Patricia McCaig, Tim Raphael, Patty Wentz, and Dmitri 4222 Palmateer.

4223 And just for the record, who is the "Alex" that 4224 you're referring to in the subject line here?

4225 A I believe it was Alex Pettit.

4226 Q And do you recall what draft you were referring 4227 to?

4228 A I don't recall.

4229 Q My colleague on the majority asked about the 4230 last line of the email where you wrote: "Bottom line: We 4231 should not have AP only present the IT budget as the reason

4232 for the decision. He should get those 20% estimates to 4233 also use and then it can be part of the whole package for 4234 CO board."

4235 And again, who is AP?

4236 A Alex Pettit.

4237 Q And CO board stands for?

4238 A Cover Oregon board.

4239 Q What do you believe that you meant when you 4240 wrote this email, if you can recall?

A The process that the technology work group went through wasn't just about cost. It was about risk and about timeline, and I believe my comment here was, Alex also shouldn't just present it as a cost issue, that it was really a functionality issue and a timeline issue as well.

4246 Q And in the last round, you mentioned that you 4247 felt the board should have all the tools they needed to 4248 make this decision. Does this factor into it, not just 4249 knowing about cost but other elements?

4250 A Correct.

4251 Q So is it fair to say that you wanted to make 4252 sure the board had all of the relevant context before 4253 making the decision?

4254 A Yes. It was a very big decision for a group 4255 that had been hoping the technology would have worked 4256 October 1st, and we wanted to make sure they all the

4257 information they needed, whether it was from the board or 4258 not, to make a really, really big decision.

4259 Q I want to go back to Exhibit 17. This is an 4260 email chain between you, Mike Bonetto, and Patricia McCaig 4261 on April 29, 2014, and April 30, 2014.

4262 A You said 17?

4263 Q Yes. So you discussed with on April 4264 29th at 7:42 a.m., the second to last -- or the third to 4265 last email on the page here, you wrote: "You all should 4266 know George could be supporting the creep with Governor. 4267 So if I ask George for advice, George will want to keep 4268 door open."

Do you recall what you were referring to there? Do you recall what you were referring to there? A I believe this was around the time where this was a really big decision, and George had been part of this board for a very long time and wanted to make sure they were making the right decision and not rushing to a decision.

4275 Q And what was the creep you were referring to, if 4276 you recall?

4277 A To the best I remember, it's around the 100-day 4278 sprint versus the FFM and wanting to make sure that we do 4279 that well and objectively before decision.

4280 Q Do you know -- this email is dated April 28th, 4281 29th, and 30th. Do you know whether the decision to switch

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4282 to the federal technology had actually already been made by 4283 this point? I think it had already been made at this point. 4284 Α 4285 0 By the Board of Directors? By the board, correct. 4286 Α 4287 So going to Ms. McCaig's email at 7:57, she Q writes: "Obp just announced Liz Baxter on think out loud. 4288 4289 I thought we put a stake in that on Friday and Clyde was going to call her?" 4290 And who is Liz Baxter again? 4291 4292 She was currently the chair of Cover Oregon at А 4293 the time. 4294 0 And who is the "Clyde" that Ms. McCaig was referring to? 4295 4296 А Clyde Hamstreet. And again, what was McCaig referring to with her 4297 0 email? 4298 Apparently, Liz Baxter was going on an NPR show, 4299 А a radio show. 4300 4301 Q You responded at 8:25 saying, "The only one who can effectively tell her to stop talking to media is gov. 4302 4303 No one to date has been able to put a stop to this. We all have had conversations at various times." 4304 Why did you think that the governor was the only 4305 one who could encourage Ms. Baxter not to speak to the 4306

4307 media about the board's decision?

4308 A They'd been friends and colleagues for a very4309 long time.

4310 Q And you mention that there had been a collective 4311 decision to have a single spokesperson to communicate the 4312 board's decision to the public. Why was that decision 4313 made? Why was that important?

