Carolyn B. Malne

(Original Signature of Member)

117TH CONGRESS 2D Session

H.R.

To amend the Public Health Service Act to increase the transparency of pharmaceutical research costs, and for other purposes.

IN THE HOUSE OF REPRESENTATIVES

Mrs. CAROLYN B. MALONEY of New York introduced the following bill; which was referred to the Committee on

A BILL

- To amend the Public Health Service Act to increase the transparency of pharmaceutical research costs, and for other purposes.
 - 1 Be it enacted by the Senate and House of Representa-
 - 2 tives of the United States of America in Congress assembled,

3 SECTION 1. SHORT TITLE.

- 4 This Act may be cited as the "Pharmaceutical Re-
- 5 search Transparency Act of 2022".

1	SEC. 2. EXPANSION OF REGISTRY AND RESULTS DATA
2	BANK TO INCLUDE COSTS OF DRUG CLINICAL
3	TRIALS.
4	(a) IN GENERAL.—Section 402(j) of the Public
5	Health Service Act (42 U.S.C. 282(j)) is amended—
6	(1) by redesignating paragraph (7) as para-
7	graph (8) ; and
8	(2) by inserting after paragraph (6) the fol-
9	lowing new paragraph:
10	"(7) Creation of clinical trial cost data
11	REPOSITORY.—
12	"(A) GENERALLY.—The Secretary, acting
13	through the Director of NIH, shall create a
14	publicly available Federal website to serve as a
15	repository of cost data for all applicable drug
16	clinical trials (in this paragraph referred to as
17	the 'cost data repository'). Such repository shall
18	be searchable by the following criteria:
19	"(i) The responsible party or sponsor
20	of the applicable drug clinical trial, or any
21	entity funding the applicable drug clinical
22	trial.
23	"(ii) The name of the intervention, in-
24	cluding any drug being studied in the ap-
25	plicable drug clinical trial.

1	"(iii) The study phase of the applica-
2	ble drug clinical trial.
3	"(iv) The start date and completion
4	date of the applicable drug clinical trial.
5	"(v) Such other criteria as the Sec-
6	retary deems appropriate.
7	"(B) Cost data defined.—For purposes
8	of this paragraph, the term 'cost data' includes
9	the following information:
10	"(i) The total cost of the applicable
11	drug clinical trial.
12	"(ii) The cost of the trial per patient.
13	"(iii) Expenditures for each of the fol-
14	lowing categories:
15	"(I) Personnel.
16	"(II) Any intervention or treat-
17	ment that is administered in one or
18	more arms of the applicable drug clin-
19	ical trial.
20	"(III) Materials and supplies.
21	"(IV) Health care services pro-
22	vided to subjects.
23	"(V) Site management.
24	"(VI) Laboratory.
25	"(VII) Equipment.

1	"(VIII) The allocable portion of
2	any facilities costs, administrative
3	costs, or other costs that are not sole-
4	ly attributable to the applicable drug
5	clinical trial.
6	"(IX) Such other categories as
7	the Secretary may identify by regula-
8	tion.
9	"(C) Posting of clinical trial cost
10	DATA.—
11	"(i) In general.—Except as pro-
12	vided in clause (iii), each responsible party
13	of an applicable drug clinical trial shall
14	post cost data for that trial to the cost
15	data repository no later than 1 year after
16	the completion date of the trial.
17	"(ii) Format and methodology of
18	POSTING.—A cost data posting under
19	clause (i) shall—
20	"(I) include individual data
21	points for the information required
22	under subparagraphs (B)(i) and
23	(B)(ii), separated by year;
24	"(II) include individual data
25	points for each category listed under

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subparagraph (B)(iii), separated by year;

3 "(III) limit the cost of the inter4 vention or treatment under subpara5 graph (B)(iii)(II) to manufacturing
6 costs unless the responsible party of
7 the trial was required to purchase the
8 intervention or treatment from an un9 affiliated third party;

10 "(IV) include detailed docu11 mentation and methodology for the
12 calculation of costs identified under
13 subparagraph (B)(iii)(VIII); and
14 "(V) include a signed certifi-

15cation that the posted data is com-16plete and accurate.

17 "(iii) DELAYED POSTING OF COST18 DATA AND EXTENSIONS.—

19 "(I) SEEKING INITIAL APPROVAL
20 OF DRUG, OR APPROVAL OF A NEW
21 USE.—If the responsible party for an
22 applicable drug clinical trial submits a
23 certification that paragraph (3)(E)(iv)
24 or paragraph (3)(E)(v) applies to
25 such trial, the responsible party shall

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post cost data under clause (i) at the time that clinical trial information is required to be submitted under the applicable paragraph.