4314 А It was really important because of the chaos 4315 that had happened over the last eight months. There was a lot of false reporting happening, false narratives, a lot 4316 4317 of uncertainty in the public, and it was really important 4318 to everyone involved to make sure we were speaking, not 4319 necessarily with one person, but with one voice, and making sure that whoever was out talking about the decision that 4320 4321 Cover Oregon made was accurately portraying it so that the public understood what was happening. 4322

4323 Q And was this the decision that you had made 4324 unilaterally?

4325 A No.

4326 Q Was this a collective decision that --

4327 A Collective.

4328 Q Did this email chain have anything to do with 4329 trying to influence or direct the board's decision to 4330 switch to the federal technology?

A Not that I know of.

4332 0 As best you can tell, did this email chain occur 4333 after the switch to the federal technology? 4334 Α I believe so, yes. 4335 0 Okay. I'd like to now switch gears a little bit 4336 and talk about some of the questions my colleagues on the majority have asked you about your interaction with 4337 Governor Kitzhaber's campaign staff and personal advisors. 4338 4339 Α Sure. While in your role as health policy advisory to 4340 Q the governor, did you ever consult with individuals outside 4341 of the governor's office regarding health policy issues? 4342 4343 Α Yes. 4344 0 Who did you consult with? Ex-CEOs of companies, ex-leaderships in other 4345 Α companies, private individuals who work at health care 4346 companies. A lot people that I work with don't have 4347 official roles in state government. 4348 And what was the purpose of seeking out these 4349 0 4350 people and consulting with them? 4351 А Getting smarter about a topic, understanding if 4352 it was an issue that we'd already talked about previously 4353 in the state, to understand where they were, understand 4354 what they believe the right direction was, to give me as much information as possible to make a recommendation to 4355 the governor. 4356

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4357 0 Did you ever communicate with any of the governor's personal advisors? 4358 4359 Α Yes. 4360 0 Did you communicate with Patricia McCaig? 4361 А Yes. 4362 Why did you communicate with her? Q She is an expert in communications, and I sought 4363 Α 4364 her counsel to make sure that the advice and counsel I was giving the governor and, as we were talking to the public, 4365 made sense, and any expertise she could provide me in those 4366 4367 conversations was well-received and accepted. 4368 4369 0 Did you ever consult with any of the governor's campaign staff? 4370 Not that I know of. 4371 А Did you ever communicate with his campaign 4372 0 staff? 4373 Not that I know of. 4374 Α 4375 0 Did you ever communicate with Ms. McCaig about issues related to Cover Oregon? 4376 4377 Yes. А 4378 And is it fair to say that you would seek her 0 4379 advice because of her expertise in communications and not because of her role as a health policy expert or IT expert? 4380 4381 А Correct.

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4382 0 Did Ms. McCaig hold herself out as a health 4383 policy expert? Α 4384 No. 4385 0 Did she hold herself out as an IT expert? 4386 А No. To your knowledge, did she ever -- did 4387 Q Ms. McCaig ever provide health policy advice to you or the 4388 4389 governor or anyone else in the governor's office? Didn't give it to me. I don't know about 4390 Α anybody else. 4391 4392 Did she ever provide you with IT advice? Q 4393 Α No. 4394 0 Did you ever feel coerced or pressured by Ms. McCaig to make a particular policy decision? 4395 А 4396 No. In your opinion, how did the governor sort of 4397 0 perceive the advice or counsel of Ms. McCaig or his 4398 campaign staff or others that were outside of the official 4399 office of the governor? 4400 I think he just wanted the smartest people and 4401 А 4402 the people that he trusted to give him the best advice on how to move forward as governor. He sought the same kind 4403 4404 of advice from others that had nothing to do with the campaign. 4405

4406 Q In your opinion, did the governor give more

4407 weight to the views of his campaign staff or personal 4408 advisors than use of you or others in the governor's 4409 office?

4410 A I don't believe so.

4411 Q In your opinion, did the governor make decisions 4412 with respect to Cover Oregon independently? Meaning, did 4413 he receive the advice, counsel of campaign staff, other 4414 advisors, but not take their direction necessarily?

A He was a collector of information from all kinds of sources, and part of my job was to also give him the best advice possible from a policy perspective. If there was a decision for him to make, then he would make it.

4419 Q And just to be clear, did you ever feel 4420 pressured by any of the governor's campaign staff, personal 4421 advisors to reach a particular policy decision for a 4422 political reason?

4423 A No.

4424 Q Did you ever feel pressured by any of the 4425 governor's campaign staff or outside advisors to reach a 4426 particular policy decision for his reelection campaign 4427 purposes?

4428 A No.

4429 Q Are you aware of the SWAT Team that was created 4430 in early 2014?

4431 A I've heard it called that.

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4432 Q And were you a member of the SWAT Team?4433 A I guess.

Q Do you know who the other members were?

A There was at least a couple of -- Mike Bonetto,
Bruce Goldberg. Those are the only two that I remember
that were always on calls.

4438 Q Do you know why this team was created or why 4439 this group of people decided to begin communicating 4440 regularly?

A We were in a crisis in the state. We had a huge project, technology project that failed and didn't work, and we were continuing to enroll people into coverage, and we needed all hands on deck from all places to help us think through what the best path forward was.

4446 Q Do you recall whether this team comprised both 4447 campaign staff and state staff?

A I don't remember if it involved campaign staff.
Q Did the SWAT Team direct policy development with
regard to Cover Oregon?

4451 A No.

4452 Q Did the SWAT Team develop the underlying IT 4453 infrastructure for the exchange website?

4454 A No.

4455 Q In what role was the SWAT Team expected to play?4456 A I believe they were expected to play an advice

4457 and communications role and counsel role. Any decisions 4458 that the governor was going to make in his official 4459 capacity came from his official staff, recommendations from 4460 staff. And again, the decision wasn't his around Cover 4461 Oregon anyway.

4462 I think I will give you the 4463 remaining five minutes. Thank you.

(Off the record.)

4464

4465

4466

Q I'd like to back up to October 1st, 2013. You mentioned at length the importance to -- or you would agree that it was important for the governor for people to get enrolled in coverage, and that was the main concern here, for individuals to be enrolled in health care in some form or the other.

EXAMINATION

4473 A Yes, for those individuals, not for us 4474 individually.

4475 Q And on October 1st, 2013, if I was a citizen of 4476 Oregon and I went to coveroregon.com or .org, what would 4477 I -- how would I be able to enroll on that day?

4478 A The best I remember is print a PDF or fill out a 4479 PDF application and send it in.

4480 Q And you testified earlier that you knew that the 4481 site was not going to go live several days before
4482 October 1st?

4483 A Uh-huh.

4484 Q Did you announce to the public in any way that 4485 the site would not be ready?

4486 A Cover Oregon announced it to the public, I 4487 believe, on October 1st.

4488 Q Why did they not announce it days before?

4489 A They weren't prepared to make the announcement.

4490 Q Why weren't they prepared?

A Because Oracle kept telling them it was going to be live on October 1st, and until the demonstration that I think is documented here, the Cover Oregon staff didn't know it was going to work until the demonstration.

4495 Q And that demonstration was a few days before?
4496 A I believe so. I think it was two days before
4497 October 1st.

4498 Q And the few days gap is because?

4499 A 'Cause it was a huge thing that they just found 4500 out.

4501 Q Are you aware of the fact that agents and 4502 partners were able to enroll people through a system built 4503 as part of Cover Oregon?

4504 A Yes.

4505 Q And who built that system?

4506 A Oracle.

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4507 And people were using that system? Q 4508 Α Very specific individuals were using that 4509 system. You testified several times that nothing worked. 4510 Ο 4511 So something here did work? 4512 Α Pieces of what Oracle built worked. What were the milestones in the 100-day plan? 4513 0 4514 А I don't remember. You just testified that none of them were met. 4515 Q So how do you reconcile that? 4516 4517 Well, at least one of them wasn't met. А I asked if all of them were 4518 4519 met, and he said no. I didn't ask if any of them were met. 4520 Wait. So you said all of them were 4521 not met? 4522 No. I said were all of them met, and he said no. 4523 4524 Do you know if all of the milestones were not 4525 0 4526 met? 4527 I don't know, but I assume they weren't because Α 4528 we moved to the FFM. 4529 Were any of the milestones met? Q I don't recall. 4530 Α Are you aware of any milestones being met there? 4531 0