"(II) EXTENSION 5 FOR GOOD 6 CAUSE.—The Director of NIH may 7 provide an extension of the deadline 8 for posting of cost data under clause 9 (i) if the responsible party for the 10 trial submits to the Director a written 11 request that demonstrates good cause 12 for the extension and provides an esti-13 mate of the date on which the infor-14 mation will be posted. The Director of 15 NIH may grant more than one such 16 extension for a clinical trial, but 17 under no circumstances shall an ex-18 tension under this subclause extend 19 beyond the date that is 18 months 20 after the completion date of the trial. 21 "(III) EXTENSION TO ESTABLISH 22 INFRASTRUCTURE.—If NECESSARY 23 necessary to establish the necessary 24 infrastructure to accept, organize, and 25 post cost data submitted under clause

1	(i), the Director of NIH may extend
2	the deadline for the posting of cost
3	data under clause (i) to not later than
4	2 years after the date of enactment of
5	the Pharmaceutical Research Trans-
6	parency Act of 2022.
7	"(IV) RULE OF CONSTRUC-
8	TION.—This clause shall not be con-
9	strued to have any effect on reporting
10	obligations of the responsible party
11	under provisions other than this para-
12	graph.
13	"(D) Linking to cost data reposi-
14	TORY.—
15	"(i) CREATION OF FIELD.—The Di-
16	rector of NIH shall create a field within
17	the registry and results data bank to in-
18	clude an electronic link to the relevant cost
19	data posting under subparagraph (C)(i).
20	"(ii) Posting.—The responsible party
21	for an applicable drug clinical trial shall
22	post in the field created under clause (i) a
23	link to the relevant cost data posting no
24	later than 5 days after initial posting of
25	the cost data under subparagraph (C)(i).

1	"(E) Rulemaking.—
2	"(i) IN GENERAL.—The Secretary
3	shall promulgate regulations to carry out
4	this paragraph that include—
5	"(I) definitions for each category
6	of information identified in subpara-
7	graph (B);
8	"(II) standards for allocating
9	fixed expenditures across multiple
10	years of an applicable drug clinical
11	trial;
12	"(III) a standard format for the
13	submission and posting of cost data
14	under this paragraph;
15	"(IV) procedures, standards, and
16	requirements for the reporting docu-
17	mentation and methodology required
18	under subparagraph (C)(ii)(IV); and
19	"(V) any other procedures,
20	standards, or requirements necessary
21	to ensure public transparency of cost
22	data as required by this paragraph.
23	"(ii) INITIAL REGULATIONS.—The
24	Secretary shall—

1	"(I) not later than one year after
2	the date of enactment of the Pharma-
3	ceutical Research Transparency Act of
4	2022, propose initial regulations
5	under clause (i); and
6	"(II) not later than 2 years after
7	such date of enactment, finalize such
8	regulations.
9	"(F) APPLICABILITY.—The requirements
10	of this paragraph apply only to applicable drug
11	clinical trials with a start date on or after the
12	date of enactment of the Pharmaceutical Re-
13	search Transparency Act of 2022.".
14	(b) Conforming Changes.—Section 402(j) of the
15	Public Health Service Act (42 U.S.C. 282(j)), as amended
16	by subsection (a), is further amended—
17	(1) in paragraph $(1)(A)(iv)$, by striking "para-
18	graph (2) or under paragraph (3) " and inserting
19	"paragraph (2), (3), or (7)";
20	(2) in paragraph (4) —
21	(A) in subparagraph (A), by striking
22	"paragraph (2) or paragraph (3) " and inserting
23	"paragraph (2), (3), or (7)"; and
24	(B) in subparagraph (B)(i), by striking
25	"paragraphs (2) and (3) " each place it appears

1	and inserting "paragraphs (2) , (3) , and (7) ";
2	and
3	(3) in paragraph (5) —
4	(A) in subparagraph (A), by striking
5	"paragraphs (2) and (3) " each place it appears
6	and inserting "paragraphs (2) , (3) , and (7) ";
7	and
8	(B) in subparagraph $(E)(i)$, by striking
9	"paragraphs (2) or (3)" and inserting "para-
10	graph (2), (3), or (7)".
11	SEC. 3. DISCLOSURE OF RESEARCH AND DEVELOPMENT
12	EXPENDITURES BY DRUG MANUFACTURERS.
13	Section 13 of the Securities Exchange Act of 1934
14	$(15\ {\rm U.S.C.}\ 78{\rm m})$ is amended by adding at the end the
15	following:
16	"(s) Disclosure of Research and Development
17	Expenditures by Drug Manufacturers.—
18	"(1) DEFINITIONS.—In this subsection:
19	"(A) DRUG.—The term 'drug' means any
20	product for which one or more components have
21	been the subject of any of the following applica-
22	tions filed with the Food and Drug Administra-
23	tion:
24	"(i) A new drug application (or sup-
25	plemental new drug application) filed

1	under subsection (b) or (j) of section 505
2	of the Federal Food, Drug, and Cosmetic
3	Act (21 U.S.C. 355).
4	"(ii) A biologic product application (or
5	supplemental application) filed under sub-
6	section (a) or (k) of section 351 of the
7	Public Health Service Act (42 U.S.C.
8	262).
9	"(B) Drug manufacturer issuer.—The
10	term 'drug manufacturer issuer' means an
11	issuer that—
12	"(i) is required to file an annual re-
13	port with the Commission under subsection
14	(a); and
15	"(ii) engages in the development,
16	manufacture, or marketing of any drug.
17	"(2) DISCLOSURE.—
18	"(A) IN GENERAL.—Subject to the other
19	provisions of this paragraph, the Commission
20	shall issue rules that require each drug manu-
21	facturer issuer's annual report under subsection
22	(a) to include information regarding the drug
23	manufacturer issuer's research and development
24	expenditures with respect to—
25	"(i) a drug; and

1	"(ii) any preliminary research or de-
2	velopment of a drug product or drug sub-
3	stance, as those terms are defined in sec-
4	tion 314.3 of title 21, Code of Federal
5	Regulations (or any successor regulation)
6	for which the drug manufacturer issuer
7	has not submitted an application described
8	in clause (i) or (ii) of paragraph (1)(A).
9	"(B) INITIAL RULES.—The Commission
10	shall—
11	"(i) not later than 1 year after the
12	date of enactment of the Pharmaceutical
13	Research Transparency Act of 2022, pro-
14	pose initial rules under subparagraph (A);
15	and
16	"(ii) not later than 2 years after the
17	date of enactment described in clause (i),
18	finalize the rules required under subpara-
19	graph (A).
20	"(C) REQUIRED INFORMATION.—The in-
21	formation required under subparagraph (A)
22	shall include total expenditures, which shall be
23	disaggregated to each stage of drug research
24	and development, including—
25	"(i) basic research;

1	"(ii) pre-clinical research;
2	"(iii) phase I of a clinical investiga-
3	tion of a new drug, as described in section
4	312.21(a) of title 21, Code of Federal Reg-
5	ulations, or any successor regulation;
6	"(iv) phase II of a clinical investiga-
7	tion of a new drug, as described in section
8	312.21(b) of title 21, Code of Federal Reg-
9	ulations, or any successor regulation;
10	"(v) phase III of a clinical investiga-
11	tion of a new drug, as described in section
12	312.21(c) of title 21, Code of Federal Reg-
13	ulations, or any successor regulation; and
14	"(vi) post-market studies or clinical
15	trials required under section 505(o) of the
16	Federal Food, Drug, and Cosmetic Act (21
17	U.S.C. 355(o)).
18	"(D) LIMITATIONS CALCULATION.—The
19	calculation of expenditure information disclosed
20	under subparagraph (A) shall not include the
21	following information, although such informa-
22	tion may be disclosed separately:
23	"(i) Costs incurred in connection with
24	licensing agreements or acquiring intellec-
25	tual property.

1	"(ii) The cost of mergers or acquisi-
2	tions.
3	"(iii) Any intangible costs, including
4	estimates, adjustments, and assumptions
5	related to the risk of failure, or the risk as-
6	sociated with seeking regulatory approval
7	by the Food and Drug Administration or
8	another agency.
9	"(iv) The estimated cost of capital.
10	"(3) Consultation in Rulemaking.—In
11	issuing rules under this subsection, the Commis-
12	sion—
13	"(A) shall consult with the Commissioner
14	of Food and Drugs and the Director of the Na-
15	tional Institutes of Health; and
16	"(B) may consult with the head of any
17	other Federal agency or entity that the Com-
18	mission determines is relevant.".
19	SEC. 4. SEVERABILITY.
20	If any provision of this Act, an amendment made by
21	this Act, or the application of any such provision or
22	amendment to any person or circumstance is held to be
23	unconstitutional, the remainder of the provisions of this
24	Act, the amendments made by this Act, and the applica-

- 1 tion of such provisions and amendments to any person or
- 2 circumstance shall not be affected thereby.