4532 A I'm not aware.

4533 Q In this report -- forgive me for not knowing 4534 what exhibit this is. This is the final report. It's 4535 page 9 there. For the record, what exhibit is that? 4536 A There's no -- Cover Oregon final report, May 8, 4537 2014, from Alex Pettit.

4538 Q Just go to page 9. I have a quick question 4539 about the very top of that. The cost that Oregon was 4540 estimating of \$78 million, do you know when that estimate 4541 was made?

4542 A I don't.

4543 Q And do you know who made that estimate?

4544 A I believe it was based on Deloitte's work.

4545 Q Okay. And you testified before that the board 4546 itself was an independent agency, correct?

4547 A Correct.

4548 Q So it would be inappropriate to have somebody 4549 who was not a member of the board making decisions related 4550 to Cover Oregon?

4551 A Correct. They couldn't make the decision. Only4552 the Cover Oregon board could make the decision.

4553 Q This is Exhibit 29. I'll give you a second to 4554 review it.

4555 (Exhibit 29 was marked and entered.)4556 Q This is an email that Michael Bonetto sent to

4557	Patricia McCaig and Tim Raphael, copying you on May 23rd,
4558	2014. And one of the documents that Michael Bonetto
4559	attached to the email is a Request For Special Procurement.
4560	Michael Bonetto says, "Just wanted to check in
4561	with you two and see if you have any final edits to these.
4562	Folks are looking to get everything finalized asap."
4563	Are you familiar with the document this
4564	document?
4565	A I'm not familiar with it, no.
4566	Q You will confirm, though, that you were cc'd on
4567	this email?
4568	A Yes.
4569	Q Do you know what the purpose of this document
4570	is?
4571	A According to what it says, "seeks a System
4572	Integrator that must transition the MAGI Medicaid
4573	eligibility determination engine from Cover Oregon to OHA."
4574	Q For the purpose of connecting it to the
4575	Federally Facilitated Marketplace?
4576	A Uh-huh.
4577	Q Okay. On line 8, it says the total estimated
4578	cost is \$40 million. Would you agree to that?
4579	A Yeah.
4580	Q And do you know who was awarded the system
4581	integrator contract?

4582 A I don't think so.

Q One thing I'd like to go back to now is that if you return to this Cover Oregon final report on page 9, at the bottom it says that all functionality will be able to transition to the Federally Facilitated Marketplace at 4 to \$6 million.

4588 A Uh-huh.

4589 Q Can you explain the discrepancy between the 4590 system integrator contract that would cost 40 million 4591 versus the amount explained in this?

A I believe this cost for 4 to 6 million is what Cover Oregon's cost would be to transition the commercial enrollment system to the Federally Facilitated Marketplace. Some of these costs are about the failure of producing a Medicaid eligibility engine and the cost to the Oregon Health Authority to do that.

4598 Q And just to go back to this again, in item 3 4599 you'll see it says that "Medicaid eligibility can be moved 4600 to the Oregon Health Authority, requiring no further 4601 development from Cover Oregon."

4602 A Where is that?

4603 Q Item 3 on page 9.

4604 A Sorry. Yeah.

4605 Q So was the cost of the Medicaid transition just 4606 left out of here?

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4607 А I don't know. 4608 And let's see here, why would Michael Bonetto Q send this to Patricia McCaig? 4609 I don't know. You'll have to ask him. 4610 А 4611 0 You testified at length that Patricia McCaig's 4612 role is a communications expert, correct? 4613 Α Correct. 4614 0 What in this is a communications product? I don't believe any of it is. 4615 А So what part of her expertise would she need to 4616 Q see this for then? 4617 4618 А I don't know. 4619 0 Why would Tim Raphael receive this? I don't know. 4620 А What was Tim Raphael's expertise, in your 4621 Q opinion, for assisting Cover Oregon? 4622 Communications. 4623 Α 4624 So why would he be receiving this document if 0 his expertise is in communications? 4625 I don't know. 4626 А 4627 Would you at least concede, based on this email, Q 4628 that people who had expertise in communications were 4629 receiving documents that were not related to communications? 4630 I don't know. It looks like there were a bunch 4631 А

4632 of other attachments to this email that aren't in here. 4633 And did you, Patricia McCaig, and Tim Raphael Q typically edit RFPs sent out by the Oregon Health 4634 4635 Authority? 4636 Α Not that I'm aware of. Q Then why would you edit this one? 4637 I don't believe I did. Α 4638 4639 Why would Michael Bonetto send this to Patricia Q McCaig or Tim Raphael to edit then? 4640 I don't know. You'd have to ask him. 4641 Α 4642 And to be clear, you never had any conversations 0 4643 with Michael Bonetto about why they would be sent this? I don't know. I don't remember. 4644 Α And a few more documents here. This will be 4645 0 Exhibit 30. 4646 (Exhibit 30 was marked and entered.) 4647 You sent this email to Patricia McCaig, Tim 4648 Q Raphael, Nkenge, and Michael Bonetto, correct? 4649 4650 Α Correct. And are these all of the meetings that you had 4651 0 4652 with CMS about the move to the federal technology before the April 25, 2014, Cover Oregon board meeting? 4653 4654 А I don't recall. Do you want to take a moment to read the email 4655 0 and see the --4656

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Well, I don't recall if these were all the 4657 Α 4658 meetings. 4659 Q Oh, okay. 4660 Α That's what I meant. 4661 0 But these are meetings that you had with CMS then? 4662 I believe so. 4663 Α 4664 The first item says that the "Week of March 24: Q 4665 SK reaches out to CMS requesting a meeting with leadership to discuss where we are on the work we are undertaking." 4666 4667 Do you recall why you reached out to CMS that 4668 week? 4669 А Because they were a partner of ours around Cover 4670 Oregon. 4671 0 And what was the purpose of your reaching out to them? Like, what's the subject matter? 4672 I believe it was to let them know what the Cover Α 4673 Oregon board was doing, how things were progressing, and 4674 4675 when we thought there was going to be a recommendation. 4676 Q And did anyone ask you to reach out to CMS at 4677 this time? 4678 Α I don't recall if somebody did or not. 4679 And who did you brief about your meeting with Q CMS after that? 4680 The governor and Mike. 4681 А

Q And then next item says, "April 3rd: SK meeting with CMS officials, discuss interest working collaboratively down the current dual path approach from original IT committee recommendation."

4686 What did you mean "original IT committee 4687 recommendation"?

4688 A I don't recall.

4689 Q How did CMS respond to your interest in working 4690 collaboratively down the current dual path approach from 4691 the original recommendation?

4692 A We had the meeting, I think.

Q The next item says, "April 8: Meeting with Marilyn Tavenner and senior CMS staff. Discuss working moving forward together to help us with our decision-making process to collaboratively come to a decision. Put the current option on the table for us to consider as a viable path."

4699 What was the current option that they put on the 4700 table?

A I don't recall specifically what the current
option was on the table, but anything the Cover Oregon
board was going to be doing was going to affect the
relationship with our federal partners and wanted to make
sure they understood the conversations that were happening.
Q And why were you meeting with Marilyn Tavenner

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4707 and CMS staff?

4708 A I don't understand the question.

4709 Q Why would you seek out to meet with Marilyn4710 Tavenner and CMS staff?

4711 A That was part of my role as being the governor's
4712 advisor, is I liaise with our governor to federal
4713 officials, including CMS and HHS.

4714 Q Do you recall if CMS were the individuals that 4715 recommended that you potentially move to the federal 4716 exchange?

4717 A I don't believe they recommended it.

4718 Q And what do you mean by "to collaboratively come 4719 to a decision"?

A I don't know, but the tone of the message is the
same. This was a partnership with our federal partners,
and we wanted to make sure that they were understanding
what was happening just as much as we were.

4724 Q Do you believe that collaboratively coming to a 4725 decision with CMS is at odds with the fact that the Cover 4726 Oregon board is ultimately responsible for making the 4727 decision?

4728 A No.

4729 Q Did you communicate your discussions with CMS to 4730 any members of the Cover Oregon board?

4731 A Yes.

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4732 Who? What people? Q 4733 Α I don't recall who, but I'm sure I did. And how would you have communicated that? 4734 Q Would have a phone call, would have been maybe 4735 Α 4736 an email. 4737 The next item says, "April 11: Meeting with CMS Q and Oregon staff to develop workplan for 'flushing out 4738 option.'" 4739 And what option are you flushing out? 4740 I don't know at this point. I don't remember. 4741 Α 4742 The final item says, "April 22: SK calls CMS 0 4743 and tells them this is our path and Board will be taking 4744 action. They are surprised by timing considering meeting with CMS the following week but understood our choice." 4745 What did you tell CMS was your path on 4746 April 22nd? 4747 4748 Α I believe that the Cover Oregon board was going to meet and was going to make a decision. 4749 And how did you know that the board would be 4750 0 4751 meeting? 4752 Α 'Cause the board told us they were going to be 4753 meeting. 4754 Okay. And how did you know they would be taking Q action? 4755 4756 Because they told us. А

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4757 Now, what is "our path" there? Q 4758 А The state's path. 4759 Q State's path. Okay. Just for the record, can you describe what that 4760 path would be when -- on April 22nd? 4761 4762 Α Whatever the choice the Cover Oregon board made 4763 to make sure people can enroll in coverage was going to be 4764 our choice. 4765 Q Did you feel any pressure from CMS to switch to healthcare.gov? 4766 4767 А No. 4768 Do you understand why you wrote here that they 0 were surprised by the timing? 4769 I don't remember. 4770 Α And why did you include Patricia McCaig and Tim 4771 0 Raphael in this email chain? 4772 I don't remember. 4773 Α 4774 How frequently did you -- did you communicate 0 with CMS as part of your role with the governor during the 4775 4776 Cover Oregon project? 4777 Probably more frequently than I would like to Α 4778 remember. And we went over this earlier, but CMS never 4779 Q expressed any concerns to you about the scope of the 4780 4781 project?

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4782 Not to me directly. Α 4783 Q And they never expressed to you any concerns about how the money was being spent? 4784 4785 Α Not to me directly. 4786 Ο And they never expressed any concerns to you about the timeline of the budget and going through the 4787 4788 money too quickly? 4789 Α Not to me directly. This is Exhibit 31. 4790 Q (Exhibit 31 was marked and entered.) 4791 4792 This is Exhibit 31. I'll just give you a moment 0 Is this an April 6, 2014, email chain from 4793 to take a look. Triz delaRosa about concerns she heard from the Center for 4794 4795 Consumer Information Insurance Oversight? Would you agree to that? 4796 4797 Α Yeah. And as we just went over, you were not receiving 4798 Ο 4799 many concerns from CCIIO or CMS about the scope of the 4800 project or the budgetary issues? 4801 А Not the budgetary issues, yeah. 4802 Triz delaRosa said that "Terrence and others Ο 4803 also expressed concerns about individuals within Cover 4804 Oregon changing positions and the apparent lack of understanding by the new staff about the grants and what 4805 funds could be used for in the future." 4806

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4807 Do you know who Terrence is? 4808 А I don't know who Terrence is. Did you discuss the concerns in this email with 4809 Q 4810 anyone? I don't remember if I did. 4811 А 4812 Triz delaRosa also says she spoke with Kevin Q Kelly last week on the same issue. Do you know who Kevin 4813 4814 Kelly is? I believe he worked for Deloitte. 4815 А Triz also says that when she met with Kevin and 4816 Q 4817 his team, there seemed to be a limited understanding of 4818 what we could use grant funds to pay for in the future for a possible technology solution. 4819 4820 can you point out where you are in the document? 4821 4822 Third paragraph down. 4823 Triz says that when she met with Kevin and his 4824 Ο team, there seemed to be limited understanding of what we 4825 4826 could use grant funds to pay for in the future for a possible technology solution. 4827 4828 Do you know why Triz was talking with Kevin 4829 Kelly from Deloitte on Thursday, April 3rd? Α I don't. 4830 Were you involved in this conversation at all? 4831 0

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4832 A No, not that I remember.

Q Do you know what she means by, there was a limited understanding of what you could use grant funds to pay for in the future for a possible technology solution? A No, I don't.

4837 Q Do you know what else was discussed during the 4838 conversation with Kelly -- or Kevin Kelly from Deloitte? 4839 A I don't.

Q Did you ever take part in any conversations with the governor or with the Health Authority officials or Cover Oregon officials about concerns that switching to the FFM would violate the terms or conditions of the federal qrant?

4845 A I think we were unclear.

4846 Q And do you know if there were any conversations
4847 about the terms of the federal grant with CMS officials?
4848 A Not that I remember.

4849 Q Did anyone from HHS, CMS, Oregon, or the White 4850 House ever ask you to delete emails or destroy documents 4851 related to Cover Oregon?

4852 A No.

4853 Q Did anyone from HHS, CMS, Oregon, or the White
4854 House ever ask you to delete emails or destroy documents
4855 related to the Patient Protection and Affordable Care Act?
4856 A No.

4857

0 And did anyone from HHS, CMS, Oregon, or the 4858 White House ever indirectly or directly suggest that they may want to delete or destroy emails related to Cover 4859 4860 Oregon? 4861 Α No. 4862 Just give us a moment here. That's all for us. Hopefully, we can get you out of here soon. 4863 4864 EXAMINATION 4865 I'm going to jump around a little bit so bear 4866 Q 4867 We need to go back to Exhibit 29. So this is the with me. 4868 email from Mike Bonetto on May 23rd, 2014, to Patricia 4869 McCaig, Tim Raphael, cc'ing you. As you mentioned during the last round of 4870 questioning, it appears from the email here that there are 4871 several attachments to this email. 4872

4873 Α Correct.

4874 And there's only one attachment actually 0 4875 attached to the email that you have before you.

4876 А Correct.

4877 So is it fair to say that this is not a complete Q 4878 record of the original email that was sent?

4879 Α Yes.

asked you about why communications 4880 Q individuals would be asked to edit a document like the 4881

4882 attached. Just for the record, do you have any evidence 4883 that what the -- what Ms. McCaig and Mr. Raphael were being 4884 asked to edit was this particular document, among the 4885 several that were attached to this email?

4886 A I don't.

4887 Q I would also notice there appears to be a 4888 PowerPoint attached to this email as well from its file 4889 extension pptx. Is it possible -- is that correct?

4890 A Yes, that's correct.

4891 Q Is it possible that what Ms. McCaig and 4892 Mr. Raphael were being asked to edit is this PowerPoint 4893 rather than this document that was attached to this email? 4894 A Yes.

Is it -- would it have surprised you that given 4895 Q 4896 the intense media scrutiny and public attention around every decision made by the Cover Oregon board for the 4897 several months, you know, from October 1st when the website 4898 failed to go live to the public, until this point, would it 4899 4900 surprised you that the governor's communications advisors 4901 would want to be kept apprised and informed of major 4902 decisions involving Cover Oregon?

4903 A It wouldn't surprise me.

4904 Q And do you have any knowledge or evidence that 4905 Ms. McCaig or Mr. Raphael actually edited any of the 4906 documents attached to this email?

4907 A No, I don't.

4908 I want to go back to Exhibit 3. This is an Q email from Patricia McCaig to Mike Bonetto. I'm sorry. 4909 4910 The email that was being asked about was from Mike Bonetto to Patricia McCaig, on February 2nd, 2014, writing: 4911 "Any chance you can make this call later this evening? Plan is 4912 4913 to discuss some Cover Oregon media issues... want to make 4914 sure we have a handle on things. If not... no worries, we 4915 can catch up soon."

4916 Is it surprising that Mr. Bonetto would have 4917 asked Patricia McCaig to participate in a call discussing 4918 media issues?

4919 A No, it's not.

4920 Q Now, going back to -- why would it not surprise 4921 you that he would -- that Mike Bonetto would have asked 4922 Patricia McCaig to talk about media issues related to Cover 4923 Oregon?

4924 A 'Cause she was a communications expert.

4925 Q Now, going back to Exhibit 12, this is an email 4926 from Bruce Goldberg to Mike Bonetto and yourself, and it 4927 reads: "Sean and I were on a call with Marilyn Tavenner 4928 today regarding timeline for decision making about our 4929 exchange."

4930 Just for the record, on that call or on any 4931 call, did you ever perceive that CMS or HHS was trying to

4932 pressure you or others at Cover Oregon or other Oregon 4933 state officials into making a particular decision regarding 4934 their -- regarding Oregon's exchange?

4935 A No.

4936 Q And then moving to Exhibit 30, so this is an 4937 email from you to Patricia McCaig, Tim Raphael, Nkenge 4938 Harmon Johnson, and Mike Bonetto on April 24th, 2014, that 4939 asked you about.

4940 Do you recall sending this email?

4941 A I don't recall sending it.

4942 Q Is it a fair characterization of the email the 4943 dates you were sketching out here and sort of the future 4944 actions that you were trying to anticipate what the board 4945 might do, rather than directing any particular outcome or 4946 action or decision?

4947 A Yes.

So when you say on April 22nd, "SA calls CMS and 4948 Q tells them this is our path and Board will be taking 4949 action," is it fair to say that you were simply 4950 4951 anticipating what you understood the board would be doing 4952 based on what the board was reporting to you and based on 4953 your involvement in board meetings and the technology work 4954 group and sort of all the information that you'd been collecting? 4955

4956 A Yes.

4957 Q Were you in any way trying to direct or 4958 determine any decisions made by the board? 4959 Α No. 4960 0 Were you aware of anyone else attempting to 4961 direct or determine any decisions being made by the board 4962 at this time? 4963 Α No. 4964 Okay. And then sort of at a general Q level -- actually, no that was it. We're done. 4965 4966 Just while we're still on the 4967 record, as counsel is aware, a subpoena was requested for 4968 this deposition. That decision was made strictly on advice 4969 of counsel in the civil lawsuit and should not reflect on Mr. Kolmer's willingness to cooperate with the committee on 4970 4971 the matter. 4972 While his testimony today was truthful to the best of his recollection, he reserves the right to 4973 4974 supplement it with any information that should come to his attention at a later date. 4975 Thanks. Go off the record. 4976 4977 (Whereupon, at 2:53 p.m., the deposition was 4978 concluded.) 4979

4980	Certificate of Deponent
4981	
4982	
4983	
4984	I have read the foregoing pages, which
4985	contain the correct transcript of the answers made by me to
4986	the questions therein recorded.
4987	
4988	
4989	
4990	
4991	
4992	Witness Name
4993	
4994	
4995	
4996	Date

4997 District of Columbia

4998 Notary Public, to wit:

I, Christine A. Gonzalez, CSR, RPR, a Notary Public of the District of Columbia, do hereby certify that the within-named witness personally appeared before me at the time and place herein set out, and after having been duly sworn by me, according to law, was examined by counsel.

5005 I further certify that the examination was 5006 recorded stenographically by me and this transcript is a 5007 true record of the proceedings.

5008 I further certify that I am not of counsel to 5009 any of the parties, nor in any way interested in the 5010 outcome of this action.

5011 As witness my hand and notarial seal this 19th 5012 of April, 2016.

5013

5014

5015

5016 5017

Christine A. Gonzalez, CSR, RPR

5018 Notary Public

5019

5020 My Commission Expires:

5021 February 28, 2019